



NTTG Biennial Study Plan for the 2016-17 Regional Planning Cycle



This **Biennial Study Plan** outlines the process to be followed by the NTTG Planning Committee in performing the 2016-17 biennial regional transmission planning process, as required under FERC Orders No. 890 and 1000, Attachment K – Regional Planning Process.

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5 **NTTG Biennial Study Plan**
 for the
 2016-17 Regional Planning Cycle

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I. Introduction

This Biennial Study Plan¹ (study plan) outlines the study process that the Northern Tier Transmission Group (NTTG) will follow to develop the ten-year Regional Transmission Plan for the planning cycle covering years 2016-2017. In addition to the information pertaining to the development of NTTG's 2016-17 Regional Transmission plan, this study plan also describes NTTG's process to determine if a properly submitted Interregional Transmission Project ("ITP") is a more cost effective or efficient solution to one or more of NTTG's regional transmission needs. This study plan will rely on the loads, resources, point-to-point transmission requests, desired flows, constraints and other technical data that were submitted in Quarter 1 and will be subsequently updated in Quarter 5 of the Regional Planning Cycle, and will be considered in the development of NTTG's 2016-17 Regional Transmission Plan. Additionally, the methodology, criteria, public policy requirements and considerations, assumptions, databases, identification of the analysis tools and project identification (including Initial Regional Plan and Alternative Project s²) will be established within the study plan and posted for comment by stakeholders and Planning Committee members. If there are any differences between what is stated in this study plan and the process stated in Attachment K of the NTTG FERC Order 1000, Attachment K will take precedent.

The NTTG Planning Committee chair has established the Technical Work Group (TWG) subcommittee to undertake the development of this study plan and perform the technical evaluations necessary to develop the Regional Transmission Plan and assess any ITPs submitted to NTTG. The TWG is established at the beginning of each biennial planning cycle and is comprised of individuals who are NTTG Planning Committee members or their designated technical representative, have signed NTTG's Confidentiality Agreement and have been authorized to have access to confidential data by any entity who may have submitted confidential data to NTTG. Members of the TWG work at the direction of the NTTG Planning Committee Vice-Chair, must have access to and expertise in power system power flow analysis or production cost modeling and are committed to accepting and completing technical planning assignments in a cooperative and timely manner.

¹ Capitalized terms in this document are from Attachment K definitions

² An Alternative Project refers to Sponsored Projects, projects submitted by stakeholders, projects submitted by Merchant Transmission Developers, and unsponsored projects identified by the Planning Committee (if any).

33 **II. Study Objective**

34 The objective of the transmission planning study is to produce the NTTG Regional Transmission
35 Plan, through the evaluation and selection of projects that meets the transmission needs within
36 the NTTG footprint on a regional and interregional basis that are more efficient or cost effective
37 than the Initial Regional Plan ("ITP").

38 **III. General Schedule and Deliverables**

39 The broad timing of the Regional Transmission Plan Development process and the work
40 products to be delivered are presented in each of the NTTG Transmission Providers' Attachment
41 K:

- 42 • **Quarter 1:** Collect load and resource forecasts, new regional and interregional transmission
43 projects (sponsored, unsponsored and merchant), point-to-point transmission requests, and
44 transmission needs driven by public policy requirements and considerations from
45 stakeholders.
- 46 • **Quarter 2: By April 15th:** evaluate the completeness of data received from stakeholders and
47 resolve any deficiencies. Develop the Biennial Study Plan for approval by the Steering
48 Committee.
- 49 • **Quarters 3 and 4:** Analysis and Development of the Draft Regional Transmission Plan. The
50 submitted system loads, resources, regional and interregional transmission project solutions
51 will be modeled and technical screening studies will be performed to evaluate the Initial
52 Regional Plan and a Change Case with Alternative Projects. By the end of Quarter 4 NTTG will
53 post a Draft Regional Transmission Plan.
- 54 • **Quarter 5:** Stakeholders may review and comment on the Draft Regional Transmission Plan.
55 Stakeholders may also submit new unsponsored projects during Quarter 5. New unsponsored
56 projects will be considered, to the extent feasible, as determined by the Planning Committee
57 without delaying the development of the Regional Transmission Plan. Stakeholders may also
58 provide updates that may lead to a material change from data submitted in Quarter 1. The
59 updated data will be evaluated by the TWG as part of the preparation of the Draft Final
60 Regional Transmission Plan (DF RTP).
- 61 • **Quarter 6:** Cost allocations studies and analysis. The TWG will then prepare the DF RTP.
- 62 • **Quarter 7:** Stakeholders' are to review and comment on the DF RTP and the TWG will consider
63 the Quarter 5 updates and unsponsored projects and stakeholder comments to produce an
64 updated Draft Regional Transmission Plan.
- 65 • **Quarter 8:** The Planning Committee will submit the Regional Transmission Plan for NTTG
66 Steering Committee approval and the Regional Transmission Plan will be posted.

67 **IV. Study Assumptions and Representation**

68 **A. Major Study Assumptions and System Representation**

69 **1. Data Assumptions**

70 The following loads, resources, transmission service obligations, transmission project and
71 alternative project assumptions will be applicable for all NTTG transmission planning studies
72 performed as part of this study plan:

73 a. **Loads:** The forecasted loads for Balancing Authority Areas internal to the NTTG footprint
74 were provided in response to the Quarter 1 data request. These loads are generally
75 those in the participating load serving entities' official load forecasts (such as those in
76 integrated resource plans) and are similar to those provided to the Load and Resource
77 Subcommittee of the WECC Planning Coordination Committee. Table 1 below shows a
78 load comparison from data submitted during Quarter 1 of 2016 compared with loads
79 that were forecasted in 2014-2015 study cycle.

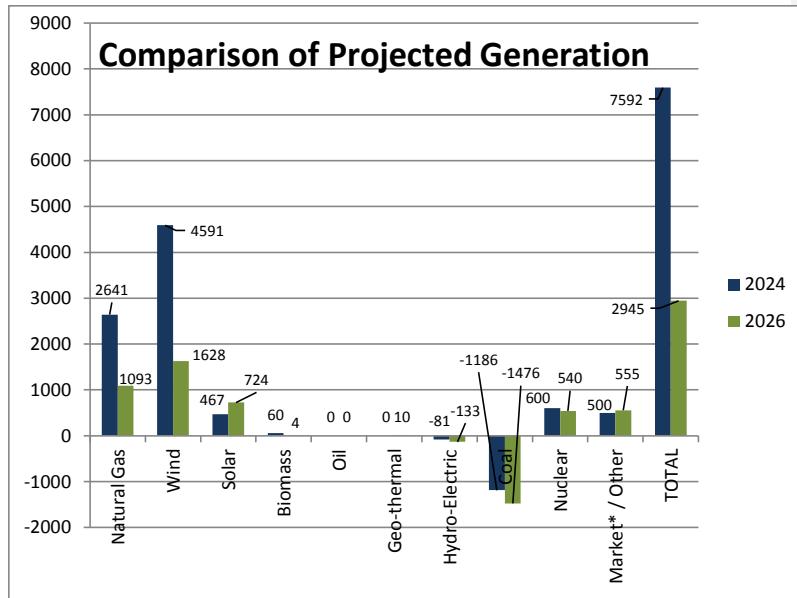
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| SUBMITTED BY: | 2015 Actual Peak Demand (MW) | 2024 Summer Load Data Submitted in 2014-15 (MW) | 2026 Summer Load Data Submitted in Q1 2016 (MW) | Difference (MW) 2024-2026 |
|-------------------------|------------------------------|---|---|---------------------------|
| Idaho Power | 3,730 | 4,193 | 4,346 | 153 |
| NorthWestern | 1,790 | 1,774 | 1,992 | 218 |
| PacifiCorp | 13,469** | 14,002 | 13,414 | -588 |
| Portland General | 3,958 | 3,933 | 3,885 | -48 |
| TOTAL* | 22,947 | 23,902 | 23,637 | -265 |

* Loads for Deseret G&T and UAMPS are included in PacifiCorp East
** Based on 2014 Actual Peak Demand (2015 Peak Demand will be provided when it becomes available)

81 **Table 1: January 2016 Data Submittal – Load Comparison**

82 b. **Resources:** Resources provided in response to the Quarter 1 data requests are
83 incremental to existing resources within the NTTG footprint and are summarized in
84 Figure 1 and Table 2 below.


Figure 1: Comparison of Forecasted Resources

As shown in this figure, the total resource forecast of 3640 MW submitted this cycle is significantly reduced (-256 MW or -6.6%) from the 3896 MW forecast in 2014.

| State | Resource Additions (MW) |
|----------------------|-------------------------|
| Arizona ³ | -414 |
| California | -59 |
| Idaho | 871 |
| Montana | 631 |
| Oregon | 11 |
| Utah | 782 |
| Washington | 3 |
| Wyoming | 564 |

Table 2: Location of 2026 Forecasted Resources

³ Reflects PacifiCorp's retirement of Cholla 4, a coal resource outside the NTTG footprint.

93 In the 2014-15 study cycle, the 3000 MW wind of wind resources were submitted by
94 Power Company of Wyoming (PCW) associated with the TransWest Express Project,
95 PCW asked that those resources not be included in the NTTG 2014-15 Regional Plan.
96 Those resources have been submitted with an Interregional Transmission Project in the
97 2016-17 study cycle.

98 Regional Transmission Projects: Listed below in Table 3 are the regional transmission projects
99 that were submitted in Quarter 1. The project types may be either prior Regional Transmission
100 Plan (pRTP), Full Funder Local Transmission Plan (LTP), Sponsored Project, unsponsored Project,
101 or Merchant Transmission Developer. The Initial Regional Transmission Plan will be derived from
102 projects included in the prior Regional Transmission Plan and projects included in the Full
103 Funders local transmission plans. The TWG after consultation with the project sponsors,
104 identified the regional transmission projects shown in the table below as the list of regional
105 projects submitted in Quarter 1 data submittal that will be analyzed during this biennial
106 Regional Planning Cycle.

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JANUARY 2016 DATA SUBMITTAL – TRANSMISSION ADDITIONS BY 2026

| Sponsor | From | To | Voltage | Circuit | Type | Regionally Significant Or Committed | Projects |
|------------------|------------|-----------------------|-----------------------|---------|------------|---|--|
| Deseret G&T | Bonanza | Upalco | 138 kV | 2 | LTP | No | New Line |
| | Hemingway | Boardman/ Longhorn | 500 kV | 1 | LTP & pRTP | Yes | B2H Project |
| | Hemingway | Bowmont | 230 kV | 2 | LTP | Yes | New Line (associated with Boardman to Hemingway) |
| | Bowmont | Hubbard | 230 ⁴³⁸ kV | 1 | LTP | <u>Yes</u> <u>No</u> | New Line (associated with Boardman to Hemingway) |
| | Cedar Hill | Hemingway | 500 kV | 1 | LTP | Yes | Gateway West Segment #9 (joint with PacifiCorp East) |
| | Cedar Hill | Midpoint | 500 kV | 1 | LTP | Yes | Gateway West Segment #10 |
| | Midpoint | Borah | 500 kV | 1 | LTP | Yes | (convert existing from 345 kV operation) |
| | King | Wood River | 138 kV | 1 | LTP | No | Line Reconductor |
| Idaho Power | Willis | Star | 138 kV | 1 | LTP | No | New Line |
| | Aeolus | Clover | 500 kV | 1 | LTP & pRTP | Yes | Gateway South Project – Segment #2 |
| | Aeolus | Anticline | 500 kV | 1 | LTP & pRTP | Yes | Gateway West Segments 2&3 |
| | Anticline | Jim Bridger | 500 kV | 1 | LTP & pRTP | Yes | 345/500 kV Tie |
| | Anticline | Populus | 500 kV | 1 | LTP & pRTP | Yes | Gateway West Segment #4 |
| | Populus | Borah | 500 kV | 1 | LTP | Yes | Gateway West Segment #5 |
| | Populus | Cedar Hill | 500 kV | 1 | LTP | Yes | Gateway West Segment #7 |
| | Antelope | Goshen | 345 kV | 1 | LTP | Yes | Nuclear Resource Integration |
| | Antelope | Borah | 345 kV | 1 | LTP | Yes | Nuclear Resource Integration |
| | Windstar | Aeolus | 230 kV | 1 | LTP & pRTP | Yes | Gateway West Segment #1W |
| | Oquirrh | Terminal | 345 kV | 2 | LTP | <u>Committed</u> | Gateway Central |
| | Cedar Hill | Hemingway | 500 kV | 1 | LTP | Yes | Gateway West Segment #9 (joint with Idaho Power) |
| Pacificorp East | Blue Lake | Gresham | 230 kV | 1 | LTP | No | New Line |
| | Blue Lake | Troutdale | 230 kV | 1 | LTP | No | Rebuild |
| | Blue Lake | Troutdale | 230 kV | 2 | LTP | No | New Line |
| | Horizon | Springville Jct | 230 kV | 1 | LTP | No | New Line (Trojan-St Marys-Horizon) |
| | Horizon | Harborton | 230 kV | 1 | LTP | No | New Line (re-terminates Horizon Line) |
| | Trojan | Harborton | 230 kV | 1 | LTP | No | Re-termination to Harborton |
| | St Marys | Harborton | 230 kV | 1 | LTP | No | Re-termination to Harborton |
| | Rivergate | Harborton | 230 kV | 1 | LTP | No | Re-termination to Harborton |
| | Trojan | Harborton | 230 kV | 2 | LTP | No | Re-termination to Harborton |
| | | | | | | | |
| Portland General | | | | | | | |
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Table 3 – New Transmission Projects

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As shown in the above table, the unsponsored 2015 Alternative Project has been submitted by PacifiCorp as a sponsored project that is not requesting regional cost allocation.

⁴ Regionally Significant transmission projects are generally those that effect transfer capability between areas of NTTG. Projects that are mainly for local load service are not Regionally Significant. Projects that are not Regionally Significant will be placed into all change cases (excluding the null case) and not tested for impact on the Regional Transmission Plan.

114 The Sponsored Projects will be evaluated through the use of Change Cases as described
115 below. Additionally, Merchant Transmission Developer and unsponsored projects will
116 be evaluated in Change Cases to produce, if possible, a more efficient or cost effective
117 Regional Transmission Plan.

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119 c. Transmission Service Obligations: Listed below in Table 4 are the transmission
120 obligations that were submitted in Quarter 1.

| Submitted by | MW | Start Date | POR | POD |
|-----------------|---------|------------|-------------------------|---------|
| Idaho Power | 500/200 | 2021 | Northwest | IPCo |
| | 250/550 | 2022 | LGBP | BPASEID |
| PacifiCorp East | 540 | 2024 | Antelope | Network |
| | 887 | 2026 | Miners / Point of Rocks | Network |

Table 4 – Transmission Service Obligations

121
122 d. Available Transfer Capability (ATC): Listed in Table 5 is a summary of the
123 transmission path ratings and Available Transfer Capability (ATC) on the designated
124 transmission path(s).

| Path Name | Existing Path Rating (MW) | Available Transfer Capability(2015) |
|----------------------------|--|---|
| 8 – Montana to Northwest | E-W: 2200 W-E: 1350 | E-W: 724 W-E: 706 |
| 14 - Idaho to Northwest | W-E: 1200 E-W: 24002175 | W-E: 0 E-W: 5141489 |
| 16 – Idaho - Sierra | N-S: 500 S-N: 360 | N-S: 168263 S-N: 0 |
| 17 – Borah West | E-W: 2557 W-E: 1600 | E-W: 260 W-E: 14451350 |
| 19 – Bridger West | E-W: 2400 MW W-E: 600 MW | E-W: 6086* W-E: 2000* |
| 20 – Path C | N-S: 1600 S-N: 1250 | N-S: 0 S-N: 0 |
| 37 - TOT 4A | NE-SW: 960 | NE-SW: 0 SW-NE: 761 |
| 38 - TOT 4B | SE-NW: 880 | SE-NW: 33 NW-SE: 104 |
| 75 - Hemingway-Summer Lake | E-W: 4500710 W-E: 550 | E-W: 710 W-E: 1500 |

125 * IPCO Share

126 **Table 5 – Transmission Path Capacity and Available Transfer Capability**

127 [Table to be updated by the Transmission Use Committee](#)

128 e. Interregional Transmission Projects: The following table provides a list of ITPs
129 received in Q1.

| SUMMARY OF Q1-2016 INTERREGIONAL PROJECTS SUBMITTED TO NTTG | | | | | | |
|---|------------------------------|-----------------------------|------------------|---------------------|------------|-----------------|
| Project Name | Company | Relevant Planning Region(s) | Termination From | Termination to | Status | In Service Date |
| Cross-Tie Transmission Project | TransCanyon, LLC | NTTG, WC | Clover, UT | Robinson Summit, NV | Conceptual | 2024 |
| SWIP-North ⁵ | Great Basin Transmission LLC | NTTG, WC | Midpoint, ID | Robinson Summit, NV | Permitted | 2021 |
| TransWest Express Transmission Project | TransWest Express, LLC | NTTG, WC and CAISO | Sinclair, WY | Boulder City, NV | Conceptual | 2020 |

130 **Table 6 – Interregional Transmission Projects**

131 **2. Analysis Tools**

132 Three types of analysis tools will be utilized in the development of the power flow base cases.
133 These are:

134 Power flow – The PowerWorld⁶ power flow software will be used to evaluate transmission
135 reliability under N-0 and N-1 conditions as well as certain credible N-2 contingencies.
136 System performance analyses are conducted using power flow programs, given a
137 snapshot of loads, resources and network topology provided by production cost studies,
138 to determine whether the transmission grid can be operated to allow the electricity to
139 flow reliably.

140 Dynamic Analysis – The dynamic analysis will be based on selected Power flow cases and the
141 availability of the dynamic models for the newly submitted projects.

142 Production Cost – Production cost studies are used to simulate the economic dispatch of
143 resources to meet load during a given period of time (e.g., a year) and performed using
144 security-constrained hourly chronological generator commitment and dispatch
145 programs that find feasible and least-cost resource operations, which deliver electricity
146 from generators to loads distributed across the same underlying transmission grid
147 modeled in the power flow programs. The GridView⁷ production costing software will be

⁵ The SWIP-North project submitted by Great Basin Transmission requires a new physical connection at Robinson Summit, at the southern end of the Project. To transmit power beyond the Project, ~1,000 MW of capacity rights on the already in-service ON Line Project from Robinson Summit to Harry Allen 500 kV, as well as, completion of CAISO's Harry Allen to Eldorado Project in 2020, those GBT capacity rights will provide a direct CAISO connection to SWIP-North, effectively bringing CAISO to Robinson Summit. Therefore, SWIP-North was submitted as an interregional project to NTTG, WestConnect and CAISO.

⁶ PowerWorld is an interactive power systems simulation package for the analysis of high voltage power systems operation and is a product of PowerWorld Corporation

⁷ GridView is a production costing tool and product of ABB

148 used to evaluate the range of production scenarios that may occur in the Western
149 Interconnection. Production cost studies results will be used to define power flow base
150 case assumptions for several stressed hours during the year.

151 Study cases will be maintained in the PowerWorld power flow and GridView production
152 costing database formats and made available to stakeholders interested in verifying,
153 further analyzing, or extending the work done in this planning process, provided that
154 appropriate steps are taken to maintain confidentiality.

155 3. Regional Plan Evaluation

156 This study process will evaluate the Initial Regional Plan, Regional and Interregional
157 Transmission Project submittals and Alternative Projects through the creation of Change Cases.

158 The steps of the study process include the following:

- 159 • The cost and other physical information with respect to transmission projects forming the
160 Initial Regional Plan and Alternative Projects (Sponsored, unsponsored submissions by
161 stakeholders, or unsponsored identified in the prior Biennial Cycle) will be compiled for the
162 tenth-year of the study period (study year) from data submissions, along with all other data
163 to be used in the Interconnection-wide power flow and production cost modeling.
- 164 • A production cost model base case of the Initial Regional Plan, comprised of multiple hours
165 within the study year, will be developed using the production cost program, GridView, to
166 determine those hours in the study year when load and resource conditions are likely to
167 stress the transmission system within the NTTG footprint.
- 168 • The production cost model base case consisting of those load, resource and interchange
169 data (the combination of input and output data) for these selected hours will be transferred
170 from GridView to a power flow model, PowerWorld, using the round trip process pioneered
171 by NTTG.
- 172 • Using the power flow base case, the Initial Regional Plan will be evaluated using power flow
173 analysis techniques to determine if the modeled transmission system topology meets the
174 system reliability performance requirements and transmission needs including needs
175 associated with Public Policy Requirements. If the power flow base case fails to meet these
176 minimum performance or transmission need requirements, then one or more sponsored or
177 unsponsored Alternative Project(s) that correct the deficiency(ies) or an unsponsored
178 Alternative identified by the TWG will be included in the Initial Regional Plan base case. The
179 study process as outlined below will be used to develop an Initial Regional Plan that meets
180 the system performance requirements and transmission needs associated with Public Policy
181 Requirements.
- 182 • Change Cases will be developed by the addition of an Alternative Project and/or ITPs to the
183 Initial Regional Plan. Each Change Case may also exclude one or more uncommitted
184 projects in the Initial Regional Plan provided the substitution of the uncommitted project(s)

185 with Alternative Project(s) in the change case have similar or better reliability impacts and is
186 more efficient or cost effective. -

187 ○ Analysis will be performed as needed to determine whether or not NTTG's
188 transmission providers' future transmission system accommodates potential future
189 transmission obligations as provided in the Q1 and/or Q5 data submittals. This
190 analysis may encompass a power flow reliability analysis and/or a comparison
191 between submitted transmission service obligations versus available transfer
192 capability.

193 ○ The ATC values listed in Table 5, plus any transmission capacity increase estimated
194 from power flow analysis with and without the non-Committed transmission
195 projects, will be compared to existing plus future transmission service obligations
196 received during the Quarter 1 and/or Quarter 5 data submittal periods.

197 ○ As part of the development of Change Cases, the TWG will also determine if there
198 are additional Alternative Projects (which could include variations/modifications of
199 projects submitted by a Sponsor or stakeholder) that should be evaluated through
200 inclusion in a Change Case.

201 ● Each Change Case will be evaluated to determine whether or not it meets the System
202 Performance requirements and the transmission needs associated with Public Policy
203 Requirements and other transmission obligations. If it fails to meet these minimum
204 requirements, it will either be (i) set aside as unacceptable or (ii) modified by the TWG by
205 the addition of another Alternative Project (which may include an unsponsored project
206 identified by the TWG to form a new Change Case that will be subject to evaluation).

207 ● The Initial Regional Plan and Change Cases power flow analysis will monitor the impacts of
208 projects under consideration in the Initial Regional Transmission Plan on neighboring
209 Planning Regions as well. If the Change Case or Initial Regional Plan may cause reliability
210 standard violations on neighboring Planning Regions, the Planning Committee shall
211 coordinate with the neighboring Planning Regions to reassess and redesign the facilities. If
212 the violation of reliability standards can be mitigated through new or redesigned facilities or
213 facility upgrades within the NTTG Footprint or through operational adjustments within the
214 NTTG Footprint, the costs of such mitigation solutions shall be considered in addition to the
215 cost of the project(s) under consideration when selecting a project for the Draft Regional
216 Transmission Plan.

217 ● The TWG will then review each Change Case to determine if a modification of any Change
218 Case should be developed and evaluated that would be more efficient or cost effective in
219 meeting regional transmission needs.

220 ● A limited number of dynamic analysis studies will be performed on the Change Cases. ~~If a~~ If
221 a Change Case fails to meet dynamic stability requirements, it will either be (i) set aside as
222 unacceptable or (ii) modified by the TWG by the addition of another Alternative Project
223 (which may include an unsponsored project identified by the TWG to form a new Change
224 Case that will be subject to evaluation) or other mitigation measure.

225 • Those Change Cases that are acceptable will be evaluated using three economic metrics for
226 the study year: capital-related costs, energy losses, and reserves. The monetized
227 incremental cost of each metric will be summed for each Change Case as compared with the
228 Initial Regional Plan.
229 • If an examination of the incremental costs suggest that a different combination of
230 Alternative Projects may result in Change Cases which are more efficient or cost effective
231 than the Initial Regional Plan, then a new Change Case will be developed as a combined
232 Alternative Project into one or more additional Change Cases.
233 ○ When necessary, these new Change Cases will be re-evaluated to ensure each
234 continues to meet the system performance requirements and transmission needs
235 associated with Public Policy Requirements and other transmission obligations. For
236 each new Change Case meeting these minimum requirements, the monetized
237 incremental cost will be determined using the three metrics described above. Based
238 on review by the TWG of the results for the new Change Cases, the process of
239 developing and evaluating additional Change Cases from the Alternative Project
240 initially selected may be repeated.
241 • The set of projects (either the Initial Regional Plan or a Change Case) with the lowest
242 incremental cost, as adjusted by its effects on neighboring regions will then be incorporated
243 into the Draft Regional Transmission Plan.
244 • The allocation scenarios developed by the Cost Allocation Committee (in consultation with
245 the Planning Committee) for those parameters that will likely affect the amount of total
246 benefits and their distribution among Beneficiaries will be evaluated using the Draft
247 Regional Transmission Plan.
248 • All or portions of the above planning process may be used by the TWG to complete
249 additional analysis to develop the Draft Final Transmission Plan.

250 4. Transmission Needs Driven by Public Policy Requirements

251 Public Policy Requirements are those requirements that are established by local, state, or
252 federal laws or regulations.

253 Local transmission needs driven by Public Policy Requirements are included in the NTTG Initial
254 Regional Plan⁸ through the Local Transmission Plans of the NTTG Transmission Providers.
255 Additionally, during Quarter 1, stakeholders may submit regional transmission needs and
256 associated facilities driven by Public Policy Requirements to be evaluated as part of the
257 preparation of the Draft Regional Transmission plan. During the Regional Planning Cycle, the
258 Planning Committee will determine if there is a more efficient or cost-effective regional solution
259 to meet these transmission needs.

260 The selection process and criteria for regional projects meeting transmission needs driven by
261 Public Policy Requirements are the same as those used for any other regional project chosen for

⁸ See Attachment K, Local Planning process

262 the Regional Transmission Plan. All transmission needs identified as driven by Public Policy
263 Requirements, and available at the time this revised NTTG Biennial Study Plan was developed,
264 will be included in the study plan.

265 During this cycle, no additional transmission needs, beyond those submitted by the transmission
266 providers, were submitted to satisfy Public Policy Requirements. A full listing of applicable
267 Public Policy Requirements for the NTTG footprint is included in Attachment 1. The following
268 RPS values will be used in its modeling:

| | TEPPC 2026 case |
|------------|-----------------------|
| California | 33% |
| Oregon | 27% |
| Washington | 15% |
| Idaho | - |
| Montana | 15% |
| Wyoming | - |
| Utah | 20% |
| Nevada | 25% |

Table 7 – RPS Assumptions in Production Cost Model Dataset

B. Transmission Planning Study Methodology

1. Request and Evaluate Data

Proper analysis of the NTTG transmission system requires data and models that describe the entirety of the Western Interconnection due to the significant transmission ties between regions and the substantial energy trading markets that span the interconnection. Consequently, NTTG bases its study efforts on the data collection and validation work of the Western Electricity Coordinating Council (WECC) and its committees.

The Transmission Expansion Planning Policy Committee (TEPPC⁹) database will be reviewed and modified as needed to assure conformance with the Initial Regional Plan. NTTG intends to use the 2026 TEPPC production cost base case with round trip capability as the foundation of its work. It is expected to be available by the end of Q2, should its availability be delayed, the TWG may have to develop an alternate base case for the foundation of its studies.

Reevaluation of selected projects in prior Regional Transmission Plan

NTTG expects the sponsor of a project selected in the prior Regional Transmission Plan (the "Original Project") to inform the Planning Committee of any project delay that would potentially

⁹ TEPPC has four main functions: 1) oversee and maintain public databases for transmission planning; 2) develop, implement, and coordinate planning processes and policy; 3) conduct transmission planning studies; and 4) prepare Interconnection-wide transmission plans.

286 affect the in service date as soon as the delay is known and, at a minimum, when the sponsor
287 re-submits its project development schedule during quarter 1. If the Planning Committee
288 determines that the Original Project cannot be constructed by its original in-service date, the
289 Planning Committee will reevaluate the Original Project in the context of the current Regional
290 Planning Cycle using an updated in-service date.

291 "Committed" projects, in the context of re-evaluation, are Original Projects that have all permits
292 and rights of way required for construction, as identified in the submitted development
293 schedule, by the end of quarter 1 of the current Regional Planning Cycle. Committed projects
294 are not subject to reevaluation, unless the Original Project fails to meet its development
295 schedule milestones such that the needs of the region will not be met, in which case, the
296 Original Project loses its designation as a Committed project.

297 If "not Committed," the Original Project —whether selected for cost allocation or not — shall be
298 reevaluated, and potentially replaced or deferred, in the current Regional Planning Cycle only in
299 the event that:

300 a. The Project Sponsor fails to meet its project development schedule such that the needs
301 of the region will not be met,
302 b. The Project Sponsor fails to meet its project development schedule due to delays of
303 governmental permitting agencies such that the needs of the region will not be met, or
304 c. The needs of the region change such that a project with an alternative location and/or
305 configuration meets the needs of the region more efficiently or cost effectively.

306 If condition (a), (b), or (c) is true, then the incumbent transmission provider may propose
307 solutions that it would implement within its retail distribution service territory footprint (the
308 "New Project"). Both the Original Project and the New Project will be reevaluated or evaluated,
309 respectively, in Quarter 2 as any other project for consideration in the Regional Transmission
310 Plan.

311 During such reevaluation the Planning Committee shall only consider remaining costs to
312 complete the Original Project against the costs to complete the other projects being evaluated.

2. Production Cost Model Analysis Define System Conditions to Study

314 The TWG studies will use production cost model analysis to examine all hours of the year for
315 situations where available resources and forecasted loads across the Western Interconnection
316 cause highest stress such as peak load, high transfers with other regions, etc. on the
317 transmission system in the NTTG footprint. The following future transmission are part of
318 TEPPC's 2026 Common Case Transmission Assumptions.

Final 2026 CCTA Project List

- [Central Ferry – Lower Monumental](#)
- [Delaney-Palo Verde 500kV Line](#)
- [Delaney-Sun Valley 500kV Line](#)
- [Desert Basin - Pinal Central](#)
- [Devers - Colorado River 500 kV \(DCR\)](#)
- [Energy Gateway Transmission Project - Segment G \(Sigurd - Red Butte 345 kV line\)](#)
- [Hassayampa - North Gila 500kV #2 line](#)
- [Interior to Lower Mainland Transmission \(ILM\) Pinal Central-Tortolita -](#)
- [Pinal West-Pinal Central-Browning \(SEV\)](#)
- [West of McNary Reinforcement Project Group 2 \(Big Eddy - Knight\)](#)
- Boardman-Hemingway 500 kV (B2H)
- Delaney - Colorado River 500 kV Transmission Project (Ten West Link)
- Energy Gateway South: Aeolus-Mona 500 kV
- Energy Gateway West: Bridger – Populus
- Energy Gateway West: Windstar to Jim Bridger
- Energy Gateway West: Midpoint – Hemingway
- Energy Gateway West: Populus – Midpoint
- Energy Gateway West: Populus – Cedar Hill – Hemingway
- Energy Gateway: [Walla Walla](#) – [McNary](#) 230 kV
- Centennial II: Harry Allen - Eldorado 500 kV
- I-5 Corridor Reinforcement Project (Castle Rock - Troutdale)
- Morgan-Sun Valley 500kV Line
- Pawnee-Daniels Park

Blue text denotes under construction or in-service

Figure 1 - CCTA

319
320 The WECC TEPPC 2026 common case production cost model will be analyzed for selecting hours
321 for power flow analysis. [This model includes 22 new transmission projects called the Common](#)
322 [Case Transmission Assumptions \(see CCTA in Figure 1 above\).](#)

323 Using the TEPPC 2026 production cost model and the GridView production cost software, the
324 TWG will identify the hourly data for several system conditions, such as:

- 325 a) peak coincident NTTG summer load condition;
- 326 b) peak coincident NTTG winter load condition;
- 327 c) conditions with high flows across Montana to the Northwest (Path 8), which would
328 provide a bases for the proposed PPC study;
- 329 d) conditions with high import to Idaho and export flows from Idaho across B2H;

330 e) conditions with high flows across The Utah/Nevada to Southeast interfaces (Tot2),
331 which may be useful in studying ITPs focused on fulfilling future RPS requirements;
332 and/or
333 f) conditions where persistent congestion occurred that might warrant transmission
334 system reinforcement.

335 The hours that approximate the above system conditions will be identified, if possible, from the
336 Production Cost Model results for power flow evaluation. Additional hour(s) representing a
337 system condition(s) of interest to study may be identified through the production cost model
338 results review and added to or replace one of the list of conditions identified above.

339 **3. Power Flow Databases**

340 **a) Base Cases**

341 The base cases for the various desired system conditions to be simulated are described in
342 Section IV.B.2 above. These power flow cases will be derived from the TEPPC 2026 production
343 cost model. The TWG will import the data for each system condition (i.e., hour) into the
344 PowerWorld power flow program and create base cases for each of the study conditions.

345 For any updated L&R data (or other data) received in Quarter 5, the Technical Work Group will
346 make a determination if it is appropriate to update the power flow data with the updated loads,
347 resources and transmission information when conducting the additional reliability studies. The
348 NTTG TWG studies may extend beyond the traditional focus on snapshots of winter and summer
349 peaks to examine the change cases for situations where available resources and forecasted
350 loads across the Western Interconnection cause highest stress on the transmission system in the
351 NTTG footprint.

353 **b) Change Cases**

354 The TWG may add any number or combination of Alternative Projects or ITPs and may remove
355 any non-committed transmission facilities from the base cases, as appropriate, in order to
356 create Change Cases for the respective base cases. These Change Cases will be used for
357 comparison purposes in evaluating the more efficient or cost effective Regional Transmission
358 Plan.

359 **4. Steady-State (N-0), and Contingency (N-1, N-2) Analysis**

360 Power flow steady-state (N-0) and contingency (N-1, credible N-2) analysis will be performed
361 using the procedures outlined in the WECC System Review Work Group (SRWG) – Data
362 Preparation Manual, including utilizing governor power flow techniques for contingencies
363 resulting in the loss of generation. Selection of specific contingencies shall be provided by NTTG
364 members. The Peak RC standard contingency lists will be used for multiple contingency
365 scenarios. All Special Protection Schemes related to the N-1 and N-2 contingencies, if any, will
366 be included in the analysis.

367 A limited number of dynamic analysis studies will be performed. The TWG will use professional
368 judgement to define the set of outage conditions that may result in instability or reliability
369 performance issues.

370 **5. System Performance (Reliability) Criteria¹⁰**

371 The power-flow simulation performance results will be measured against the North American
372 Electric Reliability Corporation (NERC) and WECC system performance criteria. Specifically, the
373 NERC Reliability Standards TPL-001-4 requires transmission facilities to operate within normal
374 and emergency limits.

375 The WECC System Performance Regional Business Practice TPL-001-WECC-CRT-3 establishes the
376 basis for voltage performance criteria. The TWG will monitor and report post contingency and
377 steady state voltages outside the following boundary conditions:

378

| Nominal Voltage/Equipment | Less than or equal (pu) | Greater than or equal (pu) |
|--|-------------------------|----------------------------|
| 500 kV | 1.1 | 0.95 |
| 345 kV | 1.05 | 0.95 |
| Series capacitor and series reactor line | 1.15 | 0.9 |

379 **Table 8 – System Performance Table**

380 The TWG will include in the Draft Regional Transmission Plan violations and mitigation measures
381 on Bulk Electric System (BES) transmission elements based on local system performance criteria
382 and exceptions as documented in the WECC Guideline, “Disturbance-Performance Exceptions”.
383 However, local transmission provider (within the same transmission system where contingency
384 applied), series-capacitor and non-bulk-electric-system bus violations will not be reported.

385 • **Pre-contingency State** – Power-flow simulation performance requires all transmission
386 facilities to operate within their continuous ratings under steady state conditions. The
387 requirements for the pre-contingency performance criteria are summarized in the
388 NERC’s Transmission Planning standard TPL-001-4.

389 • **Single Contingencies** – Power-flow simulation performance results require all
390 transmission facilities to operate within emergency limits following single contingencies.
391 The requirements for the post-contingency performance criteria are summarized in the
392 NERC’s Transmission Planning standard TPL-001-4.

393 • **Credible Multiple Contingencies** – Power-flow simulation performance results require
394 all transmission facilities to operate within emergency limits following credible multiple
395 contingencies. The requirements for the (credible multiple contingency) post-

¹⁰WECC has changed the terminology from Reliability Criteria to System Performance Criteria

396 contingency system performance criteria are summarized in the NERC's Transmission
397 Planning Standard TPL-001-4.

398 • **Dynamic Contingencies** – The TWG will utilize engineering judgement to study a subset
399 of the single contingencies, and credible multiple contingencies, as dynamic
400 contingencies to evaluate the transient stability of the transmission system.

401 The viability of specific transmission projects will be evaluated using power flow software to
402 demonstrate compliance with NERC and WECC system performance criteria as noted above, and
403 other system specific system performance criteria noted below shall also apply:

404 1) NorthWestern Energy, Criteria -
405 2015_Business_Practice_ETP_Method_Criteria_and_Process_effective_12-7-15 (updated
406 check)

407 2) PacifiCorp Engineering Handbook section 1B.4 -
408 https://www.pacificpower.net/content/dam/pacific_power/doc/Contractors_Suppliers/Po
409 wer_Quality_Standards/1B_4.pdf

410 Link to NERC TPL Standards:
411 <http://www.nerc.com/pa/stand/Pages/ReliabilityStandardsUnitedStates.aspx?jurisdiction=United>

413 Link to WECC Regional Business Practice:
414 <https://www.wecc.biz/library/Documentation%20Categorization%20Files/Regional%20Business%20Practices/TPL-001-WECC-RBP-2%201.pdf>

416 **C. Methodology for Comparison of System Performance Reliability Results**

417 The following methodology shall be applied for comparing the results of the Change Cases with
418 the results from the cases of the Initial Regional Plan projects.

419 **1. Alternative Projects**

420 Each of the Change Cases will be evaluated for the study year using the same system
421 performance criteria as is used for the cases with the Initial Regional Plan. The study results of
422 these Change Cases will be compared against results from the studies using the Initial Regional
423 Plan.

| | B2H* | Gateway S* | Gateway W* | Antelope Projects | Trans SWIP N | Canyon | TWE | |
|------|------|------------|------------|-------------------|--------------|--------|-----|--|
| Case | | | | | | | | |
| null | | | | | | | | |
| pRTP | X | X | X | | | | | |
| IRP | X | X | X | X | | | | |
| CC1 | X | | | | | | | |
| CC2 | | X | | | X | | | |
| CC3 | | X | X | X | | | | |
| CC4 | X | | | X | | | | |
| CC5 | | | | | | X | | |
| CC6 | | | | X | X | | | |
| CC7 | | | | X | | | | |
| CC8 | | | | X | | | X | |
| CC9 | | | | | X | | | |

* B2H and Alternate P in the pRTP are similar to B2H, Gateway S and Gateway W in the 2016-17 Q1 data submittals

Table 9 – Illustrative Change Case selection
Project Descriptions:

- B2H includes: [Boardman to Hemingway](#), [Hemingway to Bowmont and Bowmont to Hubbard](#)
- Gateway South includes: [Aeolus to Clover](#)
- Gateway West includes: [Windstar to Aeolus](#), [Aeolus to Anticline](#), [Anticline to Jim Bridger](#), [Anticline to Populus](#), [Populus to Borah](#), [Populus to Cedar Hill](#), [Cedar Hill to Hemingway](#), [Cedar Hill to Midpoint and the Borah to Midpoint uprate](#)
- Antelope Projects includes: [Antelope to Goshen](#) and [Antelope to Borah](#)
- SWIP N includes: [Midpoint to Robinson Summit](#)
- Trans Canyon includes: [Clover to Robinson Summit](#)
- TWE includes: [a line between Sinclair, WY and Boulder City, NV](#)

The Change Case table is for illustrative purposes, and will be updated once the production cost model results have been run and a better understanding of the flow patterns is determined. It is impractical to run all combination of projects and all flow patterns, so TWG must use its professional judgement. For example, for the seven groups of projects above, to study all combinations requires 128 different change cases. On top of the 128 change cases, there are likely 5 or so flow conditions to test. Utilizing professional judgment, the table above reflects some of the project combinations that could be analyzed as part of the Change Cases. [Which change case is run on which flow pattern will be resolved in Quarter 3 and Quarter 7](#). TWG will

446 [provide updates to the Planning Committee on the continuing development of this table as the](#)
447 [study progresses.](#)

448 [To develop the null case, TWG will take the 2026 production cost model and remove all](#)
449 [significant future transmission facilities \(the CCTA list plus any other identified facilities\). The](#)
450 [purpose of the null case is to test the NTTG footprint with the present \(2016/2017\) transmission](#)
451 [system with 2026/2027 future loads and resources.](#)

452 The following analysis criterion will be used to determine if a Change Case is a more efficient or
453 cost effective solution for the NTTG footprint than the Initial Regional Plan:

454 a. System Performance Analysis

455 The Change Case must meet all system performance criteria defined above. The TWG will
456 monitor system conditions in each of the created base cases to determine if they meet the
457 system performance criteria. If not, modifications may be made to transmission facilities
458 until the case meets the system performance criteria. A Change Case can be modified at the
459 discretion of the TWG to meet such system performance criteria using unsponsored
460 projects.

461 b. Capital Related Costs

462 The TWG will validate all project submitted costs with the TEPPC Transmission Capital Cost
463 Calculator, an MS Excel spreadsheet. The TWG will enter the submitted project data into the
464 Calculator, adjusting (after consultation with the Project Sponsor if necessary) the project
465 cost data for consistency and a common year assumptions with the TEPPC data, and
466 compare the submitted project capital costs to the Calculator output. If the submitted costs
467 vary from the Calculator output by 20%, the TWG will contact the Project Sponsor and seek
468 to resolve the cost difference. However, if the difference cannot be resolved, the TWG will
469 determine the appropriate cost to apply in the study process.

470 A reduction in the annual capital related costs from the Initial Regional Plan to a Change
471 Case captures the extent that uncommitted project(s) in the Initial Regional Plan can be
472 displaced (either deferred or replaced) while still meeting all regional transmission needs
473 and system performance requirements. The annual capital-related costs will be the sum of
474 annual return (both debt and equity related), depreciation, taxes other than income,
475 operation and maintenance expense, and income taxes. Power flow analysis will be used to
476 ensure the Change Case meets transmission System Performance requirements.

477 c. Energy Losses

478 Power flow [and Production Cost](#) software will be used to compare losses before and after a
479 project is added to the system. A reduction in losses after a project is added represents the
480 benefit.

481 NTTG will compute annual energy loss using multiple power flow cases extracted from the
482 production cost base case. The calculation will be dependent upon the case selection, since

483 each power flow case can be used to represent some portion of the study year. The energy
484 loss valuation will be based on average energy price for the study year. [TWG will evaluate](#)
485 [the use of the Production Cost software as an alternative to the use of multiple powerflow](#)
486 [cases.](#)

487 d. Reserves

488 The Reserves metric is treated as a capacity sharing opportunity between Balancing Areas,
489 not a production cost problem. The analysis must evaluate a number of capacity sharing
490 opportunities amongst various combinations of Balancing Areas. The reserve metric will be
491 accessed on a Balancing Area basis and is based on the incremental load and generation
492 submitted by the TPs. The future reserve requirements will be priced assuming a simple
493 cycle Frame F unit. Energy cost for each calculated reserve event will be priced at the
494 Balancing Area gas price used in the NTTG production cost base case. In order for a Reserve
495 benefit to exist, there must be uncommitted transmission capacity available on the projects
496 under evaluation. The calculation will be performed using a spreadsheet which will consider
497 the savings between each Balancing Area providing its own incremental reserve
498 requirement and a combination of balancing areas sharing a reserve resource facilitated by
499 uncommitted transmission capacity.

500 **2. Cost Allocation Analysis**

501 The projects eligible for cost allocation that are incorporated with the Draft Regional
502 Transmission Plan will be evaluated for cost allocation by the Cost Allocation Committee. Those
503 entities affected by a change in Capital-Related Costs, Energy Losses and Reserves, as defined
504 above, shall be identified for use in the cost allocation process. NTTG will allocate the net
505 benefits to TP's.

506 **V. Robustness of Draft Regional Transmission Plan**

507 The robustness analysis will provide information regarding the Draft Regional Transmission
508 Plan's ability to reliably serve the transmission needs of an uncertain future. The Draft Regional
509 Transmission Plan is developed using base assumptions (e.g., transmission topology, load level
510 and generation dispatch patterns) of the TEPPC 2026 base case. These base assumptions
511 represent a pre-defined future that drives the 2026 transmission topology in the Draft Regional
512 Transmission Plan. The robustness analysis will use power flow analysis and input from
513 production cost analysis as needed to test whether or not the 2026 Draft Regional Transmission
514 Plan transmission system performance will remain acceptable assuming deviations from the
515 base case assumptions. The TWG will use its discretion to define the deviations from base case
516 assumptions to test and may draw on assumptions used in change cases or allocation scenarios
517 and will seek input from stakeholders through the Planning Committee.

518 **VI. Allocation Scenarios****519 Introduction**

520 The Cost Allocation Committee applies regional cost allocation for allocating the costs of
521 regional and interregional transmission projects (in the case of interregional projects, NTTG's
522 allocated portion of the interregional project's cost) which the Planning Committee selects into
523 the Regional Transmission Plan for purposes of regional cost allocation. The purpose of this
524 portion of the study plan is to describe the allocation scenarios that were developed by the Cost
525 Allocation Committee, in consultation with the Planning Committee, with stakeholder input.
526 This allocation scenario analysis will determine the benefits and Beneficiaries of the Regional
527 Transmission Plan¹¹ to be compared to the benefits and Beneficiaries of the four allocation
528 scenarios. Costs will be allocated if the benefits outweigh the costs of the project or scenario.

529 During NTTG's biennial planning cycle, NTTG's Regional Transmission Plan is developed in draft
530 form at the end of the Quarter 4 technical analysis and updated, if appropriate, after the
531 Quarter 5 data submittal period. Through the TWG technical analyses, the projects that have
532 requested cost allocation and have been selected into the Regional Transmission Plan will
533 receive cost allocation.

534 Pre-Qualification for Cost Allocation

535 Non-incumbent and Incumbent Transmission Developers intending to submit a project for cost
536 allocation consideration must satisfy NTTG's project sponsor pre-qualification requirements by
537 submitting the Project Sponsor Pre-Qualification Data form to info@nttg.biz by October 31,
538 2015. Project Sponsors must resubmit the project sponsor prequalification data in Quarter 8 of
539 each succeeding cycle to demonstrate that they remain qualified to be considered a Sponsored
540 Project in subsequent Regional Transmission Plans.

541 For the 2016-2017 cycle, the window for Project Sponsors to submit pre-qualification data
542 closed at midnight on Saturday, October 31, 2015. NTTG received no requests from Project
543 Sponsors seeking to be pre-qualified. As a result, unless the Planning Committee identifies and
544 selects an unsponsored Alternative Project as a more efficient or cost effective solution during
545 the development of in NTTG's Regional Transmission Plan, cost allocation will not be performed
546 during this planning cycle.

547 Allocation Scenario Change Cases

548 The Regional Transmission Plan is the basis for creating the allocation scenario Change Cases.
549 Therefore, a change in the benefits and allocation to Beneficiaries from the Initial Regional Plan
550 to each allocation scenario Change Case is estimated as the difference between the Initial
551 Regional Transmission Plan and the allocation scenario Change Case.

¹¹ Throughout the planning cycle the Regional Transmission Plan will be represented by the Draft Regional Transmission Plan or Draft Final Regional Transmission Plan.

552 **Allocation Scenarios**

553 The Cost Allocation Committee (in consultation with the Planning Committee) with stakeholder
554 input, will create allocation scenarios for those parameters that likely affect the amount of total
555 benefits of a project and their distribution among Beneficiaries. This process will provide the
556 overall range of future cost allocation scenarios that will be used in determining a project's
557 benefits and Beneficiaries. The variables in the allocation scenarios will include, but are not
558 limited to, load levels by load-serving entity and geographic location, fuel prices, and fuel and
559 resource availability. The purpose of the allocation scenarios is not to stress the system in cost
560 allocation, but to define reasonable alternative scenarios for the Regional Transmission Plan
561 that represent a legitimate alternative view of the future.

562 The following allocation scenarios were developed by the Cost Allocation Committee (in
563 consultation with the Planning Committee) and with stakeholder input.

564 High and Low Load Allocation Assumptions:

565 Load forecasting is uncertain. The following allocation scenarios test the effects of load forecast
566 uncertainty on the amount of total benefits and their distribution among Beneficiaries
567 associated with the Regional Transmission Plan.

568 A. High Load - Assumes the 2026 load forecast in the Regional Transmission Plan is too low:

569 Add **1,000** MW of NTTG load MW in the NTTG footprint for a high load
570 scenario. Allocate the **1,000** MW to each Balancing Authority (BA) based on historical
571 BA actual peak demand and projected 2026 Common Case BA peak demand.

572 B. Low Load- Assumes the 2026 load forecast in the Regional Transmission Plan is too high:

573 Subtract **1,000** MW of NTTG load in the NTTG footprint for a low load
574 scenario. Allocate the **1,000** MW to each BA based on historical BA actual peak demand
575 and projected 2026 Common Case BA peak demand.

576 Resource Location and Type Allocation Scenario Assumptions:

577 Identifying the location and type of future resource is uncertain. The following allocation
578 scenarios tests the future resource mix uncertainty for wind, solar and coal resources types and
579 their location on the amount of total benefits and their distribution among Beneficiaries
580 associated with the Regional Transmission Plan.

581 C. Wind Replaced with Solar - Assumes a shift in type and location of renewable resource
582 away from wind to solar resources that is assumed in the Regional Transmission Plan:

583 Remove **800** MW of wind capacity and replace with **800** MW of solar capacity. The
584 geographic location and accompanying quantity of the 2026 wind capacity removed will
585 likely be based on each TP's forecast share of 2026 Common Case wind resource's (e.g.,

586 IPC, NWMT, PACW, PACID and PACWY). The location and quantity of solar capacity
587 added will likely be based on each TP's share of 2026 Common Case solar resource (e.g.,
588 IPC, PACUT).

589 D. Coal Replaced by Wind and Solar - Assumes a replacement of some of the existing coal
590 resource with wind and solar resource in different locations than assumed in the Regional
591 Transmission Plan:

592 Remove 1,000 MW of coal and presume units that are not retired in the 2026 Common
593 Case can be reduced pro rata and replaced with equivalent amount of energy in equal
594 shares of wind and solar in the appropriate geographic locations (e.g. wind in WY and
595 MT and solar in ID and UT).

596 **ALTERNATIVE TEXT:** Remove coal resources as outlined in each NTTG member's
597 **Integrated Resource Plan (IRP) by unit and year projected in the IRP.** For planning
598 purposes, assume that the retired units are replaced with equivalent amount of energy
599 in equal shares of wind and solar in the appropriate geographic locations (e.g., wind in
600 WY and MT and solar in ID and UT).

601 See Attachment 4 for additional detail on the cost allocation scenarios. Note that Attachment 4
602 has not been updated at this time since the 2026 Common Case numerical data that will be used
603 to develop the allocation scenarios is not final at this time. However, Attachment 4 provides an
604 example of the methodology used to define the allocation scenarios.

605 **Power Flow Analysis**

606 The allocation scenarios will be analyzed using power flow analysis. The power flow analysis will
607 be an N-0 and limited N-1 study to create a solved cases that may include thermal or voltage
608 reliability issues. If mitigation is required to meet reliability criteria, these will be identified,
609 including an estimate of the capital cost for the mitigation. If after study, a future uncommitted
610 transmission project is not needed because of the allocation scenario assumptions, then for the
611 purposes of this allocation scenario, the uncommitted transmission project and its costs may be
612 deferred beyond the 10 year planning horizon with appropriate capital cost adjustments.

613 **Benefits and Beneficiary Analysis**

614 The three economic metrics that will be used by the TWG to define benefits and Beneficiaries
615 for the allocation scenarios are capital costs, line losses and reserve margin. Each metric will be
616 expressed as an annual change in costs (or revenue) and provided to the Cost Allocation
617 Committee. A common year will be selected for net present value calculations for all cases to
618 enable a comparative analysis between each allocation scenario Change Cases and the Initial
619 Regional Plan, as adjusted for updated Quarter 5 load and resource data. The following
620 describes each metric and the calculation of its benefit.

621 A) Capital Cost Benefit - The capital cost benefit will be computed from the annual capital-
622 related costs¹² for each Transmission Provider. The difference between the Initial Regional
623 Plan incremental capital cost and the Regional Transmission Plan (or allocation scenario)
624 capital cost computes the benefit related Regional Transmission Plan (or an allocation
625 scenario). This difference will provide the capital cost benefit. The beneficiaries will be
626 defined from the TWG technical analysis and may be any entity, including, but not limited
627 to, transmission providers (both incumbent and non-incumbent), Merchant Transmission
628 Developers, load serving entities, transmission customers or generators that utilize the
629 regional transmission system within the NTTG Footprint to transmit energy or provide other
630 energy-related services.

631 B) Line Loss Benefit - The line loss benefit is computed as a change in energy generated to
632 serve a given amount of load. The change in estimated energy loss between the Initial
633 Regional Plan and the Regional Transmission Plan (or a cost allocation scenario) measures
634 the line loss impact benefit of the Regional Transmission Plan or an allocation scenario. The
635 line loss will be computed through power flow or production cost model analysis and
636 monetized using an index price of power for each Transmission Provider. Again, the
637 beneficiaries will be defined from the TWG technical analysis and may be any entity
638 including, but not limited to, transmission providers (both incumbent and non-incumbent),
639 Merchant Transmission Developers, load serving entities, transmission customers or
640 generators that utilize the regional transmission system within the NTTG Footprint to
641 transmit energy or provide other energy-related services.

642 C) Reserve Margin Benefit - This metric is based on savings that may result when two or more
643 Balancing Authority Areas could economically share a reserve resource when unused
644 transmission capacity remains in transmission project. The reserve margin metric will be
645 computed through spreadsheet analysis and monetized using an index price of power for
646 each Balancing Authority Area and measures the benefit of the Alternative Project in the
647 DF RTP (or a cost allocation scenario). The beneficiaries are the Balancing Authority Areas.

648 For an example of the application of the cost allocation methodology defined in the Attachment
649 K see Appendix J Cost Allocation Workbook posted with the 2014-2015 Draft Final Regional
650 Transmission Plan. **SHOULD WE MAKE THIS REFERENCE AND IF SO SHOULD WE ATTACH IT OR
651 HOT LINK THE DOCUMENT?**

652 **Cost Allocation Committee**

653 The TWG will provide the benefit information calculated above to the Cost Allocation
654 Committee to be used in the cost allocation process.

¹² Annual capital-related costs will be the sum of annual return (both debt and equity related), depreciation, taxes other than income, operation and maintenance expense, and income taxes.

655 **VII. ~~The TWG will provide the benefit information calculated above to~~**
656 **~~the Cost Allocation Committee to be used in the cost allocation~~**
657 **~~process. Impacts on Neighboring Regions~~**

658 The Initial Regional Plan and Change Case Plan(s) power flow studies will monitor the BES
659 voltage and thermal loading in NTTG's neighboring planning regions: [ColumbiaGrid](#),
660 [WestConnectColumbiaGrid](#), [WestConnect](#), and CAISO. These power flow studies will identify
661 any BES thermal and voltage violations using NERC criteria unless a neighboring planning region
662 provides alternative criteria. Should a BES violation be observed in the neighboring region,
663 either in the Initial Regional Plan or the Change Case Plan(s), the TWG will coordinate with the
664 affected planning region to verify that the study results are valid and that this a new violation
665 and is not a pre-existing problem that the affected planning region should mitigate. If there is a
666 new violation caused by the Initial Regional Plan or Change Case plan, the TWG will endeavor to
667 alleviate the violation using acceptable mitigation options within the NTTG footprint. If the
668 violation in the neighboring planning region cannot be eliminated (i.e., the thermal and/or
669 voltage are not within acceptable planning criteria) after all reasonable NTTG internal mitigation
670 measures have been studied, then the TWG will again coordinate with the impacted planning
671 region to determine if that region will ameliorate the violation through mitigation measures
672 within the affected planning region at its expense. If the answer is no, the Initial Regional Plan
673 or Change Case Plan will be eliminated from possible consideration as a plan that is more
674 efficient or cost effective. Should the violations remain after all options for alleviation, both
675 within the NTTG footprint and within the affected region, have been exhausted, then the
676 Change Case or Initial Regional Plan will not be selected for the Draft Regional Plan.

677 Mitigation costs incurred as a result of changes made to facilities inside the NTTG footprint that
678 eliminate the thermal or voltage violations observed in neighboring planning region(s) will be
679 quantified and added to the cost of the plan under study when selecting a project for the Draft
680 Regional Transmission Plan.

681 **VIII. **Interregional Coordination and evaluation of Interregional****
682 ****Transmission Projects****

683 Evaluation of a properly submitted ITP will be in the context of ITP joint evaluation/interregional
684 coordination and NTTG's regional planning process as an Alternative Project.

685 As part of the interregional coordination, NTTG and the other regional entities in the western
686 interconnection will collaborate during their transmission planning processes to ensure regional
687 transmission stability and efficiency. These coordination efforts inform each planning regions'
688 transmission plans. An annual Interregional Coordination Meeting (ICM) was held on February
689 25th, 2016 to discuss and begin to coordinate this year's interregional studies by different
690 planning regions. Prior to the annual ICM, NTTG met its obligations per Attachment K by posting
691 on its website the following information:



NTTG 2016-2017 Biennial Study Plan

- (i) Updated Quarter 1 information, as of February 6, 2016 including load, resource, transmission submissions and new transmission service; and
- (ii) prior cycle's regional transmission plan

At the Annual Interregional Coordination Meeting, stakeholders discussed conceptual solutions and potential proponents of ITPs were reminded to submit the projects to the applicable regions by March 31st.

For each ITP that is properly submitted to all Relevant Planning Regions (that may include NTTG) the region is to participate in a joint evaluation/coordination of the ITP study assumptions. The joint evaluation between regions with respect to any such ITP, NTTG (if it is a Relevant Planning Region) is to confer with the other Relevant Planning Region(s) regarding the following:

- (i) ITP data and projected ITP costs; and
- (ii) the study assumptions and methodologies it is to use in evaluating the ITP pursuant to its regional transmission planning process.

For each ITP that is properly submitted to all Relevant Planning Region (that may include NTTG):

- a. is to seek to resolve any differences it has with the other Relevant Planning Regions relating to the ITP or to information specific to other Relevant Planning Regions insofar as such differences may affect NTTG's evaluation of the ITP;
- b. is to provide stakeholders an opportunity to participate in NTTG's activities in accordance with its regional transmission planning process;
- c. is to notify the other Relevant Planning Regions if NTTG determines that the ITP will not meet any of its regional transmission needs; thereafter NTTG has no obligation to participate in the joint evaluation of the ITP; and
- d. is to determine under its regional transmission planning process if such ITP is a more cost effective or efficient solution to one or more of NTTG's regional transmission needs.

The Interregional Transmission Project coordination timeline is included as Attachment 2. Significant events in that timeline are the Interregional Coordination meeting held in February, the project submittal deadline to the relevant regions and the region's developing agreed upon common study assumptions, data, methodologies, cost assumptions and a schedule for determining the selection of an ITP into a regions' Transmission Plan.

A properly submitted ITP will be evaluated as an Alternative Project in NTTG's regional planning process. The set of uncommitted projects (regional and/or interregional) that result in the more efficient or cost effective regional transmission plan will be included in NTTG's Draft (or Draft Final or Final) Regional Transmission Plan. See section IV.A.3 for additional information regarding NTTG regional planning process. Stakeholders are welcome and encouraged to be involved and participate in NTTG's regional Planning Committee meetings and Quarterly Stakeholder meetings.

729 **IX. Requests for Public Policy Considerations**

730 Public Policy Considerations are those relevant factors that are not established by local, state, or
731 federal laws or regulations.

732 Public Policy Considerations will be separate scenario analysis or sensitivity cases. The results of
733 the analysis may inform the Regional Transmission Plan, but will not result in the inclusion of
734 additional projects in the Regional Transmission Plan.

735 In Quarter 1 of the 2016-2017 Regional Planning Cycle, a request with three sensitivities for
736 Public Policy Consideration was submitted:

737

- 738 • The RNW/Northwest Energy Coalition requested a study to consider the effects of
739 retiring Colstrip units 1, 2, and 3 in 2026 and replace with:
 - 740 a. 1474 MW of Montana wind,
 - 741 b. Add a synchronous condenser to a) above,
 - 742 c. 1224 MW of Montana wind and 250 MW natural gas combustion turbine
located near Billings.

743 A study plan to evaluate this request with agreed to changes has been included as Attachment
744 3.

745 **X. Draft Regional Transmission Plan**

746 The Planning Committee shall produce a Draft Regional Transmission Plan by the end of Quarter
747 4. The projects selected into the Draft Regional Transmission Plan are determined according to
748 the study methodology in this document, and the projects selected into the Draft Regional
749 Transmission Plan for cost allocation are determined according to the Cost Allocation process
750 described above.

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754 This attachment includes all Public Policy Requirements information that was available at the time the revised NTTG Biennial Study Plan was
 755 developed:

Attachment 1
Public Policy Requirements

| NTTG Member Utility | State | Applicable Entities | Applicable Energy | RPS % requirements | Energy Preference / Credits | In-state /delivery restrictions | Cost Cap |
|---------------------|-------------------|---|--|--|---|---|---|
| IPC | Idaho | No RPS Requirement | | | | | |
| Northwestern | Montana | Utilities-IOUs; Retail supplier Applies to: NWE | Wind Solar electric Geothermal Biomass <i>Wood, treated (SB 325 2013)</i> Landfill gas Anaerobic dig. Hydro (existing 10 MW or less; 15 MW new after Apr. 2009; <i>expansion of existing dam capacity (SB 45 2013)</i> Fuel Cells (RE) | 2008-09 5% 2010-14 10% 2015+ 15% | | Utilities must purchase RECs & output of community projects 50 MW in 2010-14 and 75 MW in 2015+ | Includes cost caps utilities must pay on RE |
| PacifiCorp | California | Utilities -- IOUs; POUs Electric service providers; Community choice aggregators | Solar electric; Wind; Geothermal; Biomass; Landfill gas; MSW; Anaerobic dig.; Small Hydro (30MW or less); Tidal, wave, ocean thermal; Fuel Cells-RE | 2013-Dec 20% 2016-Dec 25% 2020-Dec 33% 2030-Dec 50% SBX1-2 approved Apr. 2011 In April 2015, Governor Brown issued an executive order to establish a mid- | Product Category % Allocation: Contracts executed after June 2010 and in 3rd compliance period (2017 forward): Category (1):75% interconnected to grid within, scheduled for direct delivery into or dynamically transferred to CA Category(2): 0-25% firmed and shaped, scheduled into CA BA Category (3): 0-10% other/unbundled RECs | | |

| NTTG Member Utility | State | Applicable Entities | Applicable Energy | RPS % requirements | Energy Preference / Credits | In-state /delivery restrictions | Cost Cap |
|---------------------|---------------|--|--|---|-----------------------------|---------------------------------|--|
| | | | | term reduction target for California of 40 percent below 1990 levels by 2030. CARB has subsequently been directed to update the AB 32 scoping plan to reflect the new interim 2030 target and previously-established 2050 target. | | | |
| | Oregon | <u>Large Utilities</u> - - selling more than 3% of retail electricity in OR Applies to: PGE, PacifiCorp, and Eugene Water & Electric Board | “Qualifying electricity” Electricity generated by facility operational on or after Jan. 1, 1995, except if: Non-hydro facility before 1995 upgraded, or Hydro facility upgraded on or after 1995 “Renewable energy” a) Wind; b) Solar PV or thermal; c) Wave, tidal, ocean; | 5% by 2011 15% by 2015 20% by 2020 25% by 2025 50% by 2040 On March 8, 2016, Governor Kate Brown signed Senate Bill 1547-B (SB 1547-B), the Clean | | | If costs to consumer increase more than 4%, utilities do not have to comply with RPS |

| NTTG Member Utility | State | Applicable Entities | Applicable Energy | RPS % requirements | Energy Preference / Credits | In-state /delivery restrictions | Cost Cap |
|---------------------|-------------|--|---|--|-----------------------------|---------------------------------|----------|
| | Utah | | d) Geothermal e) Biomass (specified types) Hydrogen-RE Resource must be operational on or after 1995 | Electricity and Coal Transition Plan, into law. Senate Bill 1547-B extends and expands the Oregon RPS requirement to 50 percent of electricity from renewable resources by 2040 and requires that coal-fired resources are eliminated from Oregon's allocation of electricity by January 1, 2030. The increase in the RPS requirements under SB 1547-B is staged: 27% by 2025, 35% by 2030, 45% by 2035 and 50% by 2040. | | | |
| | | Applicable to IOUs, Municipalities, and Coops Applies to PacifiCorp | Wind, solar, biomass, geothermal, hydro under conditions, wave or tidal | Renewable Portfolio Goal: 20% by 2025 No interim requirements, first compliance year are 2025. Applies | | | |

| NTTG Member Utility | State | Applicable Entities | Applicable Energy | RPS % requirements | Energy Preference / Credits | In-state /delivery restrictions | Cost Cap |
|---------------------|------------|--|---|--|---|--|----------|
| | | (Rocky Mtn Power), UAMPS, UMPA, Deseret Power | | to “adjusted retailed sales” (=sales less power from nuclear, effective” demand-side mgt, fossil fuel with CCS) Utilities must pursue renewables to the extent that it is “cost | | | |
| | Washington | Utilities serving more than 25,000 customers; Based on Form 861 filed with EIA Of WA's 62 utilities, applies to 17 utilities that make up about 84% of the WA load. | Renewable resource: a) Water b) Wind; c) Solar energy; d) Geothermal; e) Landfill gas; f) wave, ocean or tidal; g) gas from sewage; h) Biodiesel; i) Biomass (animal waste, organic fuels from wood, forest or field residue, and dedicated energy crops “Eligible renewable resource” – a) Located in Pacific Northwest; Electricity delivered into WA on real-time basis without shaping, storage, or integration services; b) Hydropower result of efficiency improvements completed after March 31, 1999 | 2012-15 3% 2016-19 9% 2020+ 15% Energy efficiency (EE) requirements: (1) By 2010 must identify achievable cost-effective potential thru 2019; (2) Meet biennial EE targets. | Distributed generation = 200% credit, if utility owns facility, contracted for DG and RECs, or contracted to purchase RECs. | “Eligible renewable resource” – a) Located in Pacific Northwest; Electricity delivered into WA on real-time basis without shaping, storage, or integration services; | |

| NTTG Member Utility | State | Applicable Entities | Applicable Energy | RPS % requirements | Energy Preference / Credits | In-state /delivery restrictions | Cost Cap |
|---------------------|----------------|---------------------|---|--------------------|-----------------------------|---------------------------------|----------|
| | | | in PNW, or hydro generation in irrigation pipes | | | | |
| | Wyoming | No RPS Requirement | | | | | |
| PGE | Oregon | See Oregon above. | | | | | |

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Attachment 2

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Interregional Transmission Project Coordination Timeline¹³:

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The following table provides a proposed timeline for such joint evaluation of an Interregional Transmission Project.

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| Objective | Target Date | Target |
|---|-----------------------------------|--|
| 1. Distribute and post Meeting Notification to Stakeholders | January 11, 2016 | 45 days prior to Annual Coordination Meeting |
| 2. Post and share Annual Interregional Information | February 4, 2016 | 21 days prior to the Annual Coordination Meeting |
| 3. Engage in discussions about how shared information (regional needs) will be presented | February 5 thru February 17, 2016 | After posting of the Annual Interregional Information and prior to posting the Annual Coordination Meeting materials |
| 4. Post meeting agenda and presentation materials | February 18 | 7 days prior to the Annual Coordination Meeting |
| 5. 2016 Annual Coordination Meeting – West Connect Hosts in Phoenix | February 25, 2016 | Sometime between February 1 st and March 31 st |
| 6. ITP Submittal Deadline | March 31, 2016 | The common ITP Submittal deadline for all Regions is no later than March 31 of every even numbered calendar year |
| 7. Notify applicable Planning Regions of need to confer on any ITP proposals that may have been submitted | April 7, 2016 | No less than 7 days following the ITP submittal deadline of March 31 of an even numbered calendar year |
| 8. Resolve ITP data submittal deficiencies, if any | Per each region's process | Each region will follow its regional process and notify the other planning regions if deficiencies are not resolved |
| 9. Develop and post an ITP Evaluation Process Plan, including agreed to common study assumptions, data, methodologies, cost assumptions and a | June 14, 2016 | No later than 75 days following the ITP submittal deadline |

¹³ This document is for discussion purposes only and does not supplement or modify any procedure or process contained in any entity's filed OATT (including Attachment K to such tariff) or other filed rate schedule. To the extent that anything herein is inconsistent with any entity's OATT or filed rate schedule, such OATT or other filed rate schedule shall control.

| | | |
|---|--|--|
| schedule for determining the selection of an ITP | | |
| 10. Ongoing coordination of planning data and assumptions, including potential ITP benefits | Per ITP Evaluation Process Plan milestones | Per milestones, as may be developed and posted in the ITP Evaluation Process Plan, but not later than December 31 of each odd numbered calendar year |
| 11. 2017 Annual Coordination Meeting – ColumbiaGrid Hosts | February 23, 2017 | Sometime between February 1 st and March 31 st |
| 12. Final determination of ITP selection ¹⁴ | Prior to December 31, 2017 | Per the ITP Evaluation Process Plan, but no later than December 31, 2017 |

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¹⁴ Depending on each region's process, the completion of ITP determination may go beyond this date due to various factors such as re-evaluation process.

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Attachment 3

764

Public Policy Consideration Study Proposal for a Scenario Analysis:

765 Renewable Northwest and the NW Energy Coalition jointly submitted a Public Policy Consideration
766 ("PPC) Study request to the Technical Work Group ("TWG") of Northern Tier Transmission Group
767 ("NTTG"). This study is similar to a previous request, but has a larger scope and will take advantage of
768 the TWG's ability to run dynamics in this study cycle.

769 Comments on Submission: Members of the TWG met with both Renewable Northwest ("RN") and
770 the NW Energy Coalition "NWEC" and agreed upon clarifications to the requested study. These
771 clarifications are described below:

- 772 1. In the original submittal, RN and NWEC stated, "(a) 1494 MW of new wind in Montana
773 with a point of receipt at the Broadview 500 kV transmission bus, sinking to LSE owners
774 Avista, PacifiCorp, PGE and PSE in accordance with their proportional ownership of
775 Colstrip units 1, 2 and 3, and the remainder to sink at Northwest market hub."
776 Subsequently, the agreed upon language is "the new generation will be moved out on
777 Path 8".
- 778 2. In the original submittal, RN and NWEC stated, "(b) If the resource mix in (a) shows
779 significant voltage violations, add a synchronous condenser of appropriate size at
780 Colstrip, and rerun the analysis." The agreed upon language is, "The TWG will model in
781 a synchronous condenser of appropriate size at Colstrip, and rerun the analysis only if
782 the voltage violations found as a result of the replacement of wind for coal inhibit flows
783 on Path 8."
- 784 3. RN and NWEC agreed with the TWG in that PCM will only be run on a case resulting in
785 no voltage, thermal, or stability-related violations. It was also specified that the TWG
786 would not re-run stability analysis after PCM.

787 Base case: The TWG will use the same base case with heavy westbound Path 8 flows for this
788 scenario analysis as it will for the analysis done for the Regional Transmission Plan.

789 Study 1: TWG will run steady-state and dynamics analysis on the selected case.

790 Study 2: From the Study 1 case, TWG will retire Colstrip units 1, 2 and 3 (being sure to turn off
791 generator and auxiliary load) and add in 1494 MW of wind (generic type 4 machines) at the
792 Broadview 500 kV bus. All new wind at the Broadview bus will be exported on Path 8.
793 a. Dispatch the new wind at 35%, perform steady-state analysis
794 b. Dispatch the new wind at 100%, perform steady-state analysis
795 c. Dispatch the new wind at 0%, perform steady-state analysis

796 These cases will be referred to as 2a, 2b and 2c.

797 Study 3: If voltage violations are found in 2a, 2b, or 2c, that inhibit the ability of Path 8 to move power, then the TWG will add in a synchronous condenser of appropriate size. The TWG will re-run steady-state analysis on applicable case(s) to ensure the condenser doesn't cause any violations. There will be up to three cases that move on to Study 4, those being: 2a with or without condenser, 2b with or without condenser, and 2c with or without condenser. These cases will be referred to as 3a, 3b and 3c. If the introduction of the appropriately sized condenser does not alleviate the violations it is purported to fix, then that case will be removed from further study.

805 Study 4: The TWG will run dynamics on Study cases 3a, 3b and 3c, as appropriate. The dynamics will focus on Path 8 outages.

807 Study 5: Starting with cases 2a, 2b, and 2c: the TWG will reduce the introduced wind from 1494 MW to 1244 MW (total) and add in a 250 MW natural gas generation plant in Billings. These cases will be referred to as 5a, 5b and 5c. Run steady-state analysis on cases 5a, 5b and 5c.

810 Study 6: Run dynamics on cases 5a, 5b, and 5c. The dynamics will focus on Path 8 outages.

811 Study 7: A case that is selected by the TWG as being the "best" case from both reliability and Path 8 westbound flow perspectives will be run through Production Cost Modeling and a general comparison will be made of the resulting generation dispatch.

814 In general:

815 It is anticipated that Colstrip Unit 4 will be at or near full dispatch for all of the analyses; Colstrip Unit 4 will not be the swing bus.

817 If a Remedial Action Scheme ("RAS") is needed for the introduced wind at Broadview, the TWG will examine a limited number of solutions which will focus on either a 6-cycle or a 10-cycle trip of the wind farm. The TWG will not estimate the cost of any resulting RAS.

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NTTG 2016-2017 Biennial Study Plan

821 Revision History

| Version | Date | Comment | Author |
|--------------------|---------------|--|---------------|
| Version 1 | 3/xx/16 | Drafted | R. Schellberg |
| Version 1.2 | 4/20/16 | Reviewed and edited by TWG | Various |
| Version 1.7 | 4/27/16 | Reviewed and edited by TWG | Various |
| Version 1.8 | 4/28/16 | Near Final Draft | |
| Version 2 | 5/3/16 | Draft to distribute to Planning Committee and Stakeholders | |
| <u>Version 2.1</u> | <u>5/6/16</u> | <u>Minor edits for posting</u> | |
| <u>Version 2.2</u> | <u>6/1/16</u> | <u>Incorporated Stakeholder Comments</u> | |
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