

# Amended Quarter 6 NTTG Biennial Study Plan for the 2016-17 Regional Planning Cycle Quarter 6 Update



Northwestern Energy Crooked Falls Switchyard

This biennial Study Plan outlines the process to be followed by the NTTG Planning Committee in performing the 2016-17 biennial regional transmission planning process, as required under FERC Orders No. 890 and 1000, Attachment K – Regional Planning Process.



#### **Table of Contents**

l.	INTRODUCTION	
II.	STUDY OBJECTIVE	2
III.	GENERAL SCHEDULE AND DELIVERABLES	2
IV.	STUDY ASSUMPTIONS AND REPRESENTATION	3
V.	ROBUSTNESS OF DRAFT REGIONAL TRANSMISSION PLAN	21
VI.	ALLOCATION SCENARIOS	22
Int	troduction	22
Pro	e-Qualification for Cost Allocation	22
All	location Scenario Change Cases	23
	location Scenarios	
Po	ower Flow Analysis	24
Ве	enefits and Beneficiary Analysis	25
Co	st Allocation Committee	26
VII.	IMPACTS ON NEIGHBORING REGIONS	26
VIII.	INTERREGIONAL COORDINATION AND EVALUATION OF INTER	REGIONAL
V 111.	TRANSMISSION PROJECTS	
IX.	REQUESTS FOR PUBLIC POLICY CONSIDERATIONS	28
		ii   Page

Version 3.5



Х.	DRAFT REC	GIONAL TRANSMISSION PLAN	28
XI.	QUARTER (	5 STUDIES	. <u>29</u> 28
ATTA	CHMENT 1	PUBLIC POLICY REQUIREMENTS	32
ATTA	CHMENT 2 TIMELINE	INTERREGIONAL TRANSMISSION PROJECT COORDINATION 37	
ATTA		PUBLIC POLICY CONSIDERATION STUDY PROPOSAL FOR A ANALYSIS:	39
ATTA		INTERREGIONAL TRANSMISSION PROJECTS EVALUATION LANS	41
SW			
Cro	oss-Tie Transmis	sion Line	53
Tra	nsWest Express	Project	63
ATTA	CHMENT 5	COST ALLOCATION SCENARIO DEVELOPMENT	75



## Amended Quarter 6 NTTG Biennial Study Plan for the 2016-17 Regional Planning Cycle

4

5

6

7 8

9

10

11

12

13 14

15

16

17

18

19 20

21

22

23 24

25

26

27

28

29

1

2

3

#### I. Introduction

This Biennial Study Plan<sup>1</sup> (study plan) outlines the study process that the Northern Tier Transmission Group (NTTG) will follow to develop the ten-year Regional Transmission Plan<sup>2</sup> for the planning cycle covering years 2016-2017. In addition to the information pertaining to the development of NTTG's 2016-17 Regional Transmission plan, this study plan also describes NTTG's process to determine if a properly submitted Interregional Transmission Project ("ITP") is a more cost effective or efficient solution to one or more of NTTG's regional transmission needs. This study plan will rely on the loads, resources, point-to-point transmission requests, desired flows, constraints and other technical data that were submitted in Quarter 1 and will be subsequently updated in Quarter 5 of the Regional Planning Cycle, and will be considered in the development of NTTG's 2016-17 Regional Transmission Plan. Additionally, the methodology, criteria, public policy requirements and considerations, assumptions, databases, identification of the analysis tools and project identification (including Initial Regional Plan and Alternative Projects<sup>3</sup>) will be established within the study plan and posted for comment by stakeholders and Planning Committee members. If there are any differences between what is stated in this study plan and the process stated in Attachment K of the NTTG FERC Order 1000, Attachment K will take precedent.

#### Information submitted in Quarter 5 is reflected in Section XI.

The NTTG Planning Committee chair has established the Technical Work Group (TWG) subcommittee to undertake the development of this study plan and perform the technical evaluations necessary to develop the Regional Transmission Plan and assess any ITPs submitted to NTTG. The TWG is established at the beginning of each biennial planning cycle and is comprised of individuals who are NTTG Planning Committee members or their designated technical representative, have signed NTTG's Confidentiality Agreement and have been authorized to have access to confidential data by any entity who may have submitted

<sup>&</sup>lt;sup>1</sup> Capitalized terms in this document are from Attachment K definitions

<sup>&</sup>lt;sup>2</sup> Throughout the planning cycle the Regional Transmission Plan will be represented by the Draft Regional Transmission Plan or the Draft Final Regional Transmission Plan.

<sup>&</sup>lt;sup>3</sup> An Alternative Project refers to Sponsored Projects, projects submitted by stakeholders, projects submitted by Merchant Transmission Developers, and unsponsored projects identified by the Planning Committee (if any).



31

32

33

34

35

36

37

38

39

40 41

42

43

44

45 46

47

48

49

50

51 52

53

54

55

56

57

58

59

60

61

62

#### Amended 06 NTTG 2016-2017 Biennial Study Plan

confidential data to NTTG. Members of the TWG work at the direction of the NTTG Planning Committee Vice-Chair, must have access to and expertise in power system power flow analysis or production cost modeling and are committed to accepting and completing technical planning assignments in a cooperative and timely manner.

#### II. Study Objective

The objective of the transmission planning study is to produce the NTTG Regional Transmission Plan, through the evaluation and selection of projects that meets the transmission needs within the NTTG footprint on a regional and interregional basis that are more efficient or cost effective than the Initial Regional Plan ("iRTP").

#### III. General Schedule and Deliverables

The broad timing of the Regional Transmission Plan Development process and the work products to be delivered are presented in each of the NTTG Transmission Providers' Attachment K:

- Quarter 1: Collect load and resource forecasts, new regional and interregional transmission projects (sponsored, unsponsored and merchant), point-to-point transmission requests, and transmission needs driven by public policy requirements and considerations from stakeholders.
- Quarter 2: By April 15<sup>th</sup>, evaluate the completeness of data received from stakeholders and resolve any deficiencies. Develop the Biennial Study Plan for approval by the Steering Committee.
- Quarters 3 and 4: Analysis and Development of the Draft Regional Transmission Plan. The submitted system loads, resources, regional and interregional transmission project solutions will be modeled and technical screening studies will be performed to evaluate the Initial Regional Plan and a Change Case with Alternative Projects. By the end of Quarter 4 NTTG will post a Draft Regional Transmission Plan.
- Quarter 5: Stakeholders may review and comment on the Draft Regional Transmission Plan. Stakeholders may also submit new unsponsored projects during Quarter 5. New unsponsored projects will be considered, to the extent feasible, as determined by the Planning Committee without delaying the development of the Regional Transmission Plan. Stakeholders may also provide updates that may lead to a material change from data submitted in Quarter 1.
- Quarter 6: The Q5 updated data will be evaluated by the TWG as part of the preparation of the Draft Final Regional Transmission Plan (DFRTP).
- Quarter 6: Cost allocations studies and analysis. The TWG will then prepare the DFRTP.



64

65

66

67

68

69

70

71

72

73

74 75

76

77

78

79

80

81

82

83

#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

- Quarter 7: Stakeholders' are to review and comment on the DFRTP and the TWG will consider the Quarter 5 updates and unsponsored projects and stakeholder comments to produce an updated Draft Regional Transmission Plan.
- Quarter 8: The Planning Committee will submit the Regional Transmission Plan for NTTG Steering Committee approval and the Regional Transmission Plan will be posted.

#### IV. Study Assumptions and Representation

#### A. Major Study Assumptions and System Representation

#### 1. Data Assumptions

The following loads, resources, transmission service obligations, transmission project and alternative project assumptions will be applicable for all NTTG transmission planning studies performed as part of this study plan:

a. Loads: The forecasted loads for Balancing Authority Areas internal to the NTTG footprint were provided in response to the Quarter 1 data request. These loads are generally those in the participating load serving entities' official load forecasts (such as those in integrated resource plans) and are similar to those provided to the Load and Resource Subcommittee of the WECC Planning Coordination Committee. Table 1 below shows a load comparison from data submitted during Quarter 1 of 2016 compared with loads that were forecasted in 2014-2015 study cycle.

2026 Summer 2024 Summer 2015 Actual Difference **Load Data Load Data Peak Demand** (MW) 2024-**SUBMITTED BY: Submitted in Submitted in** (MW) 2026 2014-15 (MW) Q1 2016 (MW) 3,730 4,346 153 **Idaho Power** 4,193 NorthWestern 1,790 1,992 218 1,774 **PacifiCorp** 12,634 14,002 13,414 -588 **Portland General** -48 3,958 3,933 3,885 TOTAL\* 22,<del>947</del>112 23.902 23,637 -265 Loads for Deseret G&T and UAMPS are included in PacifiCorp East

Table 1: January 2016 Data Submittal – Load Comparison

3 | Page

Version 3.5

89 90

91

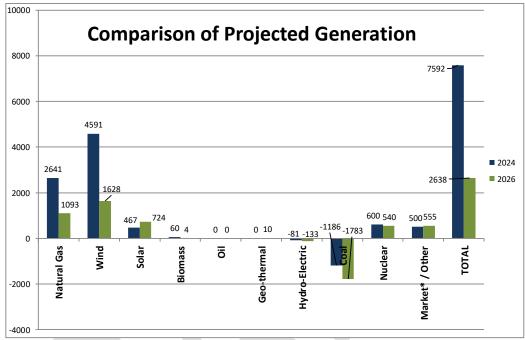


Figure 1: Comparison of Forecasted Resources

As shown in this figure, the total resource forecast of 2638 MW submitted this cycle is significantly reduced (-954 MW or -26.6%) from the 3592 MW forecast in 2024.

State	Resource Additions (MW)
Arizona <sup>4</sup>	-414
California	-59
Idaho	871
Montana	324
Oregon	11
Utah	782
Washington	3

<sup>&</sup>lt;sup>4</sup> Reflects PacifiCorp's retirement of Cholla 4, a coal resource outside the NTTG footprint.

4 | Page

Version 3.5



#### Amended 06 NTTG 2016-2017 Biennial Study Plan

Wyoming 564

Table 2: Location of 2026 Forecasted Resources

92 93 94

95

96 97

98

In the 2014-15 study cycle, the 3000 MW wind of wind resources were submitted by Power Company of Wyoming (PCW) associated with the TransWest Express Project, PCW asked that those resources not be included in the NTTG 2014-15 Regional Plan. Those resources have been submitted with an Interregional Transmission Project in the 2016-17 study cycle.

99 100

101

102103104105

106 107

108

Regional Transmission Projects: Listed below in Table 3 are the regional transmission projects that were submitted in Quarter 1. The project types may be either prior Regional Transmission Plan (pRTP), Full Funder Local Transmission Plan (LTP), Sponsored Project, unsponsored Project, or Merchant Transmission Developer. The Initial Regional Transmission Plan will be derived from projects included in the prior Regional Transmission Plan and projects included in the Full Funders local transmission plans. The TWG after consultation with the project sponsors, identified the regional transmission projects shown in the table below as the list of regional projects submitted in Quarter 1 data submittal that will be analyzed during this biennial Regional Planning Cycle.



#### 109 JANUARY 2016 DATA SUBMITTAL – TRANSMISSION ADDITIONS BY 2026

Regionally Circuit Conmutted Circuit Conmutted Signally Signally Control of Signally Control of Signally Control of Signal Sign	jects
Deseret G&T  Bonanza Upalco 138 kV 2 LTP No No New Line	
Hemingway Boardman/ Longhorn 500 kV 1 LTP & pRTP Yes No B2H Project	
Hemingway Bowmont 230 kV 2 LTP Yes No New Line (associated with Hemingway)	
Bowmont Hubbard 230 kV 1 LTP Yes No New Line (associated with Hemingway)	
Power Cedar Hill Hemingway 500 kV 1 LTP Yes No Gateway West Segment East)	
Cedar Hill Midpoint 500 kV 1 LTP Yes No Gateway West Segment	#10
Midpoint Borah 500 kV 1 LTP Yes No (convert existing from 34)	45 kV operation)
King Wood River 138 kV 1 LTP No No Line Reconductor	
Willis Star 138 kV 1 LTP No No New Line	
Enbridge SE Alberta DC 1 LTP Yes No MATL 600 MW Back to B	ack DC Converter
Aeolus Clover 500 kV 1 LTP & pRTP Yes No Gateway South Project –	Segment #2
Aeolus Anticline 500 kV 1 LTP & pRTP Yes No Gateway West Segments	5 2&3
Anticline Jim Bridger 500 kV 1 LTP & pRTP Yes No 345/500 kV Tie	
Anticline Populus 500 kV 1 LTP & pRTP Yes No Gateway West Segment	#4
Populus Borah 500 kV 1 LTP Yes No Gateway West Segment	#5
PacifiCorp         Populus         Cedar Hill         500 kV         1         LTP         Yes         No         Gateway West Segment	#7
East Antelope Goshen 345 kV 1 LTP Yes No Nuclear Resource Integra	ation
Antelope Borah 345 kV 1 LTP Yes No Nuclear Resource Integra	ation
Windstar Aeolus 230 kV 1 LTP & pRTP Yes No Gateway West Segment	#1W
Oquirrh Terminal 345 kV 2 LTP Yes Yes Gateway Central	
Cedar Hill Hemingway 500 kV 1 LTP Yes No Gateway West Segment Power)	#9 (joint with Idaho
PacifiCorp Wallula McNary 230 kV 1 LTP Yes Yes Gateway West Segment	A
Blue Lake Gresham 230 kV 1 LTP No No New Line	
Blue Lake Troutdale 230 kV 1 LTP No No Rebuild	
Blue Lake Troutdale 230 kV 2 LTP No No New Line	
Portland Horizon Springville 230 kV 1 LTP No No New Line (Trojan-St Mar	ys-Horizon)
General Horizon Harborton 230 kV 1 LTP No No New Line (re-terminates	Horizon Line)
Trojan Harborton 230 kV 1 LTP No No Re-termination to Harbo	rton
St Marys Harborton 230 kV 1 LTP No No Re-termination to Harbo	rton
Rivergate Harborton 230 kV 1 LTP No No Re-termination to Harbo	rton
Trojan Harborton 230 kV 2 LTP No No Re-termination to Harbo	rton

<sup>&</sup>lt;sup>5</sup> Regionally significant transmission projects are generally those that effect transfer capability between areas of NTTG. Projects that are mainly for local load service are not regionally significant. Projects that are not regionally significant will be placed into all change cases and not tested for impact on the Regional Transmission Plan. The facilities submitted in the LTP's will be removed in the Null Case

6 | Page

Version 3.5



allocation.

Regional Transmission Plan.

110 111

#### **Table 3 – New Transmission Projects**

As shown in the above table, the unsponsored 2015 Alternative Project has been

submitted by PacifiCorp as a sponsored project that is not requesting regional cost

The Sponsored Projects will be evaluated through the use of Change Cases as described

below. Additionally, Merchant Transmission Developer and unsponsored projects will

be evaluated in Change Cases to produce, if possible, a more efficient or cost effective

113

112

114

115 116 117

118

119

120

121

122

123 124

125

c. Transmission Service Obligations: Listed below in Table 4 are the transmission obligations that were submitted in Quarter 1.

Submitted by	MW	Start Date	POR	POD
Idaho Power	500/200	2021	Northwest	IPCo
idano Power	250/550	2022	LGBP	BPASEID
	540	2024	Antelope	Network
PacifiCorp East			Miners / Point	
	887	2026	of Rocks	Network

Table 4 - Transmission Service Obligations

d. Available Transfer Capability (ATC): Listed in Table 5 is a summary of the transmission path ratings and Available Transfer Capability (ATC) on the designated transmission path(s).

Path Name	Existing Path Rating (MW)	Available Transfer Capability (2015)
8 – Montana to	E-W: 2200	E-W: 698*
Northwest	W-E: 1350	W-E: 652**
14 - Idaho to	W-E: 1200	W-E: 0
Northwest	E-W: 2175	E-W: 1489
16 – Idaho - Sierra	N-S: 500	N-S: 263
10 - Idano - Sierra	S-N: 360	S-N: 0
17 – Borah West	E-W: 2557	E-W: 26
17 - Borair West	W-E: 1600	W-E: 1350
	E-W: 2400	E-W: 86*
19 – Bridger West	MW	W-E: 0*
13 - Diluger West	W-E: 1250	E-W: 0**
	MW	W-E: 0**



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

20 – Path C	N-S: 1600 S-N: 1250	N-S: 0 S-N: 0
37 - TOT 4A	NE-SW: 950	NE-SW: 0 SW-NE: 0
38 - TOT 4B	SE-NW: 880	SE-NW: 0 NW-SE: 0
75 - Hemingway- Summer Lake	E-W: 1500 W-E: 550	E-W: 150* E-W: 0** W-E: 0**

#### Path 8 Notes:

- \* This includes 184 MW owned by BPA which ties into the same Garrison substation as some of the other capacity, but BPA does not consider this part of path 8. They consider it part of paths 9 & 10.
- \*\* This number is the ATC on the NorthWestern or Eastern side of the meter points. West of the meter points belongs to BPA and Avista and will have different values.

#### Path 19 and 75 Notes:

- \* IPCo Share.
- \*\* PAC Share

#### Table 5 – Transmission Path Capacity and Available Transfer Capability

135136

137

138

139 140

126

127

128

129

130

132

133

134

e. Interregional Transmission Projects: The following table provides a list of ITPs received in Q1.

	SUMMARY OF Q	1-2016 INTERRE	GIONAL PROJECTS	SUBMITTED TO N	тт	
Project Name	Company	Relevant Planning Region(s)	Termination From	Termination to	Status	In Service Date
Cross-Tie	TransCanyon,	NTTG, WC	Clover, UT	Robinson	Conceptual	2024
<b>Transmission Project</b>	LLC			Summit, NV		
SWIP-North <sup>6</sup>	Great Basin Transmission LLC	NTTG, WC	Midpoint, ID	Robinson Summit, NV	Permitted	2021
TransWest Express	TransWest	NTTG, WC	Sinclair, WY	Boulder City,	Conceptual	2020
Transmission Project	Express, LLC	and CAISO		NV		

#### **Table 6 – Interregional Transmission Projects**

#### 2. Analysis Tools

Three types of analysis tools will be utilized in the development of the power flow base cases.

141 These are:

8 | Page

Version 3.5

<sup>&</sup>lt;sup>6</sup> The SWIP-North project submitted by Great Basin Transmission (GBT) requires a new physical connection at Robinson Summit, at the southern end of the Project. To transmit power beyond the Project, ~1,000 MW of capacity rights on the already in-service ON Line Project from Robinson Summit to Harry Allen 500 kV, as well as, completion of CAISO's Harry Allen to Eldorado Project in 2020, those GBT capacity rights will provide a CAISO access to SWIP-North.



#### **Amended 06** NTTG 2016-2017 Biennial Study Plan

Power flow – The PowerWorld<sup>7</sup> power flow software will be used to evaluate transmission reliability under N-0 and N-1 conditions as well as certain credible N-2 contingencies. System performance analyses are conducted using power flow programs, given a snapshot of loads, resources and network topology provided by production cost studies, to determine whether the transmission grid can be operated to allow the electricity to flow reliably.

Dynamic Analysis – The dynamic analysis will be based on selected Power flow cases and the

Dynamic Analysis – The dynamic analysis will be based on selected Power flow cases and the availability of the dynamic models for the newly submitted projects.

Production Cost – Production cost studies are used to simulate the economic dispatch of resources to meet load during a given period of time (e.g., a year) and performed using security-constrained hourly chronological generator commitment and dispatch programs that find feasible and least-cost resource operations, which deliver electricity from generators to loads distributed across the same underlying transmission grid modeled in the power flow programs. The GridView<sup>8</sup> production costing software will be used to evaluate the range of production scenarios that may occur in the Western Interconnection. Production cost studies results will be used to define power flow base case assumptions for several stressed hours during the year.

Study cases will be maintained in the Power\_World power flow and GridView production costing database formats and made available to stakeholders interested in verifying, further analyzing, or extending the work done in this planning process, provided that appropriate steps are taken to maintain confidentiality.

#### 3. Regional Plan Evaluation

This study process will evaluate the Initial Regional Plan, Regional and Interregional Transmission Project submittals and Alternative Projects through the creation of Change Cases.

The steps of the study process include the following:

• The cost and other physical information with respect to transmission projects forming the Initial Regional Plan and Alternative Projects (Sponsored, unsponsored submissions by stakeholders, or unsponsored identified in the prior Biennial Cycle) will be compiled for the tenth-year of the study period (study year) from data submissions, along with all other data to be used in the Interconnection-wide power flow and production cost modeling.

9 | Page

Version 3.5

<sup>&</sup>lt;sup>7</sup> PowerWorld is an interactive power systems simulation package for the analysis of high voltage power systems operation and is a product of PowerWorld Corporation

<sup>&</sup>lt;sup>8</sup> GridView is a production costing tool and product of ABB

#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

- A production cost model base case of the Initial Regional Plan, comprised of multiple hours within the study year, will be developed using the production cost program, GridView, to determine those hours in the study year when load and resource conditions are likely to stress the transmission system within the NTTG footprint.
  - The production cost model base case consisting of those load, resource and interchange
    data (the combination of input and output data) for these selected hours will be transferred
    from GridView to a power flow model, Power\_World, using the round\_trip process
    pioneered by NTTG.
  - Using the power flow base case, the Initial Regional Plan will be evaluated using power flow analysis techniques to determine if the modeled transmission system topology meets the system reliability performance requirements and transmission needs including needs associated with Public Policy Requirements. If the power flow base case fails to meet these minimum performance or transmission need requirements, then one or more sponsored or unsponsored Alternative Project(s) that correct the deficiency(ies) or an unsponsored Alternative identified by the TWG will be included in the Initial Regional Plan base case. The study process as outlined below will be used to develop an Initial Regional Plan that meets the system performance requirements and transmission needs associated with Public Policy Requirements.
  - Change Cases will be developed by the addition of an Alternative Project and/or ITPs to the
    Initial Regional Plan. Each Change Case may also exclude one or more uncommitted
    projects in the Initial Regional Plan provided the substitution of the uncommitted project(s)
    with Alternative Project(s) in the change case have similar or better reliability impacts and is
    more efficient or cost effective.
    - Analysis will be performed as needed to determine whether or not NTTG's transmission providers' future transmission system accommodates potential future transmission obligations as provided in the Q1 and/or Q5 data submittals. This analysis may encompass a power flow reliability analysis and/or a comparison between submitted transmission service obligations versus available transfer capability.
    - The ATC values listed in Table 5, plus any transmission capacity increase estimated from power flow analysis with and without the non-Committed transmission projects, will be compared to existing plus future transmission service obligations received during the Quarter 1 and/or Quarter 5 data submittal periods.

#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

- As part of the development of Change Cases, the TWG will also determine if there
   are additional Alternative Projects (which could include variations/modifications of projects submitted by a Sponsor or stakeholder) that should be evaluated through inclusion in a Change Case.
   Each Change Case will be evaluated to determine whether or not it meets the System
  - Each Change Case will be evaluated to determine whether or not it meets the System Performance requirements and the transmission needs associated with Public Policy Requirements and other transmission obligations. If it fails to meet these minimum requirements, it will either be (i) set aside as unacceptable or (ii) modified by the TWG by the addition of another Alternative Project (which may include an unsponsored project identified by the TWG to form a new Change Case that will be subject to evaluation).
  - The Initial Regional Plan and Change Cases power flow analysis will monitor the impacts of projects under consideration in the Initial Regional Transmission Plan on neighboring Planning Regions as well. If the Change Case or Initial Regional Plan may cause reliability standard violations on neighboring Planning Regions, the Planning Committee shall coordinate with the neighboring Planning Regions to reassess and redesign the facilities. If the violation of reliability standards can be mitigated through new or redesigned facilities or facility upgrades within the NTTG Footprint or through operational adjustments within the NTTG Footprint, the costs of such mitigation solutions shall be considered in addition to the cost of the project(s) under consideration when selecting a project for the Draft Regional Transmission Plan.
  - The TWG will then review each Change Case to determine if a modification of any Change Case should be developed and evaluated that would be more efficient or cost effective in meeting regional transmission needs.
  - A limited number of dynamic analysis studies will be performed on the Change Cases. If a
    Change Case fails to meet dynamic stability requirements, it will either be (i) set aside as
    unacceptable or (ii) modified by the TWG by the addition of another Alternative Project
    (which may include an unsponsored project identified by the TWG to form a new Change
    Case that will be subject to evaluation) or other mitigation measure.
  - Those Change Cases that are acceptable will be evaluated using three economic metrics for the study year: capital-related costs, energy losses, and reserves. The monetized incremental cost of each metric will be summed for each Change Case as compared with the Initial Regional Plan.
  - If an examination of the incremental costs suggest that a different combination of Alternative Projects may result in Change Cases which are more efficient or cost effective than the Initial Regional Plan, then a new Change Case will be developed as a combined Alternative Project into one or more additional Change Cases.
    - When necessary, these new Change Cases will be re-evaluated to ensure each continues to meet the system performance requirements and transmission needs



#### Amended 06 NTTG 2016-2017 Biennial Study Plan

associated with Public Policy Requirements and other transmission obligations. For each new Change Case meeting these minimum requirements, the monetized incremental cost will be determined using the three metrics described above. Based on review by the TWG of the results for the new Change Cases, the process of developing and evaluating additional Change Cases from the Alternative Project initially selected may be repeated.

- The set of projects (either the Initial Regional Plan or a Change Case) with the lowest incremental cost, as adjusted by its effects on neighboring regions will then be incorporated into the Draft Regional Transmission Plan.
- The allocation scenarios developed by the Cost Allocation Committee (in consultation with the Planning Committee) for those parameters that will likely affect the amount of total benefits and their distribution among Beneficiaries will be evaluated using the Draft Regional Transmission Plan.
- All or portions of the above planning process may be used by the TWG to complete additional analysis to develop the Draft Final Transmission Plan.

#### 4. Transmission Needs Driven by Public Policy Requirements

Public Policy Requirements are those requirements that are established by local, state, or federal laws or regulations.

Local transmission needs driven by Public Policy Requirements are included in the NTTG Initial Regional Plan<sup>9</sup> through the Local Transmission Plans of the NTTG Transmission Providers. Additionally, during Quarter 1, stakeholders may submit regional transmission needs and associated facilities driven by Public Policy Requirements to be evaluated as part of the preparation of the Draft Regional Transmission plan. During the Regional Planning Cycle, the Planning Committee will determine if there is a more efficient or cost-effective regional solution to meet these transmission needs.

The selection process and criteria for regional projects meeting transmission needs driven by Public Policy Requirements are the same as those used for any other regional project chosen for the Regional Transmission Plan. All transmission needs identified as driven by Public Policy Requirements, and available at the time this revised NTTG Biennial Study Plan was developed, will be included in the study plan.

During this cycle, no additional transmission needs, beyond those submitted by the transmission providers, were submitted to satisfy Public Policy Requirements. A full listing of applicable Public Policy Requirements for the NTTG footprint is included in Attachment 1. The following RPS values will be used in its modeling:

12 | Page

Version 3.5

<sup>&</sup>lt;sup>9</sup> See Attachment K, Local Planning process



	TEPPC
	2026
	case
California	33%
Oregon	27%
Washington	15%
Idaho	-
Montana	15%
Wyoming	-
Utah	20%
Nevada	25%

Table 7 - RPS Assumptions in Production Cost Model Dataset

#### B. Transmission Planning Study Methodology

#### 1. Request and Evaluate Data

Proper analysis of the NTTG transmission system requires data and models that describe the entirety of the Western Interconnection due to the significant transmission ties between regions and the substantial energy trading markets that span the interconnection. Consequently, NTTG bases its study efforts on the data collection and validation work of the Western Electricity Coordinating Council (WECC) and its committees.

The Transmission Expansion Planning Policy Committee (TEPPC<sup>10</sup>) database will be reviewed and modified as needed to assure conformance with the Initial Regional Plan. NTTG intends to use the 2026 TEPPC production cost base case with round trip capability as the foundation of its work. It is expected to be available by the end of Q2, should its availability be delayed, the TWG may have to develop an alternate base case for the foundation of its studies.

#### Reevaluation of selected projects in prior Regional Transmission Plan

NTTG expects the sponsor of a project selected in the prior Regional Transmission Plan (the "Original Project") to inform the Planning Committee of any project delay that would potentially affect the in\_-service date as soon as the delay is known and, at a minimum, when the sponsor re-submits its project development schedule during quarter 1. If the Planning Committee determines that the Original Project cannot be constructed by its original in-service date, the Planning Committee will reevaluate the Original Project in the context of the current Regional Planning Cycle using an updated in-service date.

13 | Page

Version 3.5

<sup>&</sup>lt;sup>10</sup> TEPPC has four main functions: 1) oversee and maintain public databases for transmission planning; 2) develop, implement, and coordinate planning processes and policy; 3) conduct transmission planning studies; and 4) prepare Interconnection-wide transmission plans.



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

"Committed" projects, in the context of re-evaluation, are Original Projects that have all permits and rights of way required for construction, as identified in the submitted development schedule, by the end of quarter 1 of the current Regional Planning Cycle. Committed projects are not subject to reevaluation, unless the Original Project fails to meet its development schedule milestones such that the needs of the region will not be met, in which case, the Original Project loses its designation as a Committed project.

If "not Committed," the Original Project —whether selected for cost allocation or not — shall be reevaluated, and potentially replaced or deferred, in the current Regional Planning Cycle only in the event that:

- a. The Project Sponsor fails to meet its project development schedule such that the needs of the region will not be met,
- b. The Project Sponsor fails to meet its project development schedule due to delays of governmental permitting agencies such that the needs of the region will not be met, or
- c. The needs of the region change such that a project with an alternative location and/or configuration meets the needs of the region more efficiently or cost effectively.

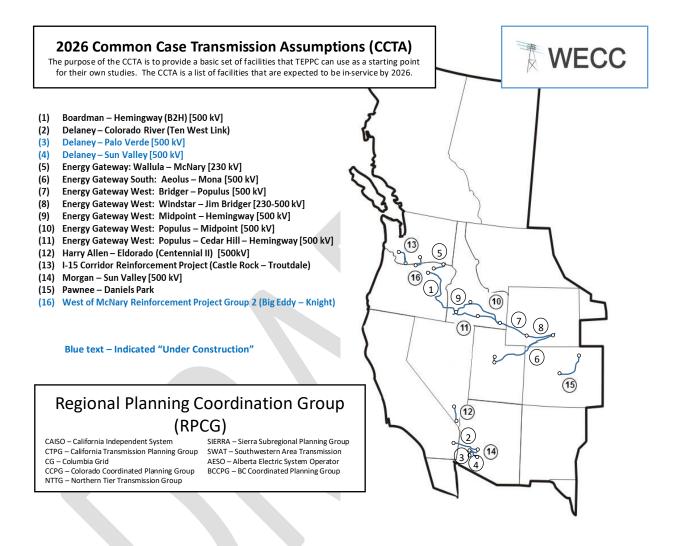
If condition (a), (b), or (c) is true, then the incumbent transmission provider may propose solutions that it would implement within its retail distribution service territory footprint (the "New Project"). Both the Original Project and the New Project will be reevaluated or evaluated, respectively, in Quarter 2 as any other project for consideration in the Regional Transmission Plan.

During such reevaluation, the Planning Committee shall only consider remaining costs to complete the Original Project against the costs to complete the other projects being evaluated.

#### 2. Production Cost Model Analysis Define System Conditions to Study

The TWG studies will use production cost model analysis to examine all hours of the year for situations where available resources and forecasted loads across the Western Interconnection cause highest stress such as peak load, high transfers with other regions, etc. on the transmission system in the NTTG footprint. The following future transmission are part of TEPPC's 2026 Common Case Transmission Assumptions.





332

333

334

335

336

337

338

331 Figure 1 - CCTA

The WECC TEPPC 2026 common case production cost model will be analyzed for selecting hours for power flow analysis. This model includes 16 new transmission projects called the Common Case Transmission Assumptions (see CCTA in Figure 1 above).

Using the TEPPC 2026 production cost model and the GridView production cost software, the TWG will identify the hourly data for several system conditions, such as:

- a) peak coincident NTTG summer load condition;
- b) peak coincident NTTG winter load condition;

15 | Page

Version 3.5

#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

339 340	<ul> <li>c) conditions with high flows across Montana to the Northwest (Path 8), which would provide a bases basis for the proposed PPC study;</li> </ul>
341	d) conditions with high import to Idaho and export flows from Idaho across B2H;
342 343 344	<ul> <li>e) conditions with high flows across The Utah/Nevada to Southeast interfaces (Tot2), which may be useful in studying ITPs focused on fulfilling future RPS requirements; and/or</li> </ul>
345 346	f) conditions where persistent congestion occurred that might warrant transmission system reinforcement.
347 348 349 350	The hours that approximate the above system conditions will be identified, if possible, from the Production Cost Model results for power flow evaluation. Additional hour(s) representing a system condition(s) of interest to study may be identified through the production cost model results review and added to or replace one of the list of conditions identified above.
351	3. Power Flow Databases
352	a) Base Cases
353 354 355 356 357	The base cases for the various desired system conditions to be simulated are described in Section IV.B.2 above. These power flow cases will be derived from the TEPPC 2026 production cost model. The TWG will import the data for each system condition (i.e., hour) into the Power World power flow program and create base cases for each of the study conditions.
358 359 360 361 362 363 364	For any updated L&R data (or other data) received in Quarter 5, the Technical Work Group will make a determination if it is appropriate to update the power flow data with the updated loads, resources and transmission information when conducting the additional reliability studies. The NTTG TWG studies may extend beyond the traditional focus on snapshots of winter and summe peaks to examine the change cases for situations where available resources and forecasted loads across the Western Interconnection cause highest stress on the transmission system in the NTTG footprint.
365	b) Change Cases
366 367 368 369 370	The TWG may add any number or combination of Alternative Projects or ITPs and may remove any non-committed transmission facilities from the base cases, as appropriate, in order to create Change Cases for the respective base cases. These Change Cases will be used for comparison purposes in evaluating the more efficient or cost effective Regional Transmission Plan.

4. Steady-State (N-0), and Contingency (N-1, N-2) Analysis

**16** | Page

Version 3.5

371



#### Amended 06 NTTG 2016-2017 Biennial Study Plan

Power flow steady-state (N-0) and contingency (N-1, credible N-2) analysis will be performed using the procedures outlined in the WECC System Review Work Group (SRWG) — Data Preparation Manual, including utilizing governor power flow techniques for contingencies resulting in the loss of generation. Selection of specific contingencies shall be provided by NTTG members. The Peak RC standard contingency lists will be used for multiple contingency scenarios. All Special Protection Schemes related to the N-1 and N-2 contingencies, if any, will be included in the analysis.

A limited number of dynamic analysis studies will be performed. The TWG will use professional judgement to define the set of outage conditions that may result in instability or reliability performance issues.

#### 5. System Performance (Reliability) Criteria<sup>11</sup>

The power-flow simulation performance results will be measured against the North American Electric Reliability Corporation (NERC) and WECC system performance criteria. Specifically, the NERC Reliability Standards TPL-001-4 requires transmission facilities to operate within normal and emergency limits.

The WECC System Performance Regional Business Practice TPL-001-WECC-CRT-3 establishes the basis for voltage performance criteria. The TWG will monitor and report post contingency and steady state voltages outside the following boundary conditions:

Nominal Voltage/Equipment	Less than or equal (pu)	Greater than or equal (pu)
500 kV	1.1	0.95
345 kV	1.05	0.95
Series capacitor and series reactor line	1.15	0.9

#### Table 8 - System Performance Table

The TWG will include in the Draft Regional Transmission Plan violations and mitigation measures on Bulk Electric System (BES) transmission elements based on local system performance criteria and exceptions as documented in the WECC Guideline, "Disturbance-Performance Exceptions". However, local transmission provider (within the same transmission system where contingency applied), series-capacitor and non-bulk-electric-system bus violations will not be reported.

 Pre-contingency State – Power-flow simulation performance requires all transmission facilities to operate within their continuous ratings under steady state conditions. The

17 | Page

Version 3.5

<sup>&</sup>lt;sup>11</sup>WECC has changed the terminology from Reliability Criteria to System Performance Criteria



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

399	requirements for the pre-contingency performance criteria are summarized in the
400	NERC's Transmission Planning standard TPL-001-4.
401	Single Contingencies – Power-flow simulation performance results require all
402	transmission facilities to operate within emergency limits following single contingences.
403	The requirements for the post-contingency performance criteria are summarized in the
404	NERC's Transmission Planning standard TPL-001-4.
405	• Credible Multiple Contingencies – Power-flow simulation performance results require
406	all transmission facilities to operate within emergency limits following credible multiple
407	contingences. The requirements for the (credible multiple contingency) post-
408	contingency system performance criteria are summarized in the NERC's Transmission
409	Planning Standard TPL-001-4.
410	Dynamic Contingencies – The TWG will utilize engineering judgement to study a subset
411	of the single contingencies, and credible multiple contingencies, as dynamic
412	contingencies to evaluate the transient stability of the transmission system.
413	The viability of specific transmission projects will be evaluated using power flow software to
414	demonstrate compliance with NERC and WECC system performance criteria as noted above, and
415	other system specific system performance criteria noted below shall also apply:
416	1) NorthWestern Energy, Criteria -
417	2015 Business Practice ETP Method Criteria and Process effective 12-7-15 (updated
418	check)
419	2) PacifiCorp Engineering Handbook section 1B.4 -
420	https://www.pacificpower.net/content/dam/pacific_power/doc/Contractors_Suppliers/Po
421	wer Quality Standards/1B 4.pdf
422	Link to NERC TPL Standards:
423	http://www.nerc.com/pa/stand/Pages/ReliabilityStandardsUnitedStates.aspx?jurisdiction=U
424	nited
425	Link to WECC Regional Business Practice:
426	https://www.wecc.biz/library/Documentation%20Categorization%20Files/Regional%20Busi
427	ness%20Practices/TPL-001-WECC-RBP-2%201.pdf
428	C. Methodology for Comparison of System Performance Reliability Results
429	The following methodology shall be applied for comparing the results of the Change Cases with
430	the results from the cases of the Initial Regional Plan projects.
431	1. Alternative Projects
	10   D a a a
	18   Page

Version 3.5



433 434

435

436 437

438 439

449

450

451 452 Each of the Change Cases will be evaluated for the study year using the same system performance criteria as is used for the cases with the Initial Regional Plan. The study results of these Change Cases will be compared against results from the studies using the Initial Regional Plan.

Case				Projects			
	B2H*	Gateway S*	Gateway W*	Antelope Projects	SWIP N	CrossTie	TWE
null							
pRTP	X	Χ	Χ				
iRTP	Х	Χ	Χ	Χ			
CC1	Х						
CC2		Х		Х			
CC3		Х	Х	Χ			
CC4	Χ		Х	Χ			
CC5							Χ
CC6					Χ	Х	
CC7					Χ		
CC					Χ		Χ
CC						Х	
CCxx							

\* B2H and Alternate P in the pRTP are similar to B2H, Gateway S and Gateway W in the 2016-17 Q1 data submittals

Table 9 – Illustrative Change Case selection

#### 440 B<sub>2</sub>H includes: Boardman to Hemingway, Hemingway to Bowmont and Bowmont to 441 Hubbard 442 **Gateway South** includes: Aeolus to Clover 443 **Gateway West** includes: Windstar to Aeolus, Aeolus to Anticline, Anticline to Jim Bridger, Anticline 444 to Populus, Populus to Borah, Populus to Cedar Hill, Cedar Hill to Hemingway, Cedar 445 Hill to Midpoint and the Borah to Midpoint uprate 446 **Antelope Projects** includes: Antelope to Goshen and Antelope to Borah 447 SWIP N includes: Midpoint to Robinson Summit 448 Cross Tie includes: Clover to Robinson Summit

The Change Case table is for illustrative purposes, and will be updated once the production cost model results have been run and a better understanding of the flow patterns is determined. It is impractical to run all combination of projects and all flow patterns, so TWG must use its

includes: a line between Sinclair, WY and Boulder City, NV

19 | Page

Version 3.5

Approved by NTTG Steering Committee:

Project Descriptions:

TWE



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

professional judgement to identify the Change Cases to study. For example, for the seven groups of projects above, to study all combinations requires 128 different change cases. On top of the 128 change cases, there are likely 5 or so flow conditions to test. Utilizing professional judgment, the table above reflects some of the project combinations that could be analyzed as part of the Change Cases. Which change case is run on which flow pattern will be resolved in Quarter 3 and Quarter 7. TWG will provide updates to the Planning Committee on the continuing development of this table as the study progresses.

To develop the null case, TWG will take the 2026 production cost model and remove all significant future transmission facilities (i.e., the CCTA list plus any other significant future BES transmission facilities). The purpose of the null case is to test the NTTG footprint with the present (2016/2017) transmission system with 2026/2027 future loads and resources.

The following analysis criterion will be used to determine if a Change Case is a more efficient or cost effective solution for the NTTG footprint than the Initial Regional Plan:

#### a. System Performance Analysis

The Change Case must meet all system performance criteria defined above. The TWG will monitor system conditions in each of the created base cases to determine if they meet the system performance criteria. If not, modifications may be made to transmission facilities until the case meets the system performance criteria. A Change Case can be modified at the discretion of the TWG to meet such system performance criteria using unsponsored projects.

#### b. Capital Related Costs

The TWG will validate all project submitted costs with the TEPPC Transmission Capital Cost Calculator, an MS Excel spreadsheet. The TWG will enter the submitted project data into the Calculator, adjusting (after consultation with the Project Sponsor if necessary) the project cost data for consistency and a common year assumptions with the TEPPC data, and compare the submitted project capital costs to the Calculator output. If the submitted costs vary from the Calculator output by 20%, the TWG will contact the Project Sponsor and seek to resolve the cost difference. However, if the difference cannot be resolved, the TWG will determine the appropriate cost to apply in the study process.

A reduction in the annual capital related costs from the Initial Regional Plan to a Change Case captures the extent that uncommitted project(s) in the Initial Regional Plan can be displaced (either deferred or replaced) while still meeting all regional transmission needs and system performance requirements. The annual capital-related costs will be the sum of annual return (both debt and equity related), depreciation, taxes other than income, operation and maintenance expense, and income taxes. Power flow analysis will be used to ensure the Change Case meets transmission System Performance requirements.



#### c. Energy Losses

Power flow software will be used to compare losses before and after a project is added to the system. In prior cycles, NTTG has used multiple power flows for this metric, this study cycle TWG will evaluate the use of the Production Cost software as an alternative and make a recommendation for its use in future study cycles. A reduction in losses after a project is added represents the benefit.

NTTG will compute annual energy loss using multiple power flow cases extracted from the production cost base case. The calculation will be dependent upon the case selection, since each power flow case can be used to represent some portion of the study year. The energy loss valuation will be based on average energy price for the study year.

#### d. Reserves

The Reserves metric is treated as a capacity sharing opportunity between Balancing Areas, not a production cost problem. The analysis must evaluate a number of capacity sharing opportunities amongst various combinations of Balancing Areas. The reserve metric will be accessed on a Balancing Area basis and is based on the incremental load and generation submitted by the TPs. The future reserve requirements will be priced assuming a simple cycle Frame F unit. Energy cost for each calculated reserve event will be priced at the Balancing Area gas price used in the NTTG production cost base case. In order for a Reserve benefit to exist, there must be uncommitted transmission capacity available on the projects under evaluation. The calculation will be performed using a spreadsheet which will consider the savings between each Balancing Area providing its own incremental reserve requirement and a combination of balancing areas sharing a reserve resource facilitated by uncommitted transmission capacity.

#### 2. Cost Allocation Analysis

The projects eligible for cost allocation consideration that are incorporated with the Draft Regional Transmission Plan will be evaluated for cost allocation by the Cost Allocation Committee. Those entities affected by a change in Capital-Related Costs, Energy Losses and Reserves, as defined above, shall be identified for use in the cost allocation process. NTTG will allocate the net benefits to TP's.

### V. Robustness of Draft Regional Transmission Plan

The robustness analysis will provide information regarding the Draft Regional Transmission Plan's ability to reliably serve the transmission needs of an uncertain future. The Draft Regional Transmission Plan is developed using base assumptions (e.g., transmission topology, load level and generation dispatch patterns) of the TEPPC 2026 base case. These base assumptions represent a pre-defined future that drives the 2026 transmission topology in the Draft Regional



525

526

527

528

529

530

531 532

533534

535

536

537

538539

540

541 542

543

544

545

546

547

548

549

550 551

552

553

554

555

556

#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

Transmission Plan. The robustness analysis will use power flow analysis and input from production cost analysis as needed to test whether or not the 2026 Draft Regional Transmission Plan transmission system performance will remain acceptable assuming deviations from the base case assumptions. The TWG will use its discretion to define the deviations from base case assumptions to test and may draw on assumptions used in change cases or allocation scenarios and will seek input from stakeholders through the Planning Committee.

#### VI. Allocation Scenarios

#### Introduction

The Cost Allocation Committee applies regional cost allocation for allocating the costs of regional and interregional transmission projects (in the case of interregional projects, NTTG's allocated portion of the interregional project's cost) which the Planning Committee selects into the Regional Transmission Plan for purposes of regional cost allocation. The purpose of this portion of the study plan is to describe the allocation scenarios that were developed by the Cost Allocation Committee, in consultation with the Planning Committee, with stakeholder input. The allocation scenarios are intended to represent potential alternate futures of the Regional Transmission Plan by varying parameters that likely affect the amount of total benefits of a project and their distribution among Beneficiaries and to assess whether or not the Regional Transmission Plan is robust enough to meet the reliability requirements. This allocation scenario analysis will determine the benefits and Beneficiaries of the Regional Transmission Plan<sup>12</sup> to be compared to the benefits and Beneficiaries of the four allocation scenarios. Thus, the analysis will produce five sets of benefit and Beneficiary differences - the benefits and Beneficiaries difference between the Initial Regional Transmission Plan and the Draft Regional Transmission Plan and the benefits and Beneficiaries differences from the Initial Regional Transmission Plan and each of the four allocation scenarios. Costs will be allocated if the benefits outweigh the costs of the project or scenario.

During NTTG's biennial planning cycle, NTTG's Regional Transmission Plan is developed in draft form at the end of the Quarter 4 technical analysis and updated, if appropriate, after the Quarter 5 data submittal period. Through the TWG technical analyses, the projects that have requested cost allocation and have been selected into the Regional Transmission Plan will receive cost allocation.

#### **Pre-Qualification for Cost Allocation**

Non-incumbent and Incumbent Transmission Developers intending to submit a project for cost allocation consideration must satisfy NTTG's project sponsor pre-qualification requirements by

22 | Page

Version 3.5

<sup>&</sup>lt;sup>12</sup> Throughout the planning cycle the Regional Transmission Plan will be represented by the Draft Regional Transmission Plan or Draft Final Regional Transmission Plan.



#### Amended 06 NTTG 2016-2017 Biennial Study Plan

submitting the Project Sponsor Pre-Qualification Data form to info@nttg.biz by October 31, 2015. Project Sponsors must resubmit the project sponsor prequalification data in Quarter 8 of each succeeding cycle to demonstrate that they remain qualified to be considered a Sponsored Project in subsequent Regional Transmission Plans.

For the 2016-2017 cycle, the window for Project Sponsors to submit pre-qualification data closed at midnight on Saturday, October 31, 2015. NTTG received no requests from Project Sponsors seeking to be pre-qualified. As a result, unless the Planning Committee identifies and selects an unsponsored Alternative Project as a more efficient or cost effective solution during the development of in NTTG's Regional Transmission Plan, cost allocation will not be performed during this planning cycle.

#### **Allocation Scenario Change Cases**

The allocation scenarios are derived from the Regional Transmission Plan. Thus, the Regional Transmission Plan is the basis for creating the allocation scenario Change Cases. A change in the benefits and allocation to Beneficiaries from the Initial Regional Plan to each allocation scenario Change Case is estimated as the difference between the Initial Regional Transmission Plan benefits and Beneficiaries and the allocation scenario Change Case benefits and Beneficiaries.

#### **Allocation Scenarios**

The Cost Allocation Committee (in consultation with the Planning Committee) with stakeholder input, will create allocation scenarios for those parameters that likely affect the amount of total benefits of a project and their distribution among Beneficiaries. This process will provide the overall range of future cost allocation scenarios that will be used in determining a project's benefits and Beneficiaries. The variables in the allocation scenarios will include, but are not limited to, load levels by load-serving entity and geographic location, fuel prices, and fuel and resource availability. The purpose of the allocation scenarios is not to stress the system in cost allocation, but to define reasonable alternative scenarios for the Regional Transmission Plan that represent a legitimate alternative view of the future.

The following allocation scenarios were developed by the Cost Allocation Committee (in consultation with the Planning Committee) and with stakeholder input. See Attachment 5 for additional detail on the cost allocation scenarios development.

High and Low Load Allocation Assumptions:

Load forecasting is uncertain. The following allocation scenarios test the effects of load forecast uncertainty on the amount of total benefits and their distribution among Beneficiaries associated with the Regional Transmission Plan.

A. High Load - Assumes the 2026 load forecast in the Regional Transmission Plan is too low:

23 | Page

Version 3.5



#### Amended 06 NTTG 2016-2017 Biennial Study Plan

591 Add 1,000 MW of NTTG load MW in the NTTG footprint for a high load scenario. Allocate the 1,000 MW to each Balancing Authority (BA) based on historical BA actual 592 593 peak demand and projected 2026 Common Case BA peak demand. 594 B. Low Load- Assumes the 2026 load forecast in the Regional Transmission Plan is too high: 595 Subtract 1,000 MW of NTTG load in the NTTG footprint for a low load scenario. Allocate 596 the 1,000 MW to each BA based on historical BA actual peak demand and projected 597 2026 Common Case BA peak demand. 598 Resource Location and Type Allocation Scenario Assumptions: 599 Identifying the location and type of future resource is uncertain. The following allocation 600 scenarios tests the future resource mix uncertainty for wind, solar and coal resources types and their location on the amount of total benefits and their distribution among Beneficiaries 601 602 associated with the Regional Transmission Plan. 603 C. Wind Replaced with Solar - Assumes a shift in type and location of renewable resource 604 away from wind to solar resources that is assumed in the Regional Transmission Plan: 605 Remove 800 MW of new wind capacity from the 2026 generation resource data and 606 replace with 800 MW of new solar capacity. The geographic location and accompanying quantity of the 2026 new wind capacity removed will be based on each TP's forecast 607 608 share of NTTG's total new wind additions from 2016 to 2026. The location and quantity 609 of solar capacity added will be based on each BA's share of new solar resource added between 2016 and 2026. 610 D. Coal Replaced by Wind and Solar - Assumes a replacement of some of the existing coal<sup>13</sup> 611 resource with wind and solar resource in different locations than assumed in the 612 **Regional Transmission Plan:** 613 Remove 1,000 MW of coal and presume units that are not retired in the 2026 can be 614 615 reduced pro rata and replaced with equivalent amount of energy in equal shares of wind 616 and solar in the appropriate geographic locations. **Power Flow Analysis** 617 618 The transmission reliability for the allocation scenarios will be analyzed using power flow 619 analysis. The power flow analysis will be an N-0 and limited N-1 study to create a solved cases 620 that may include thermal or voltage reliability issues. If mitigation is required to meet reliability 621 criteria, these will be identified, including an estimate of the capital cost for the mitigation. If

24 | Page

Version 3.5

<sup>&</sup>lt;sup>13</sup> The coal retirement assumptions within this scenario are made by NTTG Cost Allocation Committee and do not reflect assumptions in utility Integrated Resource Plans.



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

after study, a future uncommitted transmission project is not needed because of the allocation scenario assumptions, then for the purposes of this allocation scenario, the uncommitted transmission project and its costs may be deferred beyond the 10—year planning horizon with appropriate capital cost adjustments.

#### **Benefits and Beneficiary Analysis**

The three economic metrics that will be used by the TWG to define benefits and Beneficiaries for the allocation scenarios are capital costs, line losses and reserve margin. Each metric will be expressed as an annual change in costs (or revenue) and provided to the Cost Allocation Committee. A common year will be selected for net present value calculations for all cases to enable a comparative analysis between each allocation scenario Change Cases and the Initial Regional Plan (iRTP), as adjusted for updated Quarter 5 load and resource data. The following describes each metric and the calculation of its benefit.

- A) Capital Cost Benefit The capital cost benefit will be computed from the annual capital-related costs<sup>14</sup> for each Transmission Provider. The difference between the iRTP incremental capital cost and the Regional Transmission Plan (or allocation scenario) capital cost computes the benefit related Regional Transmission Plan (or an allocation scenario). This difference will provide the capital cost benefit. The beneficiaries will be defined from the TWG technical analysis and may be any entity, including, but not limited to, transmission providers (both incumbent and non-incumbent), Merchant Transmission Developers, load serving entities, transmission customers or generators that utilize the regional transmission system within the NTTG Footprint to transmit energy or provide other energy-related services.
- B) Line Loss Benefit The line loss benefit is computed as a change in energy generated to serve a given amount of load. The change in estimated energy loss between the iRTP and the Regional Transmission Plan (or a cost allocation scenario) measures the line loss impact benefit of the Regional Transmission Plan or an allocation scenario. The line loss will be computed through power flow or production cost model analysis and monetized using an index price of power for each Transmission Provider. Again, the beneficiaries will be defined from the TWG technical analysis and may be any entity including, but not limited to, transmission providers (both incumbent and non-incumbent), Merchant Transmission Developers, load serving entities, transmission customers or generators that utilize the regional transmission system within the NTTG Footprint to transmit energy or provide other energy-related services.

<sup>&</sup>lt;sup>14</sup> Annual capital-related costs will be the sum of annual return (both debt and equity related), depreciation, taxes other than income, operation and maintenance expense, and income taxes.



656 657

658

659

660

661

662

663

664

665 666

667

668

669

670

671

672

673

674

675

676 677

678

679

680

681

682

683

684 685

686

687

688

689

#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

C) Reserve Margin Benefit - This metric is based on savings that may result when two or more Balancing Authority Areas could economically share a reserve resource when unused transmission capacity remains in transmission project. The reserve margin metric will be computed through spreadsheet analysis and monetized using an index price of power for each Balancing Authority Area and measures the benefit of the Alternative Project in the DFRTP (or a cost allocation scenario). The beneficiaries are the Balancing Authority Areas.

For an example of the application of the cost allocation methodology defined in the Attachment K see Appendix J Cost Allocation Workbook posted with the 2014-2015 Draft Final Regional Transmission Plan.

#### **Cost Allocation Committee**

The TWG will provide the benefit information calculated above to the Cost Allocation Committee to be used in the cost allocation process.

#### VII. Impacts on Neighboring Regions

The iRTP and Change Case Plan(s) power flow studies will monitor the BES voltage and thermal loading in NTTG's neighboring planning regions: ColumbiaGrid, WestConnect, and CAISO. These power flow studies will identify any BES thermal and voltage violations using NERC criteria unless a neighboring planning region provides alternative criteria. Should a BES violation be observed in the neighboring region, either in the iRTP or the Change Case Plan(s), the TWG will coordinate with the affected planning region to verify that the study results are valid and that this a new violation and is not a pre-existing problem that the affected planning region should mitigate. If there is a new violation caused by the iRTP or Change Case plan, the TWG will endeavor to alleviate the violation using acceptable mitigation options within the NTTG footprint. If the violation in the neighboring planning region cannot be eliminated (i.e., the thermal and/or voltage are not within acceptable planning criteria) after all reasonable NTTG internal mitigation measures have been studied, then the TWG will again coordinate with the impacted planning region to determine if that region will ameliorate the violation through mitigation measures within the affected planning region at its expense. If the answer is no, the iRTP or Change Case Plan will be eliminated from possible consideration as a plan that is more efficient or cost effective. Should the violations remain after all options for alleviation, both within the NTTG footprint and within the affected region, have been exhausted, then the Change Case or iRTP will not be selected for the Draft Regional Plan.

Mitigation costs incurred as a result of changes made to facilities inside the NTTG footprint that eliminate the thermal or voltage violations observed in neighboring planning region(s) will be quantified and added to the cost of the plan under study when selecting a project for the Draft Regional Transmission Plan.

26 | Page

Version 3.5



# 690 VIII. Interregional Coordination and evaluation of Interregional 691 Transmission Projects

Evaluation of a properly submitted ITP will be in the context of ITP joint evaluation/interregional coordination and NTTG's regional planning process as an Alternative Project.

As part of the interregional coordination, NTTG and the other regional entities in the western interconnection will collaborate during their transmission planning processes to ensure regional transmission stability and efficiency. These coordination efforts inform each planning regions' transmission plans. An annual Interregional Coordination Meeting (ICM) was held on February 25<sup>th</sup>, 2016 to discuss and begin to coordinate this year's interregional studies by different planning regions. Prior to the annual ICM, NTTG met its obligations per Attachment K by posting on its website the following information:

- (i) Updated Quarter 1 information, as of February 6, 2016 including load, resource, transmission submissions and new transmission service; and
- (ii) prior cycle's regional transmission plan

At the Annual Interregional Coordination Meeting, stakeholders discussed conceptual solutions and potential proponents of ITPs were reminded to submit the projects to the applicable regions by March 31<sup>st</sup>.

For each ITP that is properly submitted to all Relevant Planning Regions (that may include NTTG) the region is to participate in a joint evaluation/coordination of the ITP study assumptions. The joint evaluation between regions with respect to any such ITP, NTTG (if it is a Relevant Planning Region) is to confer with the other Relevant Planning Region(s) regarding the following:

- (i) ITP data and projected ITP costs; and
- (ii) the study assumptions and methodologies it is to use in evaluating the ITP pursuant to its regional transmission planning process.

For each ITP that is properly submitted to all Relevant Planning Region (that may include NTTG):

- a. is to seek to resolve any differences it has with the other Relevant Planning Regions relating to the ITP or to information specific to other Relevant Planning Regions insofar as such differences may affect NTTG's evaluation of the ITP;
- b. is to provide stakeholders an opportunity to participate in NTTG's activities in accordance with its regional transmission planning process;
- is to notify the other Relevant Planning Regions if NTTG determines that the ITP will
  not meet any of its regional transmission needs; thereafter NTTG has no obligation
  to participate in the joint evaluation of the ITP; and
- d. is to determine under its regional transmission planning process if such ITP is a more cost effective or efficient solution to one or more of NTTG's regional transmission needs.



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

The Interregional Transmission Project coordination timeline is included as Attachment 2. Significant events in that timeline are the Interregional Coordination meeting held in February, the project submittal deadline to the relevant regions and the region's developing agreed upon common study assumptions, data, methodologies, cost assumptions and a schedule for determining the selection of an ITP into a regions' Transmission Plan.

A properly submitted ITP will be evaluated as an Alternative Project in NTTG's regional planning process. The set of uncommitted projects (regional and/or interregional) that result in the more efficient or cost effective regional transmission plan will be included in NTTG's Draft (or Draft Final or Final) Regional Transmission Plan. See section IV.A.3 for additional information regarding NTTG regional planning process. Stakeholders are welcome and encouraged to be involved and participate in NTTG's regional Planning Committee meetings and Quarterly Stakeholder meetings.

#### IX. Requests for Public Policy Considerations

Public Policy Considerations are those relevant factors that are not established by local, state, or federal laws or regulations.

Public Policy Considerations will be separate scenario analysis or sensitivity cases. The results of the analysis may inform the Regional Transmission Plan, but will not result in the inclusion of additional projects in the Regional Transmission Plan.

In Quarter 1 of the 2016-2017 Regional Planning Cycle, a request with three sensitivities for Public Policy Consideration was submitted:

- The RNW/Northwest Energy Coalition requested a study to consider the effects of retiring Colstrip units 1, 2, and 3 in 2026 and replace with:
  - a. 1474 MW of Montana wind,
  - b. Add a synchronous condenser to a) above,
  - 1224 MW of Montana wind and 250 MW natural gas combustion turbine located near Billings.

A study plan to evaluate this request with agreed to changes has been included as Attachment 3.

#### X. Draft Regional Transmission Plan

The Planning Committee shall produce a Draft Regional Transmission Plan by the end of Quarter 4. The projects selected into the Draft Regional Transmission Plan are determined according to the study methodology in this document, and the projects selected into the Draft Regional Transmission Plan for cost allocation are determined according to the Cost Allocation process described above.

28 | Page

Version 3.5



#### XI. Quarter 6 Studies

760

761

762

763

764

765

766

767

768

769

770

771

772

As described above, in Quarter 5 NTTG requested that Members and Stakeholders provide updates to the data provided in Quarter 1 if there have been any material changes. Also during Quarter 5 the window was open to receive Economic Study Requests. Updates to Quarter 1 data was received from Northwestern, Idaho Power, Portland General and PacifiCorp. No Economic Study requests were received.

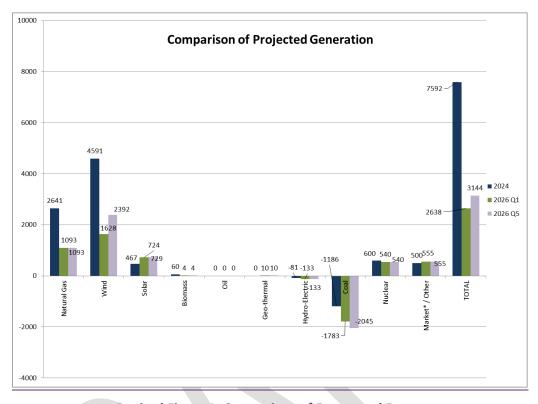
The Quarter 5 updates to Quarter 1 data included:

- 550 MW of new wind added in Montana
- An increase from 887 MW of new wind to 1100 MW in Wyoming
- Slight lowering of the load forecast for the NTTG Footprint.

The following table and figure illustrate the revisions to the Quarter 1 load forecast and generation numbers.

SUBMITTED BY:	2015 Actual Peak Demand (MW)	2024 Summer Load Data Submitted in 2014-15 (MW)	2026 Summer Load Data Submitted in Q1 2016 (MW)	2026 Summer Load Data Submitted in Q5 2017 (MW)	<u>Difference</u> (MW) 2024- 2026			
<u>Idaho Power</u>	<u>3,730</u>	4,193	<u>4,346</u>	<u>4,340</u>	<u>147</u>			
<u>NorthWestern</u>	<u>1,790</u>	<u>1,774</u>	<u>1,992</u>	<u>1,992</u>	<u>218</u>			
PacifiCorp	12,634	14,002	<u>13,414</u>	13,414	<u>-588</u>			
Portland General	3,958	3,933	<u>3,885</u>	3,874	<u>-59</u>			
TOTAL*	22, <del>947</del> 112	23,902	23,637	23, <del>231</del> 620	<u>-282</u>			
* *	* Loads for Deseret G&T and UAMPS are included in PacifiCorp East							

Revised Table 1: January 2016 Data Submittal – Load Comparison



**Revised Figure 1: Comparison of Forecasted Resources** 

In review of comments received on the Draft Regional Transmission Plan, it was found that the studies in Quarter 3 and Quarter 4 failed to include 887 MW of wind development in Wyoming in either the PCM or power flow reliability studies. In response to those comments, NTTG recommended further work be undertaken in Quarter 6 of the biennial study cycle. To understand the impact of the 887 MW wind (now 1100 MW) and the new Montana wind, the TWG recommends that the following steps be taken to inform the development of the draft Final Regional Transmission Plan:

- 1. Review updated Wyoming wind profile to select an appropriate production level for capacity studies that include the existing installed and additional 1100 MW of capacity.
- 2. Add the new Montana and Wyoming wind additions in the PCM and review results.
- 3. Extract selected hour(s) or adjust existing cases to reflect desired flow patterns.
  - a. Cases most impacted by the additions are B2H export and high Wyoming wind conditions.
- 4. Perform reliability analysis.
- 5. Review system performance and determine if changes to the DRTP facilities are necessary.

30 | Page

773 774

775

776

777

778 779

780

781

782

783

784

785

786 787

788

789

790

791



792 Following these studies

793

Following these studies, the draft final Regional Transmission Plan report will be developed by the end of Quarter 6.



In-state

/delivery

restrictions

Utilities must

purchase

RECs &

output of

community

projects 50

in 2015+

Product Category % Allocation:

Contracts executed after June

2010 and in 3rd compliance

interconnected to grid within,

scheduled for direct delivery into

or dynamically transferred to CA Category (-2): 0-25% firmed and

shaped, -scheduled into CA BA

period (2017 forward):

Category (1):75%

MW in 2010-

14 and 75 MW



794

795

796

797

798

developed:

NTTG

Member

Utility

IPC

Northwestern

Applicable

Requirement Utilities-IOUs;

Retail supplier

Utilities -- IOUs;

Electric service

providers;

Community

Applies to:

**NWE** 

**POUs** 

**Entities** 

No RPS

State

**Idaho** 

Montana

California

Version 3.5

**PacifiCorp** 

Small Hydro (30MW or less);

Tidal, wave, ocean thermal;

**Attachment 1** 

This attachment includes all Public Policy Requirements information that was available at the time the revised NTTG Biennial Study Plan was

**Applicable Energy** 

Wind

Solar electric

Wood, treated (SB 325 2013)

Hydro (existing 10 MW or less;

15 MW new after Apr. 2009;

expansion of existing dam capacity (SB 45 2013) Fuel Cells (RE)

Geothermal

Landfill gas

Anaerobic dig.

Solar electric:

Geothermal:

Landfill gas;

Anaerobic dig.;

Biomass:

Wind:

MSW;

**Biomass** 

**Public Policy Requirements** 

RPS %

2008-09

2015+

requirements

2010-14 10%

2013-Dec 20%

2016-Dec 25%

2020-Dec 33%

2030-Dec 50%

Apr. 2011

SBX1-2 approved

5%

15%

**Energy** 

Credits

Preference /

**Cost Cap** 

Includes cost

caps utilities

must pay on

RE



NTTG Member Utility	State	Applicable Entities	Applicable Energy	RPS % requirements	Energy Preference / Credits	In-state /delivery restrictions	Cost Cap
		choice	Fuel Cells-RE	In April 2015,	Category (3): 0-10% other/unbundled RECs		
		aggregators		Governor Brown			
				issued an			
				executive order to			
				establish a mid-			
				term reduction			
				target for			
				California of 40			
				percent below			
				1990 levels by			
				2030. CARB has			
				subsequently			
				been directed to			
				update the AB 32			
				scoping plan to			
				reflect the new			
				interim 2030			
				target and			
				previously-			
				established 2050			
				target.			
		Large Utilities -	"Qualifying electricity"	5% by 2011			If costs to
	Oregon	- selling more	, , ,	15% by 2015			consumer
		than 3% of		20% by 2020			increase more





NTTG Member Utility	State Applicable Entities	Applicable Energy	RPS % requirements	Energy Preference / Credits	In-state /delivery restrictions	Cost Cap
	retail electricity in OR  Applies to: PGE, PacifiCorp, and Eugene Water & Electric Board	Electricity generated by facility operational on or after Jan. 1, 1995, except if: Non-hydro facility before 1995 upgraded, or Hydro facility upgraded on or after 1995  "Renewable energy" a) Wind; b) Solar PV or thermal; c) Wave, tidal, ocean energy; d) Geothermal e) Biomass (specified types) Hydrogen-RE  Resource must be operational on or after 1995	25% by 2025 50% by 2040  On March 8, 2016, Governor Kate Brown signed Senate Bill 1547-B (SB 1547-B), the Clean Electricity and Coal Transition Plan, into law. Senate Bill 1547-B extends and expands the Oregon RPS requirement to 50 percent of electricity from renewable resources by 2040 and requires that coal-fired resources are eliminated from Oregon's allocation of electricity by January 1, 2030. The increase in the RPS requirements			than 4%, utilities do not have to comply with RPS
			under SB 1547-B is staged: 27% by			



NTTG Member Utility	State	Applicable Entities	Applicable Energy	RPS % requirements	Energy Preference / Credits	In-state /delivery restrictions	Cost Cap
				2025, 35% by 2030, 45% by 2035 and 50% by 2040.			
	Utah	Applicable to IOUs, Municipals, and Coops  Applies to PacifiCorp (Rocky Mtn Power), UAMPS, UMPA, Deseret Power	Wind, solar, biomass, geothermal, hydro under conditions, wave or tidal	Renewable Portfolio Goal: 20% by 2025 No interim requirements, first compliance year are 2025. Applies to "adjusted retailed sales" (=sales less power from nuclear, effective" demand-side mgt, fossil fuel with CCS) Utilities must pursue renewables to the extent that it is "cost			
	Washington	Utilities serving more than 25,000 customers; Based on Form 861 filed with EIA  Of WA's 62 utilities, applies to 17 utilities	Renewable resource: a) Water b) Wind; c) Solar energy; d) Geothermal; e) Landfill gas; f) wave, ocean or tidal; g) gas from sewage; h) Biodiesel; i) Biomass (animal waste, organic fuels from wood, forest	2012-15 3% 2016-19 9% 2020+ 15% Energy efficiency (EE) requirements: (1) By 2010 must identify achievable cost-	Distributed generation = 200% credit, if utility owns facility, contracted for DG and RECs, or contracted to purchase RECs.	"Eligible renewable resource" – a) Located in Pacific Northwest; Electricity delivered into WA on realtime basis without	



NTTG Member Utility	State	Applicable Entities	Applicable Energy	RPS % requirements	Energy Preference / Credits	In-state /delivery restrictions	Cost Cap
		that make up	or field residue, and dedicated	effective potential		shaping,	
		about 84% of	energy crops	thru 2019;		storage, or	
		the WA load.		(2) Meet biennial		integration	
			"Eligible renewable resource" –	EE targets.		services;	
			a) Located in Pacific				
			Northwest;				
			Electricity delivered into WA				
			on real-time basis without				
			shaping, storage, or integration				
			services;				
			b) Hydropower result of				
			efficiency improvements				
			completed after March 31, 1999				
			in PNW, or hydro generation in				
			irrigation pipes				
	Wyoming	No RPS					
	wyoning	Requirement					
PGE	Oregon	See Oregon above	e.				



800

801

802

803

# Attachment 2 Interregional Transmission Project Coordination Timeline

# The following table provides a proposed timeline 15 for such joint evaluation of an Interrogic

The following table provides a proposed timeline<sup>15</sup> for such joint evaluation of an Interregional Transmission Project.

Obje	ective	Target Date	Target
1.	Distribute and post Meeting Notification to Stakeholders	January 11, 2016	45 days prior to Annual Coordination Meeting
2.	Post and share Annual Interregional Information	February 4, 2016	21 days prior to the Annual Coordination Meeting
3.	Engage in discussions about how shared information (regional needs) will be presented	February 5 thru February 17, 2016	After posting of the Annual Interregional Information and prior to posting the Annual Coordination Meeting materials
4.	Post meeting agenda and presentation materials	February 18	7 days prior to the Annual Coordination Meeting
5.	2016 Annual Coordination Meeting – West Connect Hosts in Phoenix	February 25, 2016	Sometime between February 1st and March 31st
6.	ITP Submittal Deadline	March 31, 2016	The common ITP Submittal deadline for all Regions is no later than March 31 of every even numbered calendar year
7.	Notify applicable Planning Regions of need to confer on any ITP proposals that may have been submitted	April 7, 2016	No less than 7 days following the ITP submittal deadline of March 31 of an even numbered calendar year
8.	Resolve ITP data submittal deficiencies, if any	Per each region's process	Each region will follow its regional process and notify the other planning regions if deficiencies are not resolved

<sup>&</sup>lt;sup>15</sup> This document is for discussion purposes only and does not supplement or modify any procedure or process contained in any entity's filed OATT (including Attachment K to such tariff) or other filed rate schedule. To the extent that anything herein is inconsistent with any entity's OATT or filed rate schedule, such OATT or other filed rate schedule shall control.

37 | Page



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

9.	Develop and post an ITP Evaluation Process Plan, including agreed to common study assumptions, data, methodologies, cost assumptions and a schedule for determining the selection of an ITP	June 14, 2016	No later than 75 days following the ITP submittal deadline
10.	Ongoing coordination of planning data and assumptions, including potential ITP benefits	Per ITP Evaluation Process Plan milestones	Per milestones, as may be developed and posted in the ITP Evaluation Process Plan, but not later than December 31 of each odd numbered calendar year
11.	2017 Annual Coordination Meeting – ColumbiaGrid Hosts	February 23, 2017	Sometime between February 1st and March 31st
12.	Final determination of ITP selection <sup>16</sup>	Prior to December 31, 2017	Per the ITP Evaluation Process Plan, but no later than December 31, 2017



804

38 | Page

Version 3.5

Approved by NTTG Steering Committee:

 $<sup>^{16}</sup>$  Depending on each region's process, the completion of ITP determination may go beyond this date due to various factors such as re-evaluation process.



806 807

808

809

810

811

812

813

814

815

816 817

818

819

820

821 822

823

824

825

826

827

828

829

830

831

835

836

837

805 Attachment 3

## **Public Policy Consideration Study Proposal for a Scenario Analysis:**

Renewable Northwest and the NW Energy Coalition jointly submitted a Public Policy Consideration ("PPC) Study request to the Technical Work Group ("TWG") of Northern Tier Transmission Group ("NTTG"). This study is similar to a previous request, but has a larger scope and will take advantage of the TWG's ability to run dynamics in this study cycle.

Comments on Submission: Members of the TWG met with both Renewable Northwest ("RN") and the NW Energy Coalition "NWEC" and agreed upon clarifications to the requested study. These clarifications are described below:

- 1. In the original submittal, RN and NWEC stated, "(a) 1494 MW of new wind in Montana with a point of receipt at the Broadview 500 kV transmission bus, sinking to LSE owners Avista, PacifiCorp, PGE and PSE in accordance with their proportional ownership of Colstrip units 1, 2 and 3, and the remainder to sink at Northwest market hub." Subsequently, the agreed upon language is "the new generation will be moved out on Path 8".
- 2. In the original submittal, RN and NWEC stated, "(b) If the resource mix in (a) shows significant voltage violations, add a synchronous condenser of appropriate size at Colstrip, and rerun the analysis." The agreed upon language is, "The TWG will model in a synchronous condenser of appropriate size at Colstrip, and rerun the analysis only if the voltage violations found as a result of the replacement of wind for coal inhibit flows on Path 8."
- 3. RN and NWEC agreed with the TWG in that PCM will only be run on a case resulting in no voltage, thermal, or stability-related violations. It was also specified that the TWG would not re-run stability analysis after PCM.

Base case: The TWG will use the same base case with heavy westbound Path 8 flows for this scenario analysis as it will for the analysis done for the Regional Transmission Plan.

- Study 1: TWG will run steady-state and dynamics analysis on the selected case.
- Study 2: From the Study 1 case, TWG will retire Colstrip units 1, 2 and 3 (being sure to turn off generator and auxiliary load) and add in 1494 MW of wind (generic type 4 machines) at the Broadview 500 kV bus. All new wind at the Broadview bus will be exported on Path 8.
  - a. Dispatch the new wind at 35%, perform steady-state analysis
  - b. Dispatch the new wind at 100%, perform steady-state analysis
  - c. Dispatch the new wind at 0%, perform steady-state analysis

39 | Page





838	These cas	ses will be referred to as 2a, 2b and 2c.
839 840 841 842 843 844 845	Study 3:	If voltage violations are found in 2a, 2b, or 2c, that inhibit the ability of Path 8 to move power, then the TWG will add in a synchronous condenser of appropriate size. The TWG will re-run steady-state analysis on applicable case(s) to ensure the condenser doesn't cause any violations. There will be up to three cases that move on to Study 4, those being: 2a with or without condenser, 2b with or without condenser, and 2c with or without condenser. These cases will be referred to as 3a, 3b and 3c. If the introduction of the appropriately sized condenser does not alleviate the violations it is purported to fix, then that case will be removed from further study.
847 848	Study 4:	The TWG will run dynamics on Study cases 3a, 3b and 3c, as appropriate. The dynamics will focus on Path 8 outages.
849 850 851	Study 5:	Starting with cases 2a, 2b, and 2c: the TWG will reduce the introduced wind from 1494 MW to 1244 MW (total) and add in a 250 MW natural gas generation plant in Billings. These cases will be referred to as 5a, 5b and 5c. Run steady-state analysis on cases 5a, 5b and 5c.
852	Study 6:	Run dynamics on cases 5a, 5b, and 5c. The dynamics will focus on Path 8 outages.
853 854 855	Study 7:	A case that is selected by the TWG as being the "best" case from both reliability and Path 8 westbound flow perspectives will be run through Production Cost Modeling and a general comparison will be made of the resulting generation dispatch.
856	In genera	ıl:
857 858		nticipated that Colstrip Unit 4 will be at or near full dispatch for all of the analyses; Colstrip Unit not be the swing bus.
859 860 861	exam	emedial Action Scheme ("RAS") is needed for the introduced wind at Broadview, the TWG will sine a limited number of solutions which will focus on either a 6-cycle or a 10-cycle trip of the farm. The TWG will not estimate the cost of any resulting RAS.
862		



863

864865

## Attachment 4

# **Interregional Transmission Projects Evaluation Process Plans**





## **ITP Evaluation Process Plan**

### **SWIP-North**

June 14, 2016

The goal of the coordinated Interregional Transmission Project (ITP) evaluation process is to achieve consistent planning assumptions and technical data of an ITP to be used in the individual regional evaluations of an ITP. The joint evaluation of an ITP is considered to be the joint coordination of the regional planning processes that evaluate the ITP. The purpose of this document is to provide a common framework, coordinated by the Western Planning Regions, to provide basic descriptions, major assumptions, milestones, and key participants in the ITP evaluation process.

The information that follows is specific to the ITP listed in the ITP Submittal Summary below. An ITP Evaluation Process Plan will be developed for each ITP that has been properly submitted and accepted into the regional process of the Planning Region to which it was submitted.

#### **ITP SUBMITTAL SUMMARY**

Project Submitted To:	California Independent System Operator ("California ISO"), Northern Tier Transmission Group ("NTTG") and WestConnect
Relevant Planning Regions:	NTTG and WestConnect
Cost Allocation Requested From:	California ISO, NTTG and WestConnect

The Relevant Planning Regions identified above developed and have agreed to the ITP Evaluation Process Plan.

#### **ITP SUMMARY**

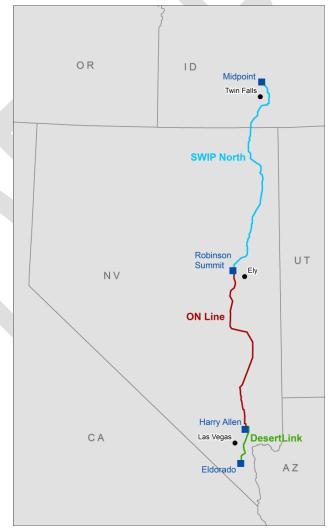
Great Basin Transmission, LLC ("GBT"), an affiliate of LS Power, submitted the 275-mile northern portion of the Southwest Intertie Project (SWIP) that connects the Midpoint 500 kV substation (in NTTG) to the Robinson Summit 500 kV substation (in WestConnect) with a 500 kV single circuit AC transmission line. This portion of the project, known as the Northern Portion of the Southwest Intertie Project (SWIP-North), has been submitted by GBT for consideration as an Interregional Transmission Project. The SWIP is expected to have a bi-directional WECC-approved path rating of approximately 2000 MW. SWIP-North would require a new physical connection at Robinson Summit, but also includes ~1,000 MW of capacity rights on the already in-service ON Line Project from Robinson Summit to Harry Allen 500 kV. As of 2020, upon completion of CAISO's Harry Allen to Eldorado Project, those GBT capacity rights



result in an electrical path that brings CAISO to Robinson Summit. Therefore, SWIP-North (with its 1,000 MW of capacity rights to Harry Allen) was submitted as an interregional project to NTTG, WestConnect and CAISO.

A federally approved route for SWIP-North has been secured by GBT through a right-of-way grant issued by the Department of the Interior's Bureau of Land Management ("BLM") along with an approved Construction, Operation & Maintenance Plan and conditional Notice to Proceed. All NEPA studies and decisions have been completed. Remaining key development activities include completing the WECC path rating process, securing a few remaining private easements, obtaining one local approval, and obtaining a permit to construct from the Public Utilities Commission of Nevada. If GBT were selected to construct SWIP-North via cost allocation approved through the Interregional Transmission Process, development, final design and construction activities could be completed to support energization of the project within an estimated 36-42 months.

Figure 1: SWIP-N Map of Preliminary Route Subject to change at discretion of proponent (Source: SWIP-N ITP Submittal Attachment)





It is noted that in the event the Energy Gateway West project is built out by PacifiCorp, the northern terminus of SWIP-North could be either the existing Midpoint substation in Jerome County, Idaho, or the proposed new Cedar Hill substation approximately 34 miles south of Midpoint in Twin Falls County, Idaho.

#### ITP EVALUATION BY RELEVANT PLANNING REGIONS

NTTG has been identified as the Planning Region that will lead the coordination efforts with the other Planning Regions involved in the evaluation process. In this capacity, NTTG will organize and facilitate interregional coordination meetings and track action items and outcomes of those meetings. For information regarding the ITP evaluation within each Relevant Planning Region's planning process, please contact that Planning Region directly.

Given that the joint evaluation of an ITP is considered to be the joint coordination of the regional planning processes that evaluate the ITP, the following describes how the ITP fits into each Relevant Planning Region's process. This information is intended to serve only as a brief summary of each Relevant Planning Region's process for evaluating an ITP. Please see each Planning Region's most recent study plan and/or Business Practice Manual for more details regarding its overall regional transmission planning process.

## **Northern Tier Transmission Group**

The NTTG Regional Transmission Plan evaluates whether transmission needs within the NTTG Footprint may be satisfied on a regional and interregional basis more efficiently or cost effectively than through local planning processes. While the NTTG Regional Transmission Plan is not a construction plan, it provides valuable regional insight and information for all stakeholders, including developers, to consider and use in their respective decision-making processes.

The first step in developing NTTG's 2016-2017 Regional Transmission Plan is to identify the Initial Regional Plan that includes NTTG's Funding Transmission Providers' local transmission plans and the uncommitted projects in NTTG 2014-2015 Regional Transmission Plan. NTTG then uses Change Cases to evaluate regional and interregional transmission projects that may produce a more efficient or cost effective regional transmission plan for NTTG's footprint. A Change Case is a scenario where one or more of the uncommitted transmission project(s) in the Initial Regional Plan will be added to, defer, or replace one or more of the other non-committed project(s) in the Initial Regional Plan.

The Initial Regional Plan and Change cases will be evaluated using power flow and dynamic analysis techniques to determine if the modeled transmission system topology meets the system reliability performance requirements and transmission needs. If the Change Case fails to meet these minimum reliability requirements, it will either be set aside as unacceptable or modified by the addition of another uncommitted project to ensure transmission reliability. The number of Change Cases will be determined through the technical planning process so as to carefully examine the reliability of and need for the non-committed regional and interregional projects to meet the region's transmission needs. The





set of uncommitted projects, either from the Initial Regional Plan or a Change Case, that delineate the more efficient or cost-effective regional transmission plan, as measured economically by changes in capital related costs, losses and reserve margin, and adjusted by their effects on neighboring regions, will be selected into NTTG's Regional Transmission Plan. A more detailed discussion of NTTG's study process can be found in NTTG's Biennial Study Plan posted on NTTG's website.

NTTG will coordinate its ITP planning assumptions and data with the other Relevant Planning Regions. It should also be noted that the sponsors of all three interregional projects submitted into NTTG's regional planning process identified, as a project objective, the ability to deliver renewable generation from NTTG's planning region to the California ISO planning region in response to California's Renewable Portfolio Standards requirements. NTTG and the California ISO will coordinate to ensure appropriate resources in California are dispatched down or turned off to accommodate renewable resource from the NTTG planning region.

#### WestConnect

WestConnect's 2016-17 Regional Study Plan was approved by its Planning Management Committee (PMC) in March of 2016<sup>17</sup>. The study plan describes the system assessments WestConnect will use to determine if there are any regional reliability, economic, or public policy-driven transmission needs. The models for these assessments are being built and vetted during Q2 and Q3 of 2016. If regional needs are identified during Q4 of 2016, WestConnect will solicit alternatives (transmission or non-transmission alternatives (NTAs)) from WestConnect members and stakeholders to determine if they have the potential to meet the identified regional needs. If an ITP proponent desires to have their project evaluated as a solution to any identified regional need, they must re-submit their project during this solicitation period (Q5) and complete any outstanding submittal requirements. In late-Q5 and Q6, WestConnect will evaluate all properly submitted alternatives to determine whether any meet the identified regional needs, and will determine which alternatives provide the more efficient or cost-effective solution. The more efficient or cost-effective regional projects will be selected and identified in the WestConnect Regional Transmission Plan. Any regional or interregional alternatives that were submitted for the purposes of cost allocation and selected into the Regional Transmission Plan may go through the cost allocation process (if eligible)<sup>18</sup>.

WestConnect regional assessments are performed using Base Cases and Scenarios, which provide a robust platform that is used to identify regional transmission needs and emerging regional opportunities, if any. Base Cases are intended to represent "business as usual," "current trends," or the "expected future", while Scenarios complement the Base Cases by looking at alternate but plausible futures. In the event regional opportunities are observed in the assessments of the Scenario studies, these opportunities do not constitute a "regional need". Specifically, these regional opportunities will be informational in nature and not result in changes to the WestConnect Regional Transmission Plan and

<sup>&</sup>lt;sup>17</sup> http://www.westconnect.com/filestorage/03 16 16 wc 2016 17 study plan.pdf

<sup>&</sup>lt;sup>18</sup> Please see the WestConnect Business Practice Manual for more information on cost allocation eligibility



#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

will not result in Order 1000 regional cost allocation.<sup>19</sup> Given that the submitted ITPs submitted to WestConnect, such as the SWIP-North, are aligned closely with the Scenarios WestConnect plans to evaluate in this cycle, the PMC will consider this factor when making its determination on how to collect and evaluate alternatives that may address opportunities that may arise from the Scenario assessments. WestConnect recognizes, in the context of interregional transmission project analysis, that other regions may identify regional needs that may align with opportunities observed in the WestConnect planning region. Current expectations are that the WestConnect Scenario analyses and observed opportunities will advance coordinated interregional planning activities.

SWIP-North representatives and other stakeholders are encouraged to participate in the development of the Base Cases and Scenarios to be studied in WestConnect's 2016-17 Planning Cycle. These studies, as outlined in Figure 2, will form the basis for any regional needs or opportunities that ultimately may lead to ITP project evaluations in 2017.

<sup>&</sup>lt;sup>19</sup> WestConnect has not yet addressed how alternatives (regional or interregional) to meet regional opportunities will be collected or evaluated. This decision will be made by the PMC when and if regional opportunities are identified



Figure 2: WestConnect 2016-17 Transmission Assessment Summary

10-Year Base Cases (2026)	10-Year Scenarios (2026)
Heavy Summer (reliability)	Clean Power Plan: Utility Plans Case (economic)
Light Spring (reliability)	Clean Power Plan: Utility Plans Case (reliability)
Base Case (economic)	Clean Power Plan: Heavy RE/EE (economic)
	Clean Power Plan: Heavy RE/EE (reliability)
	Clean Power Plan: Market Compliance Case
	(economic)
	Regional Renewables (economic)
May result in the identification of regional needs,	Informational studies that may result in the
requires solicitation for alternatives to satisfy	identification of regional opportunities, alternative
needs	collection and evaluation is optional and is not subject to regional cost allocation

#### DATA AND STUDY METHODOLOGIES

The coordinated ITP evaluation process strives for consistent planning assumptions and technical data among the Planning Regions evaluating the ITP. Below, the Relevant Planning Regions have summarized the types of studies that will be conducted that are relevant to the SWIP-N evaluation in each Planning Region. Methodologies for coordinating planning assumptions across the Relevant Planning Region processes are also described.

Figure 3: Relevant Planning Region Study Summary Matrix

Planning Study	NTTG	WestConnect



Economic/Production Cost Model	Using the NTTG PCM Base Case, based on the WECC/TEPPC 2026 Common Case, GridView will be used to conduct PCM analysis to determine those hours in the study year when load and resource conditions are likely to stress the transmission system within the NTTG footprint	Regional Economic Assessment will be performed on WestConnect 2026 Base Case PCM (based on WECC/TEPPC 2026 Common Case) and several Scenarios <sup>20</sup>
Reliability/Power Flow Assessment	The selected stressed hours will be transferred from GridView to the PowerWorld power flow model to conduct reliability analysis	Regional Reliability Assessment will be performed on 2026 Heavy Summer and Light Spring cases, as well as several Scenarios <sup>4</sup>

Note that the SWIP-N evaluation will be conducted by each Relevant Planning Region in accordance with its approved Order 1000 Regional Planning Process. This includes study methodologies and benefits identified in planning studies.

#### **Data Coordination**

The Relevant Planning Regions will strive to coordinate major planning assumptions through the following procedures.

#### **Economic/Production Cost Model**

The Relevant Planning Regions intend to use the WECC/TEPPC 2026 Common Case (2026 Common Case) as the starting point data set for regional economic planning studies conducted in 2016 and 2017 (as applicable). Each Planning Region intends to update the 2026 Common Case with their most recent and relevant regional planning assumptions to reflect its starting point transmission topology and generation data. The Planning Regions intend to provide change cases reflecting these updates to each other and WECC in late Q3, 2016.<sup>21</sup>

As an example, the California ISO will update the 2026 Common Case to reflect their most recent Transmission Plan.<sup>22</sup> NTTG will ensure that its prior Regional Transmission Plan<sup>23</sup> is reflected. WestConnect will represent their current Base Transmission Plan,<sup>24</sup> and ColumbiaGrid will provide major

<sup>&</sup>lt;sup>20</sup> ITP Project evaluation is subject to a number of factors, the first and most critical being the identification of regional needs and/or opportunities as a part of the 2016 Base Case and Scenario Case transmission assessments.

<sup>&</sup>lt;sup>21</sup> This schedule is dependent on the 2026 Common Case being provided by WECC no later than the end of Q2, 2016

<sup>&</sup>lt;sup>22</sup> California ISO 2015-2016 Transmission Plan

<sup>&</sup>lt;sup>23</sup> NTTG 2014-2015 Regional Transmission Plan

<sup>&</sup>lt;sup>24</sup> WestConnect 2016-2017 Base Transmission Plan



updates to the 2026 Common Case based on the information from the latest Biennial Plan<sup>25</sup> to other Planning Regions.

Through this coordination of planning data and assumptions, the Relevant Regions will strive to build a consistent platform of planning assumptions for Economic/Production Cost Model evaluations of the ITP.

#### Reliability/Power Flow Assessment

Since each Planning Region reflects characteristics and a planning focus that is unique, different power flow models are generally needed to appropriately reflect each region's system and key assumptions. As such, each planning region will develop its models and data that accurately reflect their Planning Region, but will coordinate this information with the other Relevant Planning Regions. The identification of the starting WECC power flow cases ("seed cases" for the purpose of this evaluation plan), significant assumptions or changes a Planning Region may make to a seed base case are examples of information that will be considered by each Planning Region and coordinated with the other Planning Regions. As such, the inclusion or removal of major regional transmission projects will be coordinated through existing data coordination processes, but the season or hour of study and particular system operating conditions may vary by Planning Region based on its individual regional planning scope and study plan.

### **Cost Assumptions**

In order for each Relevant Planning Region to evaluate whether the SWIP-N project is a more efficient or cost-effective alternative within their regional planning process, it is necessary to coordinate ITP cost assumptions among the Relevant Planning Regions. For planning purposes, each Region's cost share of the SWIP-N Project will be calculated based on its share of the calculated benefits provided to the Region by the SWIP-N (as quantified per that Region's planning process).

The project cost data in the SWIP-N submittal form was marked as "Privileged information not to be released" and therefore has been redacted from this document.

Project Configuration Cost (\$)

Project level cost data Redacted

Figure 4: Project Sponsor Cost Information<sup>26</sup>

After each Relevant Planning Region identifies their transmission needs and (as applicable) the benefits of the ITP, project costs for each Region to use in the determination of the more efficient or cost-effective alternatives for the region will be determined as follows:

<sup>&</sup>lt;sup>25</sup> ColumbiaGrid's Updates to the 2015 Biennial Transmission Plan

<sup>&</sup>lt;sup>26</sup> This information is contingent upon verification by the Planning Regions and may be subject to change during the ITP evaluation process



#### **Assumptions**

Total Benefits (\$) = NTTG Benefits (\$) + WestConnect Benefits (\$)

Project Cost (\$) = Total capital cost of project, as agreed upon by Regions

**Cost Calculations (for Planning Purposes)** 

NTTG Cost for Planning Purposes = [NTTG Benefits/Total Benefits] \* Project Cost

WestConnect Cost for Planning Purposes = [WestConnect Benefits/Total Benefits] \* Project Cost

Note that this information on cost assumptions applies to costs that will be used for *planning evaluation* purposes. These costs may be different than what is assumed for any relevant cost allocation procedures.

#### **COST ALLOCATION**

Interregional Cost Allocation does not apply for the SWIP-N Project for the 2016-2017 cycle.

GBT had requested cost allocation from NTTG, but did not comply with the requirement to submit Project Sponsor pre-qualification data by October 31, 2015 and as a result is not eligible to submit a Sponsored Project for cost allocation consideration into NTTG's 2016-2017 regional planning process. GBT also requested cost allocation from the California ISO and WestConnect Planning Regions. The California ISO intends to study this project in the context of its 50% Special Studies in its 2016-2017 Transmission Planning Process where cost allocation will not apply. With WestConnect as the only Relevant Planning Region for which Cost Allocation *may* apply, Interregional Cost Allocation is not applicable this cycle.



#### SCHEDULE AND EVALUATION MILESTONES

The ITP will be evaluated in accordance with each Relevant Planning Region's regional transmission planning process during 2016 and (as applicable) 2017. The ITP Evaluation Timeline was created to identify and coordinate key milestones within each Relevant Planning Region's process. Note that in some instances, an individual Planning Region may achieve a milestone earlier than other Regions evaluating the ITP.

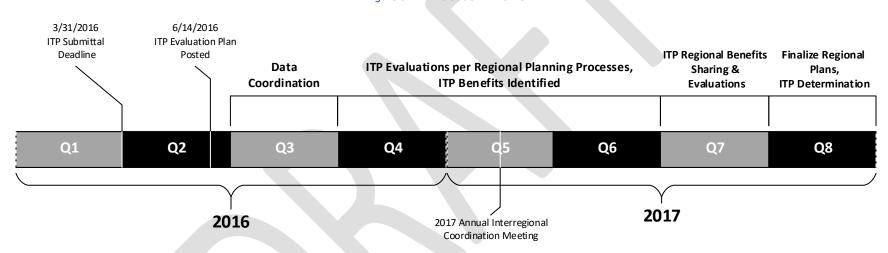


Figure 5: ITP Evaluation Timeline

Meetings among the Relevant Planning Regions will be coordinated and organized by the lead Planning Region per this schedule at key milestones such as during the initial phases of the ITP evaluations and during the sharing of ITP regional benefits.



## **CONTACT INFORMATION**

- 2 For information regarding the ITP evaluation within each Relevant Planning Region's planning process,
- 3 please contact that Planning Region directly.

4

1

5 **Planning Region:** Northern Tier Transmission Group

6 Name: Sharon Helms 7 Telephone: 503-644-6262

8 **Email:** Sharon.Helms@ComprehensivePower.org

9

Planning Region: WestConnect
 Name: Charlie Reinhold
 Telephone: 208-253-6916

13 Email: reinhold@ctweb.net

14

15

16



## **ITP Evaluation Process Plan**

## **Cross-Tie Transmission Line**

June 14, 2016

The goal of the coordinated Interregional Transmission Project (ITP) evaluation process is to achieve consistent planning assumptions and technical data of an ITP to be used in the individual regional evaluations of an ITP. The joint evaluation of an ITP is considered to be the joint coordination of the regional planning processes that evaluate the ITP. The purpose of this document is to provide a common framework, coordinated by the Western Planning Regions, to provide basic descriptions, major assumptions, milestones, and key participants in the ITP evaluation process.

The information that follows is specific to the ITP listed in the ITP Submittal Summary below. An ITP Evaluation Process Plan will be developed for each ITP that has been properly submitted and accepted into the regional process of the Planning Region to which it was submitted.

#### **ITP SUBMITTAL SUMMARY**

Project Submitted To:	California ISO, Northern Tier Transmission Group ("NTTG") and WestConnect
Relevant Planning Regions:	NTTG and WestConnect
Cost Allocation Requested From:	California ISO, and WestConnect

The Relevant Planning Regions identified above developed and have agreed to the ITP Evaluation Process Plan.

#### **ITP SUMMARY**

TransCanyon, LLC (TransCanyon) submitted the 213-mile Cross-Tie Transmission Line (Cross-Tie) for consideration as an Interregional Transmission Project. Cross-Tie is a proposed 1500 MW, 500 kV HVAC transmission project that will be constructed between central Utah and east-central Nevada (see Figure 1), connecting PacifiCorp's proposed 500-kV Clover substation (in NTTG) with the existing 500 kV Robinson Summit substation (in WestConnect). The proposed project includes series compensation at both ends of the Cross-Tie. In addition, series compensation is needed on the existing Robinson Summit to Harry Allen 500-kV along with phase shifting transformers at Robinson Summit 345-kV.

The project would be required to satisfy the requirements of the National Environmental Policy Act (NEPA), the Bureau of Land Management (BLM), and United States Forest Service (USFS). A significant portion of the routing has been previously studied under the Southwest Intertie Project EIS, which



received federal approval in a Record of Decision published in 1994 but was not constructed. Further, the project would be subject to the state approval processes applicable for Nevada and Utah. In any event, as the project is anticipated to follow existing transmission line corridors, TransCanyon believes that the risk of failing to obtain necessary administrative approval is considered minimal to moderate. According to TransCanyon, the project is expected to be in-service by 12/31/2024.

Legend

Soo kV HVAC

345 kV HVAC

230 kV HVAC

1 D A H O

WYO MING

Windstan

Windstan

Windstan

Windstan

Cedar Hill

Populus

Robinson

Cross-Tie Project

Definition

Robinson

Cross-Tie Project

Sigurd

UTAH

Red Butte

Red Butte

Figure 6: Cross-Tie Project Overview {Subject to change based on Sponsor's review} (Source: TransCanyon ITP Submittal Attachment)

#### ITP EVALUATION BY RELEVANT PLANNING REGIONS

WestConnect has been identified as the Planning Region that will lead the coordination efforts with the other Planning Regions involved in the evaluation process. In this capacity, WestConnect will organize and facilitate interregional coordination meetings and track action items and outcomes of those meetings. For information regarding the ITP evaluation within each Relevant Planning Region's planning process, please contact that Planning Region directly.

Given that the joint evaluation of an ITP is considered to be the joint coordination of the regional planning processes that evaluate the ITP, the following describes how the ITP fits into each Relevant Planning Region's process. This information is intended to serve only as a brief summary of each Relevant Planning Region's process for evaluating an ITP. Please see each Planning Region's most recent study plan and/or Business Practice Manual for more details regarding its overall regional transmission planning process.

## **Northern Tier Transmission Group**

The NTTG Regional Transmission Plan evaluates whether transmission needs within the NTTG Footprint may be satisfied on a regional and interregional basis more efficiently or cost effectively than through





local planning processes. While the NTTG Regional Transmission Plan is not a construction plan, it provides valuable regional insight and information for all stakeholders, including developers, to consider and use in their respective decision-making processes.

The first step in developing NTTG's 2016-2017 Regional Transmission Plan is to identify the Initial Regional Plan that includes NTTG's Funding Transmission Providers' local transmission plans and the uncommitted projects in NTTG 2014-2015 Regional Transmission Plan. NTTG then uses Change Cases to evaluate regional and interregional transmission projects that may produce a more efficient or cost effective regional transmission plan for NTTG's footprint. A Change Case is a scenario where one or more of the uncommitted transmission project(s) in the Initial Regional Plan will be added to, defer, or replace one or more of the other non-committed project(s) in the Initial Regional Plan.

The Initial Regional Plan and Change cases will be evaluated using power flow and dynamic analysis techniques to determine if the modeled transmission system topology meets the system reliability performance requirements and transmission needs. If the Change Case fails to meet these minimum reliability requirements, it will either be set aside as unacceptable or modified by the addition of another uncommitted project to ensure transmission reliability. The number of Change Cases will be determined through the technical planning process so as to carefully examine the reliability of and need for the non-committed regional and interregional projects to meet the regions transmission needs. The set of uncommitted projects, either from the Initial Regional Plan or a Change Case, that delineate the more efficient or cost-effective regional transmission plan, as measured economically by changes in capital related costs, losses and reserve margin, and adjusted by their effects on neighboring regions, will be selected into NTTG's Regional Transmission Plan. A more detailed discussion of NTTG's study process can be found in NTTG's Biennial Study Plan posted on NTTG's website.

NTTG will coordinate its ITP planning assumptions and data with the other Relevant Planning Regions. It should also be noted that the sponsors of all three interregional projects submitted into NTTG's regional planning process identified, as a project objective, the ability to deliver renewable generation from NTTG's planning region to the California ISO planning region in response to California's Renewable Portfolio Standards requirements. NTTG and the California ISO will coordinate to ensure appropriate resources in California are dispatched down or turned off to accommodate renewable resource from the NTTG planning region.

#### WestConnect

WestConnect's 2016-17 Regional Study Plan was approved by its Planning Management Committee (PMC) in March of 2016<sup>27</sup>. The study plan describes the system assessments WestConnect will use to determine if there are any regional reliability, economic, or public policy-driven transmission needs. The models for these assessments are being built and vetted during Q2 and Q3 of 2016. If regional needs are identified during Q4 of 2016, WestConnect will solicit alternatives (transmission or non-transmission alternatives (NTAs)) from WestConnect members and stakeholders to determine if they have the potential to meet the identified regional needs. If an ITP proponent desires to have their project evaluated as a solution to any identified regional need, they must re-submit their project during this

<sup>&</sup>lt;sup>27</sup> http://www.westconnect.com/filestorage/03 16 16 wc 2016 17 study plan.pdf



solicitation period (Q5) and complete any outstanding submittal requirements. In late-Q5 and Q6, WestConnect will evaluate all properly submitted alternatives to determine whether any meet the identified regional needs, and will determine which alternatives provide the more efficient or cost-effective solution. The more efficient or cost-effective regional projects will be selected and identified in the WestConnect Regional Transmission Plan. Any regional or interregional alternatives that were submitted for the purposes of cost allocation and selected into the Regional Transmission Plan may go through the cost allocation process (if eligible)<sup>28</sup>.

WestConnect regional assessments are performed using Base Cases and Scenarios, which provide a robust platform that is used to identify regional transmission needs and emerging regional opportunities, if any. Base Cases are intended to represent "business as usual," "current trends," or the "expected future", while Scenarios complement the Base Cases by looking at alternate but plausible futures. In the event regional opportunities are observed in the assessments of the Scenario studies, these opportunities do not constitute a "regional need". Specifically, these regional opportunities will be informational in nature and not result in changes to the WestConnect Regional Transmission Plan and will not result in Order 1000 regional cost allocation. Given that the submitted ITPs submitted to WestConnect, such as the Cross-Tie, are aligned closely with the Scenarios WestConnect plans to evaluate in this cycle, the PMC will consider this factor when making its determination on how to collect and evaluate alternatives that may address opportunities that may arise from the Scenario assessments. WestConnect recognizes, in the context of interregional transmission project analysis, that other regions may identify regional needs that may align with opportunities observed in the WestConnect planning region. Current expectations are that the WestConnect Scenario analyses and observed opportunities will advance coordinated interregional planning activities.

Cross-Tie representatives and other stakeholders are encouraged to participate in the development of the Base Cases and Scenarios to be studied in WestConnect's 2016-17 Planning Cycle. These studies, as outlined in Figure 2, will form the basis for any regional needs or opportunities that ultimately may lead to ITP project evaluations in 2017.

Figure 7: WestConnect 2016-17 Transmission Assessment Summary

10-Year Base Cases (2026)	10-Year Scenarios (2026)
Heavy Summer (reliability)	Clean Power Plan: Utility Plans Case (economic)
Light Spring (reliability)	Clean Power Plan: Utility Plans Case (reliability)
Base Case (economic)	Clean Power Plan: Heavy RE/EE (economic)
	Clean Power Plan: Heavy RE/EE (reliability)

<sup>&</sup>lt;sup>28</sup> Please see the WestConnect Business Practice Manual for more information on cost allocation eligibility

<sup>&</sup>lt;sup>29</sup> WestConnect has not yet addressed how alternatives (regional or interregional) to meet regional opportunities will be collected or evaluated. This decision will be made by the PMC when and if regional opportunities are identified

#### Amended Q6 NTTG 2016-2017 Biennial Study Plan

	Clean Power Plan: Market Compliance Case (economic)  Regional Renewables (economic)
May result in the identification of regional needs, requires solicitation for alternatives to satisfy needs	Informational studies that may result in the identification of regional opportunities, alternative collection and evaluation is optional and is not subject to regional cost allocation

#### DATA AND STUDY METHODOLOGIES

The coordinated ITP evaluation process strives for consistent planning assumptions and technical data among the Planning Regions evaluating the ITP. Below, the Relevant Planning Regions have summarized the types of studies that will be conducted that are relevant to the Cross-Tie evaluation in each Planning Region. Methodologies for coordinating planning assumptions across the Relevant Planning Region processes are also described.

Figure 8: Relevant Planning Region Study Summary Matrix

Planning Study	NTTG	WestConnect
Economic/Production Cost Model	Using the NTTG PCM Base Case, based on the WECC/TEPPC 2026 Common Case, GridView will be used to conduct PCM analysis to determine those hours in the study year when load and resource conditions are likely to stress the transmission system within the NTTG footprint	Regional Economic Assessment will be performed on WestConnect 2026 Base Case PCM (based on WECC/TEPPC 2026 Common Case) and several Scenarios <sup>30</sup>
Reliability/Power Flow Assessment	The selected stressed hours will be transferred from GridView to the PowerWorld power flow model to conduct reliability analysis	Regional Reliability Assessment will be performed on 2026 Heavy Summer and Light Spring cases, as well as several Scenarios <sup>4</sup>

<sup>&</sup>lt;sup>30</sup> ITP Project evaluation is subject to a number of factors, the first and most critical being the identification of regional needs and/or opportunities as a part of the 2016 Base Case and Scenario Case transmission assessments.



Note that the Cross-Tie evaluation will be conducted by each Relevant Planning Region in accordance with its approved Order 1000 Regional Planning Process. This includes study methodologies and benefits identified in planning studies.

#### **Data Coordination**

The Relevant Planning Regions will strive to coordinate major planning assumptions through the following procedures.

#### **Economic/Production Cost Model**

The Relevant Planning Regions intend to use the WECC/TEPPC 2026 Common Case (2026 Common Case) as the starting point data set for regional economic planning studies conducted in 2016 and 2017 (as applicable). Each Planning Region intends to update the 2026 Common Case with their most recent and relevant regional planning assumptions to reflects its starting point transmission topology and generation data. The Planning Regions intend to provide change cases reflecting these updates to each other and WECC in late Q3, 2016.<sup>31</sup>

As an example, the California ISO will update the 2026 Common Case to reflect their most recent Transmission Plan.<sup>32</sup> NTTG will ensure that its prior Regional Transmission Plan<sup>33</sup> is reflected. WestConnect will represent their current Base Transmission Plan,<sup>34</sup> and ColumbiaGrid will provide major updates to the 2026 Common Case based on the information from the latest Biennial Plan<sup>35</sup> to other Planning Regions.

Through this coordination of planning data and assumptions, the Relevant Regions will strive to build a consistent platform of planning assumptions for Economic/Production Cost Model evaluations of the ITP.

#### Reliability/Power Flow Assessment

Since each Planning Region reflects characteristics and a planning focus that is unique, different power flow models are generally needed to appropriately reflect each region's system and key assumptions. As such, each planning region will develop its models and data that accurately reflect their Planning Region, but will coordinate this information with the other Relevant Planning Regions. The identification of the starting WECC power flow cases ("seed cases" for the purpose of this evaluation plan), significant assumptions or changes a Planning Region may make to a seed base case are examples of information that will be considered by each Planning Region and coordinated with the other Planning Regions. As such, the inclusion or removal of major regional transmission projects will be coordinated through existing data coordination processes, but the season or hour of study and particular system operating conditions may vary by Planning Region based on its individual regional planning scope and study plan.

<sup>&</sup>lt;sup>31</sup> This schedule is dependent on the 2026 Common Case being provided by WECC no later than the end of Q2, 2016

<sup>&</sup>lt;sup>32</sup> California ISO 2015-2016 Transmission Plan

<sup>&</sup>lt;sup>33</sup> NTTG 2014-2015 Regional Transmission Plan

<sup>&</sup>lt;sup>34</sup> WestConnect 2016-2017 Base Transmission Plan

<sup>&</sup>lt;sup>35</sup> Columbia Grid Update to the 2015 Biennial Transmission Plan



### **Cost Assumptions**

In order for each Relevant Planning Region to evaluate whether the Cross-Tie is a more efficient or cost-effective alternative within their regional planning process, it is necessary to coordinate ITP cost assumptions among the Relevant Planning Regions. For planning purposes, each Region's cost share of the Cross-Tie will be calculated based on its share of the calculated benefits provided to the Region by the Cross-Tie (as quantified per that Region's planning process). The project cost of the Cross-Tie, as provided in their ITP Submittal form, is provided below.

Project Configuration

Cost (\$)

\$667.0 million

Full project cost estimate

(2015 \$\$)

Figure 9: Cross-Tie Project Sponsor Cost Information<sup>36</sup>

Following are key assumptions upon which this cost estimate is based that are worth noting to facilitate a comparison of costs to other projects being evaluated:

- Includes initial estimate of \$96.0 million for upgrades on the existing system at Robinson Summit substation and on the Robinson Summit to Harry Allen 500-kV transmission line, based on preliminary studies provided as a part of the project submission. The extent of these upgrades will need to be confirmed through additional technical studies and would most likely apply to other projects looking to connect at Robinson Summit.
- Includes AFUDC and overheads of ~\$100.0 million (estimated at 17.5% of total costs) per the TEPPC cost calculator.

The following Table 5 provides a detailed breakdown of the total project cost submitted by TransCanyon for use by planning regions for their analysis and cost allocation.

Project Component Cost	Per Mile	<u>Total</u>
Clover - Robinson Summit line	\$ 2,319,250.45	\$ 461,530,838.79
ROW Cost	\$ 19,964.14	\$ 3,972,864.00
Cover Substation	N/A	\$ 10,959,685.80
Robinson Summit	N/A	\$ 12,026,045.00
System Upgrades included		
Robinson Summit	N/A	\$ 19,463,640.00
Substation Adjustments	N/A	\$ 62,000,000.00

Figure 10: Cross-Tie Project Sponsor Cost Breakdown

<sup>&</sup>lt;sup>36</sup> This information is contingent upon verification by the Planning Regions and may be subject to change during the ITP evaluation process

AFUDC/Overhead @17.5%	\$ 501,215.01	\$ 99,741,787.84
All Costs	\$ 2,840,429.60	\$ 667,135,599.43

After each Relevant Planning Region identifies their transmission needs and (as applicable) the benefits of the ITP, project costs for each Region to use in the determination of the more efficient or cost-effective alternatives for the region will be determined as follows:

#### **Assumptions**

Total Benefits (\$) = NTTG Benefits (\$) + WestConnect Benefits (\$)

Project Cost (\$) = Total capital cost of project, as agreed upon by Regions

#### **Cost Calculations (for Planning Purposes)**

NTTG Cost for Planning Purposes = [NTTG Benefits/Total Benefits] \* Project Cost

WestConnect Cost for Planning Purposes = [WestConnect Benefits/Total Benefits] \* Project Cost

Note that this information on cost assumptions applies to costs that will be used for *planning evaluation* purposes. These costs may be different than what is assumed for any relevant cost allocation procedures.

#### COST ALLOCATION

Interregional Cost Allocation does not apply to the Cross-Tie for the 2016-2017 cycle.

TransCanyon requested cost allocation from the California ISO and WestConnect Planning Regions. The California ISO intends to study this project in the context of its 50% Special Studies in its 2016-2017 Transmission Planning Process where cost allocation will not apply. With WestConnect as the only Relevant Planning Region for which Cost Allocation *may* apply, Interregional Cost Allocation is not applicable this cycle.

#### SCHEDULE AND EVALUATION MILESTONES

The ITP will be evaluated in accordance with each Relevant Planning Region's regional transmission planning process during 2016 and (as applicable) 2017. The ITP Evaluation Timeline was created to identify and coordinate key milestones within each Relevant Planning Region's process. Note that in some instances, an individual Planning Region may achieve a milestone earlier than other Regions evaluating the ITP.



3/31/2016 6/14/2016 ITP Submittal ITP Evaluation Plan Deadline Posted ITP Regional Benefits Finalize Regional ITP Evaluations per Regional Planning Processes, Data Sharing & Plans, ITP Benefits Identified Coordination **Evaluations** ITP Determination d<sub>5</sub> Q6 Q8 Q1 Q2 Q3 Q4 **Q7** 2017 2016 2017 Annual Interregional Coordination Meeting

Figure 6: ITP Evaluation Timeline

Meetings among the Relevant Planning Regions will be coordinated and organized by the lead Planning Region per this schedule at key milestones such as during the initial phases of the ITP evaluations and during the sharing of ITP regional benefits.



## **CONTACT INFORMATION**

- 2 For information regarding the ITP evaluation within each Relevant Planning Region's planning process,
- 3 please contact that Planning Region directly.

4

1

5 **Planning Region:** Northern Tier Transmission Group

Name: Sharon Helms
 Telephone: 503-644-6262

8 **Email:** Sharon.Helms@ComprehensivePower.org

9

10 Planning Region: WestConnect
 11 Name: Charlie Reinhold
 12 Telephone: 208-253-6916

13 Email: reinhold@ctweb.net

14



# **ITP Evaluation Process Plan**

# **TransWest Express Project**

June 14, 2016

The goal of the coordinated Interregional Transmission Project (ITP) evaluation process is to achieve consistent planning assumptions and technical data of an ITP to be used in the individual regional evaluations of an ITP. The joint evaluation of an ITP is considered to be the joint coordination of the regional planning processes that evaluate the ITP. The purpose of this document is to provide a common framework, coordinated by the Western Planning Regions, to provide basic descriptions, major assumptions, milestones, and key participants in the ITP evaluation process.

The information that follows is specific to the ITP listed in the ITP Submittal Summary below. An ITP Evaluation Process Plan will be developed for each ITP that has been properly submitted and accepted into the regional process of the Planning Region to which it was submitted.

#### ITP SUBMITTAL SUMMARY

Project Submitted To:	California Independent System Operator (California ISO), WestConnect, Northern Tier Transmission Group (NTTG)
Relevant Planning Regions:	California ISO, WestConnect, NTTG
Cost Allocation Requested From:	California ISO, WestConnect

The Relevant Planning Regions identified above developed and have agreed to the ITP Evaluation Process Plan.

#### **ITP SUMMARY**

The TransWest Express Transmission Project (TWE Project) is a proposed 730-mile, phased 1,500/3,000 MW, ±600 kV, bi-directional, two-terminal, high voltage direct current (HVDC) transmission system with terminals in south-central Wyoming and southeastern Nevada.

The TWE Project northern terminal will be interconnected at 230 kV to the existing PacifiCorp 230 kV transmission line between the Platte and Latham substations in the NTTG planning region and to the 3,000 MW Chokecherry and Sierra Madre Wind Energy Project. The TWE Project design provides for connecting the northern terminal to the existing 230 kV Western Area Power Administration system in the WestConnect Planning Region near the Miracle Mile substation, and connecting with the planned



PacifiCorp/Idaho Power Gateway West Project and/or the planned PacifiCorp Gateway South Project. Both of these 500 kV projects are currently routed adjacent to the TWE Project northern terminal.

The TWE Project southern terminal will be interconnected to the 500 kV Eldorado substation in the California ISO Planning Region. It also will be interconnected to the 500 kV McCullough substation and the 500 kV Mead to Marketplace transmission line in the WestConnect Planning Region.

The environmental analysis for the TWE Project is being jointly led by the U.S. Department of Interior's Bureau of Land Management (BLM) and the U.S. Department of Energy's Western Area Power Administration (Western). The BLM and Western published the Final Environmental Impact Statement (FEIS) for the TWE Project on May 1, 2015. The Agency Preferred Route as identified in the FEIS is shown in Figure 1. Regional planning entities should consider the Agency Preferred Route as the proposed route for the TWE Project. Although the federal agencies could revise the Agency Preferred Route within their respective Records of Decisions that are scheduled for publication in 2016, it is unlikely. If the route is revised from the Agency Preferred Route, however, TransWest will notify the planning regions.

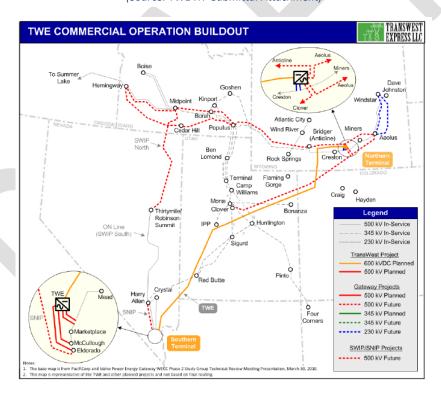


Figure 11: TWE Project Commercial Operation Buildout System Map (Source: TWE ITP Submittal Attachment)

TransWest has developed and preserved several design options that can be considered by the regional planning entities as alternatives to the TWE Project as proposed<sup>37</sup>.

These Design Options include:

<sup>&</sup>lt;sup>37</sup> The Relevant Planning Regions will coordinate their study of the TWE Project per the primary configuration that was submitted.



- Building a third terminal at the Intermountain Power Plant near Delta, Utah, to connect with the 345 kV substation that is both interconnected to the Utah grid and to the 2,400 MW HVDC Southern Transmission System that connects central Utah to the Adelanto substation near Los Angeles.
- Building 500 kV AC technology in lieu of HVDC technology in the segment from Wyoming to Utah and/or the segment from Utah to Nevada.
- Building the initial phase capacity above 1,500 MW up to 3,000 MW.

#### ITP EVALUATION BY RELEVANT PLANNING REGIONS

The California ISO has been identified as the Planning Region that will lead the coordination efforts with the other Planning Regions involved in the evaluation process. In this capacity, the California ISO will organize and facilitate interregional coordination meetings and track action items and outcomes of those meetings. For information regarding the ITP evaluation within each Relevant Planning Region's planning process, please contact that Planning Region directly via the contacts identified in this document.

Given that the joint evaluation of an ITP is considered to be the joint coordination of the regional planning processes that evaluate the ITP, the following describes how the ITP fits into each Relevant Planning Region's process. This information is intended to serve only as a brief summary of each Relevant Planning Region's process for evaluating an ITP. Please see each Planning Region's most recent study plan and/or Business Practice Manual for more details regarding its overall regional transmission planning process.

#### California ISO

The objective of the TWE Project is to provide needed transmission capacity between the Desert Southwest and California regions, represented by the California ISO and WestConnect, and the Rocky Mountain region, represented by NTTG and WestConnect. This additional transmission capacity will facilitate access between diverse renewable resources and diverse utility load profiles. The TWE Project will facilitate access by the Desert Southwest/California market to Wyoming's renewable wind resources. This direct interconnection will result in lowering the cost of RPS compliance for the Desert Southwest while simultaneously providing the solar resources in the Desert Southwest with access to Rocky Mountain regional markets, such as the Denver and Salt Lake City metro areas.

The stated purpose of the TWE Project is to provide certain regional benefits to the California ISO by providing access to Wyoming wind and increasing transmission capacity between PacifiCorp and the California ISO which would enhance the value of the existing Energy Imbalance Market and in further integrating their grids, were that to occur. However, it should be noted that while the TWE Project has identified its need as being tied to procurement of out-of-state renewable resources, California state policy has not yet confirmed the need for resources. However, as the California ISO is interested in



working to explore the benefits interregional transmission may bring in accessing out-of-state renewable resources. The ISO intends to study this project in the context of our 50% RPS special studies in the 2016-2017 transmission planning process and coordinate with WestConnect and NTTG in that regard. To this end, the ISO considers the TWE Project "properly submitted" and accepted into our regional planning process.

The objective of the California ISO analysis will be to assess, at a "high" or "cursory" level, the TWE Project within the framework of California's 50% renewables portfolio. Using Wyoming wind portfolio information provided by the California Public Utilities Commission (CPUC), the assessment will attempt to capture the following with and without the TWE Project:

- transmission capability to deliver Wyoming wind resources to California;
- identify renewable curtailments;
- coordinate topology and resource modeling with WestConnect and NTTG;
- jointly working with WestConnect and NTTG, consider analysis results and as appropriate, develop recommendations and input refinements should further analysis be conducted in future study cycles

The following "portfolios" will be considered the California ISO analysis:

- FCDS Portfolio: California ISO 50% RPS renewable portfolio with ~2,000 MW Wyoming resources Full Capacity Deliverability Status (FCDS)<sup>38</sup>
- EO California ISO 50% RPS renewable portfolio with ~2,000 MW Wyoming resources FCDS + Energy Only Deliverability Status (EO)

The California ISO will develop the detailed modeling information for the GridView and GE PSLF computer programs and exchange that information with WestConnect and NTTG commensurate with existing data confidentiality requirements.

## **Northern Tier Transmission Group**

The NTTG Regional Transmission Plan evaluates whether transmission needs within the NTTG Footprint may be satisfied on a regional and interregional basis more efficiently or cost effectively than through local planning processes. While the NTTG Regional Transmission Plan is not a construction plan, it provides valuable regional insight and information for all stakeholders, including developers, to consider and use in their respective decision-making processes.

The first step in developing NTTG's 2016-2017 Regional Transmission Plan is to identify the Initial Regional Plan that includes NTTG's Funding Transmission Providers' local transmission plans and the uncommitted projects in NTTG 2014-2015 Regional Transmission Plan. NTTG then uses Change Cases to

<sup>&</sup>lt;sup>38</sup> California ISO FCDS entitles a Generating Facility to a Net Qualifying Capacity amount that could be as large as its Qualifying Capacity and may be less pursuant to the assessment of its Net Qualifying Capacity by the CAISO. FCDS provides a reasonable assurance that a generator's Qualifying Capacity can be delivered to load and maintain reliable system performance during contingency conditions simultaneously with all other dependable generation in the same general area at peak load conditions.





evaluate regional and interregional transmission projects that may produce a more efficient or cost effective regional transmission plan for NTTG's footprint. A Change Case is a scenario where one or more of the uncommitted transmission project(s) in the Initial Regional Plan will be added to, defer, or replace one or more of the other non-committed project(s) in the Initial Regional Plan.

The Initial Regional Plan and Change cases will be evaluated using power flow and dynamic analysis techniques to determine if the modeled transmission system topology meets the system reliability performance requirements and transmission needs. If the Change Case fails to meet these minimum reliability requirements, it will either be set aside as unacceptable or modified by the addition of another uncommitted project to ensure transmission reliability. The number of Change Cases will be determined through the technical planning process so as to carefully examine the reliability of and need for the non-committed regional and interregional project to meet the region's transmission needs. The set of uncommitted projects, either from the Initial Regional Plan or a Change Case, that delineate the more efficient or cost-effective regional transmission plan, as measured economically by changes in capital related costs, losses and reserve margin, and adjusted by their effects on neighboring regions will be selected into NTTG's Regional Transmission Plan. A more detailed discussion of NTTG's study process can be found in NTTG's Biennial Study Plan posted on NTTG's website.

NTTG will coordinate its ITP planning assumptions and data with the other Relevant Planning Regions. It should also be noted that the sponsors of all three interregional projects submitted into NTTG's regional planning process identified, as a project objective, the ability to deliver renewable generation from NTTG's planning region to the California ISO planning region in response to California's Renewable Portfolio Standards requirements. NTTG and the California ISO will coordinate to ensure appropriate resources in California are dispatched down or turned off to accommodate renewable resource from the NTTG planning region.

#### WestConnect

WestConnect's 2016-17 Regional Study Plan was approved by its Planning Management Committee (PMC) in March of 2016<sup>39</sup>. The study plan describes the system assessments WestConnect will use to determine if there are any regional reliability, economic, or public policy-driven transmission needs. The models for these assessments are being built and vetted during Q2 and Q3 of 2016. If regional needs are identified during Q4 of 2016, WestConnect will solicit alternatives (transmission or non-transmission alternatives (NTAs)) from WestConnect members and stakeholders to determine if they have the potential to meet the identified regional needs. If an ITP proponent desires to have their project evaluated as a solution to any identified regional need, they must re-submit their project during this solicitation period (Q5) and complete any outstanding submittal requirements. This could include multiple project alternatives submitted as multiple submittals from a single Q1 ITP submittal. In late-Q5 and Q6, WestConnect will evaluate all properly submitted alternatives to determine whether any meet the identified regional needs, and will determine which alternatives provide the more efficient or cost-effective solution. The more efficient or cost-effective regional projects will be selected and identified in

<sup>&</sup>lt;sup>39</sup> http://www.westconnect.com/filestorage/03 16 16 wc 2016 17 study plan.pdf



the WestConnect Regional Transmission Plan. Any regional or interregional alternatives that were submitted for the purposes of cost allocation and selected into the Regional Transmission Plan may go through the cost allocation process (if eligible)<sup>40</sup>.

WestConnect regional assessments are performed using Base Cases and Scenarios, which provide a robust platform that is used to identify regional transmission needs and emerging regional opportunities, if any. Base Cases are intended to represent "business as usual," "current trends," or the "expected future", while Scenarios complement the Base Cases by looking at alternate but plausible futures. In the event regional opportunities are observed in the assessments of the Scenario studies, these opportunities do not constitute a "regional need". Specifically, these regional opportunities will be informational in nature and not result in changes to the WestConnect Regional Transmission Plan and will not result in Order 1000 regional cost allocation. Given that the submitted ITPs submitted to WestConnect, such as the TWE Project, are aligned closely with the Scenarios WestConnect plans to evaluate in this cycle, the PMC will consider this factor when making its determination on how to collect and evaluate alternatives that may address opportunities that may arise from the Scenario assessments. WestConnect recognizes, in the context of interregional transmission project analysis, that other regions may identify regional needs that may align with opportunities observed in the WestConnect planning region. Current expectations are that the WestConnect Scenario analyses and observed opportunities will advance coordinated interregional planning activities.

TWE Project representatives and other stakeholders are encouraged to participate in the development of the Base Cases and Scenarios to be studied in WestConnect's 2016-17 Planning Cycle. These studies, as outlined in Table 1, will form the basis for any regional needs or opportunities that ultimately may lead to ITP project evaluations in 2017.

Table 1: WestConnect 2016-17 Transmission Assessment Summary

10-Year Base Cases (2026)	10-Year Scenarios (2026)
Heavy Summer (reliability)	Clean Power Plan: Utility Plans Case (economic)
Light Spring (reliability)	Clean Power Plan: Utility Plans Case (reliability)
Base Case (economic)	Clean Power Plan: Heavy RE/EE (economic)
	Clean Power Plan: Heavy RE/EE (reliability)
	Clean Power Plan: Market Compliance Case (economic)
	Regional Renewables (economic)
	regional renewables (economic)

<sup>&</sup>lt;sup>40</sup> Please see the WestConnect Business Practice Manual for more information on cost allocation eligibility

<sup>&</sup>lt;sup>41</sup> WestConnect has not yet addressed how alternatives (regional or interregional) to meet regional opportunities will be collected or evaluated. This decision will be made by the PMC when and if regional opportunities are identified



May result in the identification of regional needs, requires solicitation for alternatives to satisfy needs

Informational studies that may result in the identification of regional opportunities, alternative collection and evaluation is optional and is not subject to regional cost allocation

#### DATA AND STUDY METHODOLOGIES

The coordinated ITP evaluation process strives for consistent planning assumptions and technical data among the Planning Regions evaluating the ITP. The Relevant Planning Regions have summarized, in Table 2, the types of studies that will be conducted that are relevant to the TWE Project evaluation in each Planning Region. Methodologies for coordinating planning assumptions across the Relevant Planning Region processes are also described.

Table 2: Relevant Planning Region Study Summary Matrix

Planning Study	California ISO	NTTG	WestConnect
Economic/Production Cost Model	Using the California ISO PCM Base Case, based on the WECC/TEPPC 2026 Common Case, GridView will be used to perform production cost simulation. All model information will be shared with WestConnect and NTTG.	Using the NTTG PCM Base Case, based on the WECC/TEPPC 2026 Common Case, GridView will be used to conduct PCM analysis to determine those hours in the study year when load and resource conditions are likely to stress the transmission system within the NTTG Footprint	Regional Economic Assessment will be performed on WestConnect 2026 Base Case PCM (based on WECC/TEPPC 2026 Common Case) and several Scenarios <sup>42</sup>
Reliability/Power Flow Assessment	The GE PSLF will be used to perform steady state and as needed, transient analysis. The WECC 2025 HS1 and 2026 LSP1 will be modified as needed to accurately model the	The selected stressed hours will be transferred from GridView to the PowerWorld powerflow model to conduct reliability analysis	Regional Reliability Assessment will be performed on 2026 Heavy Summer and Light Spring cases, as well as several Scenarios 5

<sup>&</sup>lt;sup>42</sup> ITP Project evaluation is subject to a number of factors, the first and most critical being the identification of regional needs and/or opportunities as a part of the 2016 Base Case and Scenario Case transmission assessments.

## Amended 06 NTTG 2016-2017 Biennial Study Plan

0.116	
California network and	
resources that reflects	
the ISO's finalized	
2015-2016	
transmission plan. The	
TWE Project will be	
added to that model.	
All model information	
will be shared with	
WestConnect and	
NTTG.	

Note that the TWE Project evaluation will be conducted by each Relevant Planning Region in accordance with its approved Order 1000 Regional Planning Process. This includes study methodologies and benefits identified in planning studies.

## **Data Coordination**

The Relevant Planning Regions will strive to coordinate major planning assumptions through the following procedures.

## **Economic/Production Cost Model**

The Relevant Planning Regions intend to use the WECC/TEPPC 2026 Common Case (2026 Common Case) as the starting point data set for regional economic planning studies conducted in 2016 and 2017 (as applicable). Each Planning Region intends to update the 2026 Common Case with their most recent and relevant regional planning assumptions to reflect its starting point transmission topology and generation data. The Planning Regions intend to provide change cases reflecting these updates to each other and WECC in late Q3, 2016.<sup>43</sup>

As an example, the California ISO will update the 2026 Common Case to reflect their most recent Transmission Plan.<sup>44</sup> NTTG will ensure that its prior Regional Transmission Plan<sup>45</sup> is reflected. WestConnect will represent their current Base Transmission Plan,<sup>46</sup> and ColumbiaGrid will provide major updates to the 2026 Common Case based on the information from the latest Biennial Plan<sup>47</sup> to other Planning Regions.

<sup>&</sup>lt;sup>43</sup> This schedule is dependent on the 2026 Common Case being provided by WECC no later than the end of Q2, 2016

<sup>&</sup>lt;sup>44</sup> California ISO 2015-2016 Transmission Plan

<sup>&</sup>lt;sup>45</sup> NTTG 2014-2015 Regional Transmission Plan

<sup>&</sup>lt;sup>46</sup> WestConnect 2016-2017 Base Transmission Plan

<sup>&</sup>lt;sup>47</sup> ColumbiaGrid's update to the 2015 Biennial Transmission Plan



Through this coordination of planning data and assumptions, the Relevant Regions will strive to build a consistent platform of planning assumptions for Economic/Production Cost Model evaluations of the ITP.

### Reliability/Power Flow Assessment

Since each Planning Region reflects characteristics and a planning focus that is unique, different power flow models are generally needed to appropriately reflect each region's system and key assumptions. As such, each planning region will develop its models and data that accurately reflect their Planning Region, but will coordinate this information with the other Relevant Planning Regions. The identification of the starting WECC power flow cases ("seed cases" for the purpose of this evaluation plan), significant assumptions or changes a Planning Region may make to a seed base case are examples of information that will be considered by each Planning Region and coordinated with the other Planning Regions. As such, the inclusion or removal of major regional transmission projects will be coordinated through existing data coordination processes, but the season or hour of study and particular system operating conditions may vary by Planning Region based on its individual regional planning scope and study plan.

The following scenarios will be studied in both the Production Cost Model and the Power Flow Assessment.

- 1. Base case with EO Portfolio
- 2. Base case with FCDS Portfolio
- 3. Base case with EO Portfolio and the TWE Project
- 4. Base case with FCDS Portfolio and the TWE Project

# **Cost Assumptions**

In order for each Relevant Planning Region to evaluate whether the TWE Project is a more efficient or cost-effective alternative within their regional planning process, it is necessary to coordinate ITP cost assumptions among the Relevant Planning Regions. For planning purposes, each Region's cost share of the TWE Project will be calculated based on its share of the calculated benefits provided to the Region by the TWE Project (as quantified per that Region's planning process). The project cost of the TWE Project, as provided in their ITP Submittal form, is shown in Table 3. TransWest has developed cost information for alternative configurations and can provide this data as requested.

Table 3: Project Sponsor Cost Information<sup>48</sup>

Project Configuration	Cost (\$)
rioject comiguration	(2015\$)
Initial phase (1500 MW)	\$2.4 billion
Full project (3000 MW)	\$3.0 billion

<sup>&</sup>lt;sup>48</sup> This information is contingent upon verification by the Planning Regions and may be subject to change during the ITP evaluation process



## Amended Q6 NTTG 2016-2017 Biennial Study Plan

After each Relevant Planning Region identifies their transmission needs and (as applicable) the benefits of the ITP, project costs for each Region to use in the determination of the more efficient or cost-effective alternatives for the region will be determined as follows:

### **Assumptions**

Total Benefits (\$) = California ISO Benefits (\$) + NTTG Benefits (\$) + WestConnect Benefits (\$)

Project Cost (\$) = Total capital cost of project, as agreed upon by Regions

## **Cost Calculations (for Planning Purposes)**

California ISO Cost for Planning Purposes = [California ISO Benefits/Total Benefits] \* Project Cost

NTTG Cost for Planning Purposes = [NTTG Benefits/Total Benefits] \* Project Cost

WestConnect Cost for Planning Purposes = [WestConnect Benefits/Total Benefits] \* Project Cost

Note that this information on cost assumptions applies to costs that will be used for *planning evaluation* purposes. These costs may be different than what is assumed for any relevant cost allocation procedures.

## **COST ALLOCATION**

Interregional Cost Allocation does not apply for TWE Project for the 2016-2017 ITP cycle. Cost Allocation was not requested from NTTG but was requested from the California ISO and WestConnect. The California ISO intends to study this project in the context of its 50% special studies in the 2016-2017 transmission planning process where cost allocation will not apply. With WestConnect as the only Relevant Planning Region for which Cost Allocation *may* apply, Interregional Cost Allocation is not applicable this cycle.



## SCHEDULE AND EVALUATION MILESTONES

The ITP will be evaluated in accordance with each Relevant Planning Region's regional transmission planning process during 2016 and (as applicable) 2017. The ITP Evaluation Timeline, shown in Figure 2, was created to identify and coordinate key milestones within each Relevant Planning Region's process. Note that in some instances, an individual Planning Region may achieve a milestone earlier than other Regions evaluating the ITP.

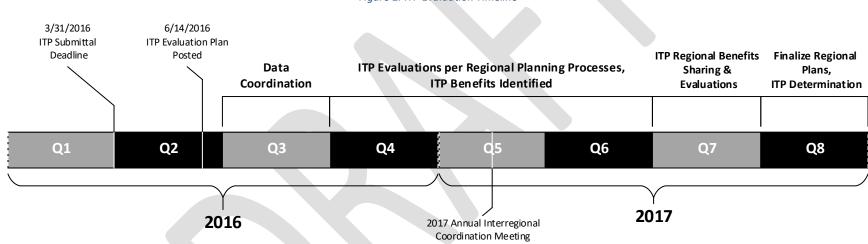


Figure 2: ITP Evaluation Timeline

Meetings among the Relevant Planning Regions will be coordinated and organized by the lead Planning Region per this schedule at key milestones such as during the initial phases of the ITP evaluations and during the sharing of ITP regional benefits.



## CONTACT INFORMATION

- 2 For information regarding the ITP evaluation within each Relevant Planning Region's planning process,
- 3 please contact that Planning Region directly.

4

1

5 Planning Region: (	California ISO
----------------------	----------------

6 Name: Gary DeShazo

7 **Telephone:** 916-608-5880

8 **Email:** gdeshazo@caiso.com

9

10 Planning Region: Northern Tier Transmission Group

Name: Sharon HelmsTelephone: 503-644-6262

13 **Email:** Sharon.Helms@ComprehensivePower.org

14

15 Planning Region: WestConnect

16 Name: Charlie Reinhold

17 **Telephone:** 208-253-6916

18 Email: reinhold@ctweb.net

19



Attachment 5
Cost Allocation Scenario Development

Approved June 14/2016

222324

25

26

27

28

29

33

36

37

20

21

The Cost Allocation Committee (in consultation with the Planning Committee) with stakeholder input, will create cost allocation scenarios for those parameters that likely affect the amount of total benefits of a project and their distribution among Beneficiaries. This process will provide an overall range of future cost allocation scenarios to be used in determining a project's benefits and Beneficiaries. The variables in the allocation scenarios may include, but are not limited to, load levels by load-serving entity and geographic location, fuel prices, and fuel and resource availability.

The purpose of the allocation scenarios is not to stress the system in cost allocation, but to define reasonable alternative scenarios for the Regional Transmission Plan that represent a legitimate

32 alternative view of the future.

## LOAD FORECAST ALLOCATION SCENARIOS

Table 1 displays historical peak load data and the forecast 2026 peak load received from transmission providers during NTTG's Quarter 1 2016 data submittal.

Q1 2016	Q1 2016 Peak Load Data Submittal June 9, 2016						
	Ad	ctual Peak N	/IW		Q1 2016	Compound	Growth Rate
	2013	2014	2015		2026	2013>2015	2015>2026
IPC	3,407	3,184	3,730		4,346	4.63%	1.40%
NWE	1,707	1,748	1,790		1,993	2.40%	0.98%
PACE	8,989	9,105	9,105	*	9,500	0.64%	0.39%
PACW	4,354	4,364	4,364	*	3,605	0.11%	-1.72%
PAC Ttl	13,343	13,469	13,469	*	13,105	0.47%	-0.25%
PGE	3,900	3,899	3,958		3,885	0.74%	-0.17%
NTTG	22,357	22,300	22,947 *	**	23,329	1.31%	0.15%
* 0.00015 0.004 0.110045 0.1110							

<sup>\*</sup> PAC 2015 = 2014 until 2015 actual data received

Table 1

Load forecasting is uncertain. The load forecast allocation scenarios are to test the effects of load forecast uncertainty on the amount of total benefits and their distribution among Beneficiaries in the

75 | Page

Version 3.5

Approved by NTTG Steering Committee: 08/02/17

Planning Committee Recommends Submittal of Amended Q6 Study Plan to Steering: 05/10/17

Approved by NTTG Steering Committee: 7/20/16

<sup>\*\*</sup> Does not double count PAC data



- Regional Transmission Plan. The following high and low load forecast allocation scenarios are developed for that purpose.
- 40 A. High Load Assumes the 2026 load forecast in the Regional Transmission Plan is too low:
- Add 1,000 MW of NTTG load MW in the NTTG footprint for a high load scenario. Allocate the 1,000 MW to each Balancing Authority (BA) based on historical BA actual peak demand and projected 2026 Common Case BA peak demand.
- 44 B. Low Load- Assumes the 2026 load forecast in the Regional Transmission Plan is too high:
- Subtract 1,000 MW of NTTG load in the NTTG footprint for a low load scenario. Allocate the 1,000 MW to each BA based on historical BA actual peak demand and projected 2026 Common Case BA peak demand.

## **Change Case Allocation Scenario Assumptions**

The Q1 2026 peak load forecast for each company are to be adjusted by plus or minus 1,000 MW. The prorated percent shown in Table 2 for each company is derived using the actual and 2026 forecast peak load data in Table 1.

Allocation	Allocation Scenarios A and B: High and Low Load Forecasts						
	June 9, 201						
					Cost A	llocation	
	Forecast	Prorrated	Allocation S	cn Adj	Scenario	Scenario	
	2026	Percent **	1000	-1000	Α	В	
IPC	4,346	15.3%	153	-153	4,499	4,193	
NWE	1,993	7.8%	78	-78	2,071	1,915	
PACE	9,500	40.2%	402	-402	9,902	9,098	
PACW	3,605	19.4%	194	-194	3,799	3,411	
PGE	3,885	17.4%	174	-174	4,059	3,711	
NTTG *	23,329	100.0%	1,000	-1,000	24,329	22,329	

<sup>\*</sup> Does not double count PAC data

Table 2

- Table 2 uses both the actual 2013 through 2015 actual data and the PCM 2026 forecast peak data from
- Table 1 to develop the prorated (i.e., weighted) percent to allocate the plus or minus 1,000 MW to the
- 54 BAs.

48

49

50

51

76 | Page

<sup>\*\*</sup> Prorated % Weight = ∑Company(2013,2014,2015,2026) / ∑NTTG(2013,2014,2015,2026)



#### **SANITY CHECK**

55

56

64

66

77

57 integrated resource plans was
58 conducted to verify that the
59 plus and minus 1000 MW
60 variance from the base case is
61 a reasonable assumption.
62 Table 3<sup>49</sup> shows the results of
63 this research. As can be seen

A review of the utilities

High & Low I	June 9, 2016						
1							
Forecast	Estimate	ed PEAK Di	fference fr	om 2024 Base	Forecast		
Туре	PAC	IPC	NWE	PGE	NTTG		
Low	-350	-240		-333	-922		
Base	0	0	0	0	0		
High	550	348		217	1116		
Year of Est	2015	2016	2016	2015			

Table 3

65 1,000 MW is a reasonable

in Table 3, the plus or minus

assumption for the high and low peak load forecast.

- 67 In addition to examining the Transmission Providers integrated resource plans peak forecasts, the
- 68 TEPPC's high and low sensitivities were reviewed. The TEPPC Scenario Work Group has decided for their
- 69 study plan to use a plus and minus 10% from the WECC 2026 peak load forecast for the high and low
- 70 sensitivity request. A 10% change to the NTTG 2026 peak load forecast of 23,638 yields a 2,364 MW
- 71 difference that is over two times greater than the plus or minus 1000 MW proposed by NTTG CAC.

## 72 RESOURCE LOCATION AND TYPE ALLOCATION SCENARIOS

- 73 Identifying the location and type of future resource is uncertain. The following allocation scenarios tests
- 74 the future resource mix uncertainty for wind, solar and coal resources types and their location on the
- 75 amount of total benefits and their distribution among Beneficiaries associated with the Regional
- 76 Transmission Plan.

### REPLACE 800 MW WIND WITH 800 MW SOLAR

- 78 C. Wind Replaced with Solar This allocation scenario assumes a shift in type and location of 79 future renewable resources away from wind to solar resources that is assumed in the Regional 80 Transmission Plan.
- Remove 800 MW of new wind capacity from the 2026 generation resource data and replace with 800 MW of new solar capacity. The geographic location and accompanying quantity of the 2026 new wind capacity removed will be based on each TP's forecast share of NTTG's total new

77 | Page

Version 3.5

Approved by NTTG Steering Committee: 08/02/17

Planning Committee Recommends Submittal of Amended Q6 Study Plan to Steering: 05/10/17

Approved by NTTG Steering Committee: 7/20/16

<sup>&</sup>lt;sup>49</sup> Not all IRP are final. Some data were estimated from graphics or extrapolated from preliminary IRP or transmission plan data.



85

86

87

88

89

90 91

92

93

98

99

100

wind additions from 2016 to 2026. The location and quantity of solar capacity added will be based on each BA's share of new solar resourced added between 2016 and 2026.

This allocation scenario shown in Table 4 assumes 800 MW of future wind from the high wind penetration areas is replaced with new solar in potential high penetration solar areas. The 800 MW new wind reduction was selected because it is approximately half of the 2016 to 2026 new wind (incremental wind) added.

Scena	Scenario C: Replace 800 MW Wind with 800 MW Solar June 9, 2016							
		Wind			Solar			
	2016 to 2026	Prorate MW *	Adjusted	2016 to 2026	Prorate MW **	Adjusted		
	ΔWind	-800	2026	ΔSolar	800	2026		
IPC	50	-25	25	310	342	652		
NWE	606	-298	308	3	3	6		
PACW	43	-21	22	97	108	205		
PACE	929	-457	473	314	347	660		
PGE	0	0	0	0	0	0		
Total	1,628	-800	828	724	800	1524		

<sup>\*</sup> Prorated MW = -800 MW \* Company Δ Wind / NTTG Total Δ Wind

### Table 4

The amount of the 800 MW of new wind to remove from each BA was computed as its percent of the NTTG's new incremental wind. Likewise, the addition of new solar was computed as its percent of the new incremental wind in 2026.

## REPLACE 1000 MW COAL REDUCTION WITH EQUAL SHARES OF WIND AND SOLAR

- The next allocation scenario presumes 1,000 MW of coal units that are not retired in the 2026 case can be reduced pro rata from the BAs with existing coal resources. The coal retirement assumptions within this scenario are made by NTTG Cost Allocation Committee and do not reflect assumptions in utility Integrated Resource Plans.
  - D. Coal Replaced by Wind and Solar Assumes a replacement of some of the existing coal resource with wind and solar resource in different locations than assumed in the Regional Transmission Plan:

<sup>\*\*</sup> Prorated MW = 800 MW \* Company Δ Solar / NTTG Total Δ Solar





102

103

104 105

106

107

108

109

110 111

112

113114

115

116

respectively (row 30).

Remove 1,000 MW of coal and presume units that are not retired in the 2026 can be reduced pro rata and replaced with equivalent amount of energy in equal shares of wind and solar in the appropriate geographic locations.

This scenario is to remove 1,000 MW of existing 2026 coal resources and to replace the energy lost from the coal with equivalent amounts of equal shares of new wind and solar. See Table 5 below.

It is assumed that the BAs where the new wind and solar is added in the BA's 2026 Q1 data submittal will be the same geographic location for the replacement incremental solar and wind locations. The allocation will be done on a prorated basis (rows 16-20, Table 5). The 2026 MW coal reduction of 1,000 MW (line 10) changes the 2026 MW from 9,523 MW (row 7) to 8,523 MW (row 30). The 800 average MW of coal energy that is removed is computed assuming an 80% capacity factor is replace by 400 average MW of solar and wind energy (row 12). To achieve 400 average MW of solar energy at a 23% capacity factor requires 1,739 MW of new solar capacity to be installed (row 12). Likewise, to achieve

400 MW of wind energy at 32% capacity factor requires 1,250 MW of new wind to be installed (row 12).

Thus, after these adjustments the 2026 adjusted new solar and wind MW is 2,463 MW and 2,878 MW,



]	2026	2016 to 2026 I	June 10, 20 Incremental MW
1 2026 MW	Coal w/Retmts	Δ Solar	Δ Wind
2 IPC	0	310	50
3 NWE		3	<del>                                     </del>
	2,485	97	606
	7 020		<del>† †</del>
	7,039 0	314	929
6 PGE 7 NTTG			+ +
8	9,523	724	1,628
9 Enegy Lost Equal Energy	Added		
10 NTTG MW Adj	-1,000		
11 Capacity Factor	80%	23%	32%
12 aMW Energy	-800 =		+ 400
13 NTTG MW Adj *		1,739	1,250
14			,
15 MW Adjustment **	Coal	Solar	Wind
16 IPC	0	744	38
17 NWE	-261	7	465
18 PACW	0	234	33
19 PACE	-739	753	713
20 PGE	0	0	0
21 NTTG	-1,000	1,739	1,250
22		•	
23	2026	2016 to 2026 I	ncremental MW
24 2026 Adjusted BA MW	Coal	Solar	Wind
25 IPC	0	1,054	88
NWE NWE	2,224	10	1,071
27 PACW	0	331	76
PACE PACE	6,300	1,067	1,643
29 PGE	0	0	0
NTTG	8,523	2,463	2,878

Table 5

80 | Page

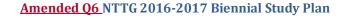
\*\* BA MW Adjustment = NTTG MW Adj \* (BA 2026 MW / NTTG 2026 MW)



# **Revision History**

Version	Date	Comment	Author
Version 1	3/xx/16	Drafted	R. Schellberg
Version 1.2	4/20/16	Reviewed and edited by TWG	Various
Version 1.7	4/27/16	Reviewed and edited by TWG	Various
Version 1.8	4/28/16	Near Final Draft	
Version 2	5/3/16	Draft to distribute to Planning Committee and Stakeholders	
Version 2.2	6/1/16	Incorporated Stakeholder Comments	
Version 2.3	6/3/2015	Redline version for review	
Version 2.4	6/3/2016	Additional Redlines for review and posting	A Wachsnicht
Version 2.5	6/8/2016	Redline following Joint Plng & CA Committee meeting	A Wachsnicht
Version 2.7	6/15/2016	Added ITP Evaluation Plans and Updated Cost Allocation Scenario section and attachment for TWG Final Review	R. Schellberg and J. Leland
Version 2.8	6/18/2016	Replaced CCTA Graphic and add column to Transmission Additions Table	R. Schellberg
Version 2.9	6/21/2016	Footnote added on page 23 for cost allocation coal retirement scenario D & sentence added on page 74, line 96-97	J. Leland
Version 3.0	7/13/2016	All red-lines accepted from version 2.9. Incorporated changes from the July 13 <sup>th</sup> Joint Pln & CAC meeting to approve the Study Plan.  • Table 9 modified by replacing TransCanyon with Cross Tie, and  • Section 4.c.2 added "consideration" (e.g. project eligible for cost allocation consideration)	Sharon Helms

81 | Page





Version	Date	Comment	Author
Version 3.1	7/14/2016	Additional replacement of TransCanyon with Cross Tie	Sharon Helms
Version 3.2- 3.4	4/1/17 - 4/27/17	Modifications by the TWG to incorporate Q5 updated data	Ron Schellberg
<u>Ver. 3.5</u>	5/8/17	Formatting, title, chapter and footer modifications	S. Helms/A. Wach <u>s</u> nic <u>h</u> t

